PUBLIC SERVICE COMMISSION OF THE

DISTRICT OF COLUMBIA

IN THE MATTER OF THE JOINT :

APPLICATION OF EXELON CORPORATION,: PEPCO HOLDINGS, INC., POTOMAC :

ELECTRIC POWER COMPANY, EXELON : Formal Case

ENERGY DELIVERY COMPANY, LLC AND : 1119

NEW SPECIAL PURPOSE ENTITY, LLC : FOR AUTHORIZATION AND APPROVAL OF :

PROPOSED MERGER TRANSACTION. : VOLUME I

Washington, D.C.

1

Monday, March 30, 2015

The evidentiary hearing in the above-captioned matter began at 10:02 a.m., at the Public Service Commission of the District of Columbia, 1333 H Street, Northwest, Washington, D.C., 20005.

BEFORE: BETTY ANN KANE, Chairman

JOANNE DODDY FORT, Commissioner

WILLIE L. PHILLIPS, Commissioner

Reported by: Denise M. Brunet, RPR

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1	PROCEEDINGS	·
2	CHAIRMAN KANE: Good morning. For the	
3	record, I'm Betty Ann Kane, Chairman of the Public	
4	Service Commission, and with us today are	
5	Commissioners Joanne Doddy Fort and Willie L.	
6	Phillips. For the record, today is March 30th,	
7	2015. We're assembled here for the commencement	
8	of hearings in formal case number 1119, the joint	
9	application of Exelon Corporation, PEPCO Holdings,	
10	Incorporated, Potomac Electric Power Company,	
11	Exelon Energy Delivery Company, LLC, and New	
12	Special Purpose Entity for authorization and	
13	approval of a proposed merger transaction.	
14	Before I begin, we have an important	
15	housekeeping matter. Please turn off all cell	
16	phones, pagers, anything else that might make a	
17	noise or emit a signal during the course of the	
18	proceeding today. Also, please note that this	
19	hearing is being carried live on the Commission's	
20	website, and it will also be recorded for future	
21	viewing on our website over the Internet.	
22	I summarized the rather lengthy	

- 1 background and procedural hearing in this case at
- 2 the start of the hearing that was held on
- 3 February 9th, 2015, and I'd like to refer
- 4 interested parties and the public to that summary
- 5 if they prefer more detailed information. So I'm
- 6 not going to repeat the whole procedural history.
- 7 However, I do want to highlight some of the
- 8 background and procedural history of this case, as
- 9 well as update the status of the case since the
- 10 February 9th hearing so everyone, especially
- 11 District ratepayers and the general public, will
- 12 understand what this case is about and why we are
- 13 here today.
- On April 30th, 2015, PHI and Exelon
- 15 Corporation -- 2014, April 30th, 2014, PHI and
- 16 Exelon Corporation announced Exelon's purchase of
- 17 PHI. PHI is the parent company of PEPCO, the
- 18 electric distribution company that serves the
- 19 District of Columbia. Exelon Corporation is a
- 20 utility services holding company headquartered in
- 21 Chicago, Illinois, which, through its
- 22 subsidiaries, including Commonwealth Edison

9 Company, PECO Energy Company and Baltimore Gas and Electric Company, both generates and delivers electricity and natural gas to customers. On June 18th, 2014, Exelon, PHI, PEPCO, 4 Exelon Energy Delivery Company, LLC and New Special Purpose Entity, LLC -- we're going to call these the joint applicants -- filed a joint application for approval by the Commission of a change of control of PEPCO to be effected by the merger of PHI with Purple Acquisition Corp., a 10 wholly owned subsidiary of Exelon. 11 12 The joint applicants submit that, as a 13 result of Exelon's purchase of PHI, PHI will cease to be a publicly traded company and become a subsidiary of Exelon. 15 16 On August 22nd, 2014, the Commission 17 issued order number 17597 which, number one, 18 granted ten petitions to intervene and recognized 19 the party status of the Office of People's 20 Counsel, which is a party of right to any 21 Commission investigation under D.C. law. 22 determined that this case should be classified as

- 1 an other investigation as opposed to a rate case
- 2 for purposes of utility assessments under D.C.
- 3 code 34-912. Three, finalized the public interest
- 4 factors that will be used to evaluate if this
- 5 merger is in the public interest for the purposes
- 6 of D.C. code 34-504. And, four, set forth the
- 7 procedural schedule for this proceeding.
- 8 Now, D.C. code 34-504, which I just
- 9 referred to, provides in pertinent part that,
- 10 quote, no public utility shall purchase the
- 11 property of any other public utility for the
- 12 purpose of effecting a consolidation until the
- 13 Commission shall have determined and set forth in
- 14 writing that said consolidation will be in the
- 15 public interest.
- 16 The Commission concluded in a previous
- 17 order that under this statutory provision, it must
- 18 first find that the purchase of PEPCO will be in
- 19 the public interest and that to be in the public
- 20 interest the proposed transaction must benefit the
- 21 public rather than merely leave it unharmed.
- In addition, the Commission noted in

- 1 prior orders that, one, it has traditionally
- 2 balanced the interests of shareholders and
- 3 investors with ratepayers and the community; two,
- 4 benefits to the shareholders must not come at the
- 5 expense of ratepayers; and, three, to be approved,
- 6 the purchase of PEPCO must produce a direct and
- 7 tangible benefit to ratepayers.
- In this case, we determined that we would
- 9 analyze the merger transaction to determine if
- 10 it's in the public interest under the following
- 11 seven factors. And they are the effects of the
- 12 transaction on, one, ratepayers, shareholders, the
- 13 financial health of the utility standing alone and
- 14 as merged, and the economy in the District; two,
- 15 utility management and administrative operations;
- 16 three, public safety and the safety and
- 17 reliability of services; four, risks associated
- 18 with all of the joint applicants affiliated,
- 19 non-jurisdictional business operations, including
- 20 nuclear operations; five, the Commission's ability
- 21 to regulate the new utility effectively; six,
- 22 competition in the local, retail and wholesale

- 1 markets that impact District and District
- 2 ratepayers; and, seven, conservation of natural
- 3 resources and preservation of environmental
- 4 quality.
- 5 While there have been some revisions to
- 6 the procedural schedule over the past few months,
- 7 the parties have conducted extensive discovery and
- 8 have filed their written testimony. Four
- 9 community hearings were held during this past
- 10 December and January to provide an opportunity for
- 11 ratepayers and other members of the public in the
- 12 District to present their opinions and/or factual
- 13 matters concerning the proposed merger. There
- 14 have also been several settlement conferences
- 15 among the parties prior to today.
- 16 Evidentiary hearings were originally
- 17 scheduled to be held January 5th through
- 18 January 9th, 2015, but were moved to February 9th
- 19 through February 13th, 2104 in an order dated
- 20 October 29th, 2014.
- 21 However, in the late afternoon of
- 22 February 4th, the joint applicants filed a motion

- 1 to provide additional rebuttal testimony. Both
- 2 OPC and AOBA requested that the hearing scheduled
- 3 for February be postponed as a result of this
- 4 joint applicants filing.
- 5 At the hearing that was held on
- 6 February 9th, 2015, the Commission addressed the
- 7 procedural issues created by the joint applicants'
- 8 last-minute filing of its motion to provide
- 9 supplemental rebuttal testimony and the request by
- 10 OPC and AOBA to postpone the hearing.
- 11 At the end of the day, we denied the
- 12 joint applicants' motion to submit supplemental
- 13 rebuttal testimony and instead granted the joint
- 14 applicants leave to file amended supplemental
- 15 direct testimony. We also, among other things,
- 16 postponed the hearing scheduled for that week and
- 17 set new dates for the filing of the supplemental
- 18 direct testimony by the joint applicants and
- 19 responsive testimony by OPC and the intervenors.
- 20 Additional time for discovery on the new
- 21 testimony was also set, and the evidentiary
- 22 hearings were scheduled for today, March 30th,

- 1 through April 8th, 2015.
- 2 The joint applicants' supplemental direct
- 3 testimony was filed on February 18th. A data
- 4 conference attended by the parties was held on
- 5 March 12th to resolve any outstanding discovery
- 6 issues. OPC and the intervenors filed their
- 7 responsive testimony on March 20th. On
- 8 March 19th, OPC and AOBA filed a joint pretrial
- 9 motion which, as amended on March 25th, requested
- 10 admission of certain documents involving the joint
- 11 applicants' testimony and exhibits that were filed
- 12 prior to their February 18th filing. The joint
- 13 applicants opposed that motion. We will entertain
- 14 oral argument on this motion during the hearing
- 15 when a party seeks to move its admission.
- 16 At this time, I ask the parties to please
- 17 identify themselves for the record, starting with
- 18 the company, then OPC, and then the intervenors.
- 19 MR. LORENZO: Good morning, Your Honors.
- 20 Richard Lorenzo of Loeb & Loeb for the joint
- 21 applicants. And at counsel table with me is Tom
- 22 Gadsden of the law firm of Morgan Lewis. Other

15 attorneys' appearances have already been entered into the record. 3 CHAIRMAN KANE: Thank you. OPC? MR. DANIELS: Good morning, Your Honor. My name is Lawrence Daniels. I'm from the Office of People's Counsel. With me in the room today are people's counsel, Sandra Mattavous-Frye, Karen Sistrunk the deputy people's counsel, a number of other attorneys from the Office of People's 10 11 Counsel. MR. GRAY: Good morning. Jason Gray from 12 the law firm of Duncan, Weinberg, Genzer & Pembroke on behalf of the Office of People's 15 Counsel. 16 MS. FRANCIS: Thank you, Your Honor. 17 Good morning. I'm Frann Francis appearing on behalf of the Apartment and Office Building 19 Association. We have previously filed notices of 20 appearance for W. Shaun Pharr, Margaret O. Jeffers 21 and Nicola Y. Whiteman. 22 MR. COYLE: Good morning, Chair Kane,

- 1 Commissioners. My name is John Coyle of the law
- 2 firm Duncan & Allen. I'm here today appearing for
- 3 the District of Columbia government. With me at
- 4 counsel table is Brian Caldwell of the District of
- 5 Columbia Attorney General's public interest
- 6 litigation branch. And also in the room is Amy
- 7 McDonnell, general counsel of the District
- 8 Department of the Environment and various other
- 9 representatives of DDOE. Thank you.
- 10 MR. SPECK: Good morning, Your Honors.
- 11 I'm Randall Speck with law firm of Kaye Scholer,
- 12 and I represent DC SUN. And we've entered the
- 13 appearance of Cara Spencer and Ollie Wright, also
- 14 of Kaye Scholer. Thank you.
- MS. WHITE: Good morning, Madam
- 16 Chairwoman and Commissioners. My name is Nancy
- 17 White. I'm with the law firm of Squire, Patton,
- 18 Boggs. I'm appearing today on behalf of the
- 19 District of Columbia Water and Sewer Authority,
- 20 D.C. Water. We have previously entered the
- 21 appearance of Randy Hayman, general counsel for
- 22 D.C. Water. Thank you.

- 1 MS. ELEFANT: Good morning, Your Honors.
- 2 Carolyn Elefant from the Law Offices of Carolyn
- 3 Elefant. I'm here today on behalf of the
- 4 Mid-Atlantic Renewable Energy Coalition, or MAREC,
- 5 and I've previously entered the appearance of Ben
- 6 Finkelstein on behalf of MAREC as well.
- 7 MS. WEIN: Good morning, Commissioners.
- 8 My name is Olivia Wein. I am with the National
- 9 Consumer Law Center and I am representing the
- 10 National Consumer Law Center, the National Housing
- 11 Trust and the National Housing Trust Enterprises.
- 12 And with me in the room today is Andrew Pizor and
- 13 I've entered the appearance for him previously.
- 14 CHAIRMAN KANE: Couple of other matters.
- 15 First of all, the parties have proposed a
- 16 cross-examination schedule under which the joint
- 17 applicants' witnesses would be cross-examined on
- 18 all their testimony, direct, rebuttal, et cetera,
- 19 at one time instead of being cross-examined first
- 20 on direct and then crossed on their rebuttal
- 21 testimony after OPC and the intervenors are
- 22 cross-examined on their direct testimony as is our

- 1 usual practice. We accepted that proposal and we
- 2 will proceed in that manner.
- 3 We're giving notice that the Commission
- 4 may recall a joint applicant witness to respond to
- 5 a bench question if we need more information in
- 6 order to resolve a matter raised as a result of
- 7 the cross-examination of an OPC or intervenor
- 8 witness, or if a bench question is deferred to a
- 9 later witness who cannot subsequently answer the
- 10 question.
- 11 A second matter that I want to raise is
- 12 the matter of confidential material. There is
- 13 material filed in this case that is confidential
- 14 and there will, therefore, I'm assuming, be
- 15 questions from the intervenors or from OPC on that
- 16 confidential material. Our usual, often, is that
- 17 we then recently -- closed the -- we clear the
- 18 room, we go into confidential, we come back.
- 19 I'm going to propose that in this case
- 20 what we do is we go through the entire witness
- 21 with all the public testimony. And then, when
- 22 each of the -- when the OPC and the intervenors

- 1 have had their opportunity to ask all the
- 2 questions that have to do with anything that is
- 3 not confidential, we will then go into
- 4 confidential session for any confidential material
- 5 questions related to that particular witness.
- 6 That's one way to do it.
- 7 The other way to do it is to go through
- 8 all of the witnesses on public and then come back
- 9 and go through all of the witness (sic) on
- 10 confidential. Our proposal is to do it witness by
- 11 witness. I don't think we'll get to needing to do
- 12 any of that until noontime, so I would like to
- 13 hear from the applicants and the parties as to
- 14 whether there is any objection to doing it public,
- 15 then confidential, witness by witness.
- 16 MR. LORENZO: Your Honor, we believe that
- 17 doing it witness by witness is the most efficient
- 18 way. We've also requested of the parties that
- 19 they provide us advance notice of any use of
- 20 confidential material so that we could consider it
- 21 and see if we can de-designate it as confidential.
- 22 This procedure worked very well in the Maryland

- 1 hearing on this matter, and we've, in fact, worked
- 2 with some of the parties to get -- already get
- 3 some of the material de-designated that they're
- 4 going to -- specifically going to use in the
- 5 cross, and we hope, if we can get through this,
- 6 that we could eliminate the need for a
- 7 confidential session.
- 8 CHAIRMAN KANE: Any other -- any
- 9 objection from any of the intervenors on that?
- 10 Good. I think that will also be much better for
- 11 the public because it's very confusing,
- 12 particularly when we have to clear the room and
- 13 open it up again, and then when we show the
- 14 rebroadcast, if you will, or the re-streaming of
- 15 it, it will flow a lot more smoothly. I think it
- 16 will be easier for people to follow also. All
- 17 right.
- Do the parties have any other preliminary
- 19 matters to be addressed prior to the joint
- 20 applicants calling their first witness?
- 21 Mr. Lorenzo?
- MR. LORENZO: I just have one courtesy

- 1 request of the parties, that when they provide us
- 2 their daily cross-examination exhibits in the
- 3 morning, that they give us an extra copy so that
- 4 we can populate the witness books on the stand.
- 5 We get them at 8:30 and to do the production by
- 6 10:00 is a challenge. So if they would give us
- 7 just an extra copy of their cross exhibits.
- 8 That's all.
- 9 CHAIRMAN KANE: Thank you.
- 10 Mr. Daniels?
- 11 MR. DANIELS: Chairman Kane, the Office
- 12 does have an opening statement, if -- we would
- 13 like to proceed at your convenience.
- 14 CHAIRMAN KANE: Go ahead.
- MR. DANIELS: Good morning, Chairman Kane
- 16 and Commissioners Fort and Phillips. The case
- 17 before you is undoubtedly one of the most
- 18 important you will be called upon to decide during
- 19 your respective tenures on this Commission. The
- 20 issue this Commission must decide is whether the
- 21 Exelon/PEPCO application styled as a merger, but
- 22 in reality is a corporate acquisition, is in the

- 1 public interest.
- 2 OPC submits what lies at the heart of the
- 3 public interest is whether D.C. consumers and the
- 4 city can be assured that the takeover will leave
- 5 them better off than before. Indeed, the
- 6 applicants must convince you, the final arbiter,
- 7 with clear and convincing evidence, that they have
- 8 met their burden of proof.
- 9 This proceeding presents unique
- 10 propositions. First, while this is not a,
- 11 quote/unquote, rate case, any decision emanating
- 12 from this case will largely predetermine the
- 13 parameters of the next filed rate case.
- 14 Second, public participation and concern
- 15 over the proposed acquisition has been
- 16 unprecedented. In addition to the applicants and
- 17 OPC in its statutory role, over ten intervenors
- 18 are participating. Council members McDuffie,
- 19 Cheh, Silverman and Allen have submitted letters
- 20 on the record for your consideration. Council
- 21 members Orange and Cheh have convened public
- 22 hearings. Over 180 community witnesses testified

- 1 at the four public hearings you held.
- 2 Numerous individual consumers have
- 3 submitted comments on the record, and more than 20
- 4 AMC commissioners have voted on resolutions
- 5 opposing the merger. In that ANCs are elected
- 6 officials that represent the public interest, the
- 7 Commission should grant great weight to these
- 8 resolutions in opposition to the merger.
- 9 The evidentiary basis for the
- 10 Commission's decision is comprised of the evidence
- 11 you will hear over the next week and a half, the
- 12 briefs that follow, and the opinions of the
- 13 community voiced over the last several months.
- 14 The pivotal questions that should frame the
- 15 consideration as to whether consumers in the city
- 16 are better off include, one, are the short and
- 17 long-term benefits -- what are the short and
- 18 long-term benefits that will enure to D.C.
- 19 consumers? Two, what -- will short-term payoffs
- 20 be eviscerated by long-range and foreseeable risk?
- 21 Three, what assurances do we have that today's
- 22 commitments will be enforceable in the future?

- 1 Four, why should consumers be confident about a
- 2 company whose primary purpose for this transaction
- 3 is to shore up the revenues of a corporation
- 4 headquarters over 700 miles away? What are the
- 5 financial implications of a non-local corporation
- 6 on the District of Columbia, particularly a
- 7 corporation with varied and conflicting interests
- 8 throughout several states? Six, why should a city
- 9 that has laid a foundation to incorporate
- 10 renewable resources into its electrical grid seek
- 11 to partner with an entity that opposes these very
- 12 measures? Seven, why should the Commission
- 13 approve the request of a company that has yet to
- 14 provide a clear commitment to meet or exceed
- 15 established reliability standards on a
- 16 year-to-year basis at rates that are just and
- 17 reasonable?
- Perhaps the most important question is
- 19 this: If the takeover is approved and it becomes
- 20 apparent thereafter that Exelon's priorities are
- 21 not aligned with the city's priorities, what
- 22 ability will this Commission have to address the

- 1 conflict?
- 2 At the end of the day, the Commission
- 3 will have three choices: Approve the proposal as
- 4 is; approve a hybrid of the proposal; or deny it
- 5 outright.
- 6 The impact of approving this merger is
- 7 stark and far-reaching. A decision approving this
- 8 merger will not only impact every proceeding
- 9 involving PEPCO; it will potentially impact the
- 10 legislative initiatives that currently exist
- 11 concerning renewables and distributed generation.
- 12 An order approving this merger will not
- 13 be a static document. It will well serve as a
- 14 guidebook that will be referred to for decades to
- 15 come. Should the proposal be approved, in order
- 16 to facilitate the public's ability to appreciate
- 17 any benefits from this merger, the Commission's
- 18 order must clearly articulate what Exelon will be
- 19 required to provide consumers and must outline
- 20 what steps the Commission will take if these
- 21 requirements are not met.
- 22 Additionally, the Commission's order must

- 1 articulate how the agency will use the full
- 2 breadth of its authority to regulate and control
- 3 this new entity in such a manner that consumers
- 4 and the city are confident the public interest
- 5 will continually be met.
- 6 More importantly, the Commission's order
- 7 approving the proposal must impose sufficient
- 8 enforceable conditions to ensure that consumers
- 9 receive tangible financial benefits to make
- 10 certain that the public interest standard is met
- 11 and that the new entity is effectively regulated.
- 12 In setting these conditions, the
- 13 Commission should not feel constrained by the
- 14 terms established in other jurisdictions, as
- 15 decisions like these are tailored solutions to
- 16 meet the priorities of each state. The Commission
- 17 could also use its broad discretion to disapprove
- 18 the filed application.
- 19 This begs the question, what happens if
- 20 the application is denied? Will it be a missed
- 21 opportunity or the end of the world?
- 22 If nothing else, this case has opened the

- 1 conversation regarding the potential future of the
- 2 electric regulatory market in the District of
- 3 Columbia. For example, over the past several
- 4 months, there has been a robust discussion about
- 5 this case that has revealed a number of things
- 6 about PEPCO. First, it is a financially viable
- 7 entity. Next, after new reliability standards
- 8 were established five years ago, PEPCO's
- 9 reliability performance has begun to improve and
- 10 the undergrounding project will likely build upon
- 11 that progress.
- 12 Lastly, in recent years, PEPCO has been
- 13 supportive of legislative efforts advancing
- 14 renewables and distributed generation. Rejecting
- 15 the proposal can serve as a springboard to
- 16 encourage further discussion as to how further
- 17 improve the electric company that has been here
- 18 for over a century.
- 19 An additional benefit of rejecting the
- 20 merger is that consumers would not have to face
- 21 the uncertain outcomes of being taken over by a
- 22 large corporation that has profits as its primary

- 1 priority. To be clear, PEPCO and the District of
- 2 Columbia can survive and make great strides
- 3 without Exelon.
- In conclusion, the bottom line is simple.
- 5 The public interest demands that the District of
- 6 Columbia have an electric utility company that at
- 7 a minimum provides quality electric service at
- 8 affordable rates, cooperatively works with the
- 9 city stakeholders to enhance the availability of
- 10 renewable and distributed generation resources,
- 11 and is a responsible corporate partner that will
- 12 demonstrably support the economy of the District
- 13 of Columbia through charitable contributions and
- 14 job creation.
- 15 As policy and decision-makers, the public
- 16 is looking to us to make decisions that benefit
- 17 them and provide a future that is fair and
- 18 equitable. History will ultimately judge our
- 19 actions. Thank you.
- 20 CHAIRMAN KANE: Thank you, Mr. Daniels.
- Do any of the other parties have an
- 22 opening statement? D.C. Government.

- 1 MR. COYLE: Thank you, Chair Kane,
- 2 Commissioners. Again, my name is John Coyle of
- 3 the firm Duncan & Allen. It's my privilege to
- 4 appear here before you this morning as counsel to
- 5 the government of the District of Columbia.
- The proceeding before you involves the
- 7 third electric utility merger to come before this
- 8 Commission under D.C. code section 34-504 and
- 9 34-1001. If you approve this proposed merger, it
- 10 is likely to be the last, as approval would place
- 11 the retail supply of electricity between the
- 12 Schuylkill and the Potomac under a single company,
- 13 albeit one run from Chicago and having merchant
- 14 generating interests that span the country.
- 15 16 years after this Commission approved
- 16 PEPCO's divestiture of its generation, which
- 17 divestiture contributed to the generation -- to
- 18 the development of a reasonably robust market for
- 19 wholesale power, you now find yourselves asked to
- 20 approve a reconsolidation that brings generation
- 21 back into the same corporate family that runs the
- 22 District's transmission and distribution

- 1 infrastructure.
- 2 Seven years after the D.C. council
- 3 enacted the Clean and Affordable Energy Act, you
- 4 are asked to approve the transfer of the local
- 5 franchise from a utility that has no economic
- 6 motive to resist localized renewable generation
- 7 and energy efficiency to one that has opposed
- 8 public support for renewables and that has
- 9 economic motives that are very different from
- 10 PEPCO's and PHI's.
- 11 As we are all aware, the Commission's
- 12 precedent requires three things for a utility
- 13 merger to pass muster: One, a showing that the
- 14 merger will benefit the public rather than merely
- 15 leave it unharmed; two, a showing that the
- 16 benefits to shareholders as a result of the merger
- 17 do not come at the expense of ratepayers; and,
- 18 three, the merger must produce a direct and
- 19 tangible benefit to ratepayers, meaning that any
- 20 savings that result from a proposed merger must be
- 21 shared with the ratepayers and be shared in such
- 22 proportion that the ratepayers are compensated for

- 1 the risks inherent in the companies' decision to
- 2 merge.
- 3 To perform the necessary evaluation of
- 4 this proposed consolidation, we need to take a
- 5 step back from arguments about what are and are
- 6 not merger, quote, synergies, unquote, or how to
- 7 count those could so-called synergies, and inquire
- 8 instead why this merger is really being proposed
- 9 at this time.
- 10 PHI's definitive proxy statement filed
- 11 with the Securities and Exchange Commission on
- 12 August 12th, 2014 reports that the merger involves
- 13 a premium of more than 24 percent over the market
- 14 value of PHI's stock which translates, again,
- 15 according to the proxy statement, to a premium of
- 17 stockholders.
- 18 That premium is over and above the market
- 19 price of PHI stock which, owing in part to an
- 20 earlier consolidation that formed PHI, is
- 21 substantially over book value. In fact, the
- 22 substance of this transaction is that Exelon is

- 1 proposing to pay \$6.8 billion to acquire a holding
- 2 company with balance sheet equity of about \$4.3
- 3 billion.
- 4 To be absolutely clear, the District is
- 5 indifferent as to what one company wants to pay to
- 6 acquire another, so long as the District and its
- 7 retail electric customers have enforceable
- 8 assurances that the transaction will satisfy the
- 9 Commission's merger approval criteria in fact and
- 10 will not put them in harm's way.
- But the sheer size of the premium begs
- 12 the question why it is being offered. That
- 13 \$1.6 billion premium is not being offered for the
- 14 privilege of creating 33.75 million, up from
- 15 14 million, in synergies to be allocated to the
- 16 District attributable mainly to the consolidation
- 17 of corporate functions and resulting job losses --
- 18 primarily, we believe, well-paying professional
- 19 jobs at PHI based in the District.
- The logic of that proposition simply does
- 21 not tally. Exelon tells us that its recently
- 22 improved customer investment fund of 33.75 million

- 1 represents 94 percent of the proposed value of the
- 2 merger synergies it expects to achieve over the
- 3 first ten years following consummation of the
- 4 merger.
- 5 No business pays a \$1.6 billion premium
- 6 over market price of stock in a \$6.8 billion stock
- 7 purchase transaction for the privilege of
- 8 generating 2.1 percent of the 1.6 billion in
- 9 premium in savings over ten years and then giving
- 10 the claimed savings away.
- 11 Any analyst who has looked at this
- 12 transaction has expressed the understanding that
- 13 its point is to acquire a great deal of reliable,
- 14 regulated cash flow to ease the costs of Exelon's
- 15 generating fleet, and particularly its nuclear
- 16 assets, over the shoal of wholesale power market
- 17 prices, depressed for the time being by the
- 18 availability of shale gas and oil in unprecedented
- 19 quantities and at unusually low prices.
- In the words of Exelon's chief financial
- 21 officer, Jack Thayer, on the announcement of the
- 22 proposed merger -- and I'm quoting -- as you do

- 1 the math, you will see synergies is a very small
- 2 element of the accretion in this transaction. It
- 3 is really the opportunity for incremental leverage
- 4 at the holding company that this transaction
- 5 afford. It's the monetization of certain assets
- 6 at a higher value than what would be implied in
- 7 our price to earnings multiple.
- 8 And so the arguments about synergies, or
- 9 the lack thereof, serve primarily in this case as
- 10 a distraction from the real point of the
- 11 transaction.
- 12 To understand what you are really being
- 13 asked to approve, you need to instead observe a
- 14 time-honored District of Columbia tradition and
- 15 follow the money. What is the incremental
- 16 leverage? What assets are being monetized at what
- 17 value? Where does the money really come from and
- 18 where does it really go?
- 19 The answers to those questions, we
- 20 submit, are the ones that will determine your
- 21 finding, that should determine your finding, as to
- 22 whether or not this proposed merger is consistent

- 1 with the public interest.
- 2 Does the transaction produce net benefit
- 3 to consumers? The District thinks not. Among
- 4 other things, as District witness John Wilson
- 5 points out in his testimony, the merger results in
- 6 massive savings in the cost of capital embedded in
- 7 PEPCO's current rates, but none of those savings
- 8 are proposed to be shared with customers.
- 9 On the reliability front, the other
- 10 claimed merger benefit, we're offered a
- 11 contingency-riddled promise of attainment of the
- 12 Commission's electric quality of service
- 13 standards, quote, on average, unquote, between
- 14 2018 and 2020.
- District witness Max Chang explains that
- 16 no merger is required in order to attain
- 17 compliance with the Commission's EQSS on a
- 18 year-by-year basis, as the Commission has already
- 19 required it and, in fact, PEPCO is fairly far
- 20 along the road toward attaining compliance with
- 21 those standards on its own and without the merger.
- 22 Apart from the lopsided allocation of

- 1 claimed benefits and distraction from the
- 2 examination of its real benefits and
- 3 beneficiaries, does this merger as proposed pose
- 4 risks to District electricity consumers? The
- 5 District thinks it does.
- 6 District witness Ralph Smith identifies a
- 7 number of those risks in his testimony. District
- 8 witness Brendan Shane, formerly with the
- 9 District's Department of the Environment, explains
- 10 the merger's potential adverse impacts on the
- 11 District's implementation of its Clean and
- 12 Affordable Energy Act and subsequent policy
- 13 initiatives aimed at increasing energy efficiency,
- 14 reducing the District's carbon footprint and
- 15 moving toward a more local and sustainable power
- 16 supply.
- 17 District witness Mark Chambers will
- 18 explain the impacts of the proposed merger on the
- 19 District as one of PEPCO's largest retail
- 20 customers, if not the largest.
- 21 Could this proposed be merger be made to
- 22 satisfy the Commission's merger criteria -- merger

- 1 approval criteria? That would be a very heavy
- 2 lift at this point. The possibility could exist
- 3 only if sufficient effort and attention were to be
- 4 devoted to the protection of the interests of the
- 5 District -- of the interests that District law
- 6 requires to be protected in this context,
- 7 including the local economy and the environment,
- 8 but that hasn't happened yet.
- 9 We have had a long process so far in this
- 10 case, and will have a longer one yet. There may
- 11 remain some unvanishing possibility that the
- 12 District's retail electric franchise could be
- 13 transferred in circumstances that protect and
- 14 advance the public interest. But that will not
- 15 and cannot happen without the Commission's
- 16 vigorous intervention to reshape the terms of that
- 17 transfer to comply with the Commission's
- 18 established public interest criteria because the
- 19 much amended merger proposal before you, like the
- 20 versions that preceded it, fails to satisfy those
- 21 established public interest criteria.
- I thank you.

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1	CHAIRMAN KANE: Thank you, Mr. Coyle.	
2	Mr. Speck.	
3	MR. SPECK: Thank you, Your Honors.	
4	DC SUN doesn't have a separate opening statement,	
5	but we would like to subscribe enthusiastically to	
6	the OPC's and District government's opening	
7	statements. Thank you.	
8	CHAIRMAN KANE: Thank you. And let me	
9	ask, at least the first couple of times each	
10	person speaks if you would identify yourself for	
11	the court reporter so that she can recognize the	
12	voice.	
13	Anyone else? All right.	
14	Mr. Lorenzo, you may present your first	
15	witness.	
16	MR. GADSDEN: Chairman Kane, honorable	
17	Commission, my name is Thomas Gadsden representing	
18	the joint applicants along with Mr. Lorenzo. We	
19	call as our first witness Christopher Crane.	
20	WHEREUPON,	
21	CHRISTOPHER CRANE,	
22	called as a witness, and after having been first	

39 sworn by the secretary, was examined and testified as follows: 3 DIRECT EXAMINATION BY MR. GADSDEN: Mr. Crane, by whom are you employed and what is your position? Α I'm employed by Exelon Corporation. I'm the president and CEO. 9 MR. GADSDEN: Your Honors, this morning Mr. Crane will be sponsoring three statements of written testimony and four exhibits which we will 11 go through seriatim at this time. 12 BY MR. GADSDEN: 13 Mr. Crane, do you have before you a fully 14 conformed copy of the statement of direct testimony which was premarked as Joint Applicants' Exhibit A consisting of 26 pages of questions and 18 answers? 19 A I do. 20 Attached to that statement of testimony do you have a map which was premarked as 21 22 Exhibit A1?

		40
1	A I do.	40
2	Q Were those documents prepared by you or	
3	under your direct supervision?	
4	A Under my supervision.	
5	Q If I were to ask you the questions set	
6	forth in Exhibit A today, would your answers	
7	contained therein?	
8	A Yes.	
9	Q And they be true and correct to the best	
10	of your knowledge?	
11	A Yes.	
12	Q And similarly, is the data depicted on	
13	Exhibit A1 true and correct to the best of your	
14	knowledge?	
15	A Yes.	
16	Q Do you also have before you fully	
17	conformed copies of your rebuttal statement	
18	premarked as Joint Applicants' Exhibit (3A),	
19	consisting of 27 pages of questions and answers?	
20	A I do.	
21	Q And do you also have attached to that a	
22	17-page document premarked as Exhibit (3A)-1 which	

41 is entitled the Joint Applicants/District of Columbia merger commitments? I do. Α Were those documents also prepared under your direct supervision? Α Yes. Q If I were to ask you the questions set forth in statement (3A) today, would your answers be as contained therein? 10 Α Yes. And would they be true and correct to the 11 Q 12 best of your knowledge? 13 Α Yes. And, similarly, is the information provided in (3A) true and accurate to the best of your knowledge? 16 17 Α Yes. 18 Finally, Mr. Crane, do you have fully 19 conformed copies of Joint Applicants' 20 Exhibit (4A), a statement of supplemental direct 21 testimony comprised of five pages of questions and 22 answers?

42 1 Α Yes. 2 And do you also have two attached exhibits, the first premarked as Joint Applicants' Exhibit (4A)-1 which comprises 42 pages and includes both a news release issued by the New Jersey Board of Public Utilities as well as a stipulation of settlement submitted at New Jersey VPU docket number EM14060581? 9 Α Yes. 10 Do you have a second exhibit premarked as Q Joint Applicants' Exhibit (4A)-2, which is a 11 17-page document entitled the Joint 12 Applicants/District of Columbia merger commitments? 14 15 Α I do. Were those documents similarly prepared under your direct supervision? 18 Α Yes. 19 And if I were to ask you the questions 20 set forth in statement (4A) today, would your 21 answers be as contained therein? 22 A Yes.

43 And would they be true and correct to the 1 best of your knowledge? 3 Α Yes. And is the information set forth in Exhibits (4A)-1 and (4A)-2 true and correct to the best of your knowledge? Α Yes. MR. GADSDEN: Your Honors, that's all we have. Mr. Crane is available for cross-examination. 10 11 CHAIRMAN KANE: People's Counsel. 12 CROSS-EXAMINATION BY MR. GRAY: 13 Good morning. I'm Jason Gray from the law firm of Duncan, Weinberg, Genzer & Pembroke on behalf of the Office of People's Counsel. I have 17 a few questions. 18 MR. GRAY: But first, Your Honor, just as 19 a housekeeping matter, order 1770, I believe -- it 20 was the Commission's January 29th order --21 indicated that the parties, to save time, could 22 stipulate to marking the prefiled testimony and

44 exhibits. So I just wanted to affirm OPC's understanding of that process and that we don't have any objection to that process. CHAIRMAN KANE: Thank you. Yes, that is 4 the process. BY MR. GRAY: Q Mr. Crane, I have a few general questions for you before we jump into some of the major 9 issues in this case. Could you please turn in your direct testimony to page 1. Do you see at 10 line 15 where you testified that, in 1998, you 11 moved to Commonwealth Edison Company? 12 13 Α Yes. 14 Was ComEd owned by Unicom at that time? 15 Α Yes. 16 Were you an employee of ComEd or Unicom? 17 Α ComEd. 18 0 If you look over on page 2, lines 4 and 19 5, you indicate that Exelon was formed in 2000 20 through the merger of Unicom and PECO. Do you see 21 that? 22 Α Yes.

45 Following that merger, am I correct that 1 both Unicom and PECO stopped issuing stock, and the new corporate entity was Exelon? Yes. There was some preferred stock at Α PECO, but that -- for all intents and purposes, the major stock was issued at the holding company of Exelon. You go on to state that in June of 2003, you joined Exelon Nuclear. Were you employed by Exelon from 2000 to June 2003? 11 Α Yes. Staying on page 2, if you skip down to 12 line 15, beginning on line 15, you talk about your promotion to the role of president and chief 15 operating officer of Exelon. Do you see that? 16 Α Yes. 17 Q And you testified that, among other things, your responsibilities included directing 19 acquisitions; is that correct? 20 Α Yes. 21 Q From 2008 to 2012, when you took over in 22 your current role, how many acquisitions would you

- 1 say you directed?
- 2 A Asset acquisitions, there were multiple.
- 3 There were a wind company, John Deere Wind. We
- 4 acquired multiple power plants. And then the
- 5 final was the -- led the negotiation on the
- 6 acquisition and merger with Constellation.
- 7 Q When you say the acquisition and merger
- 8 with Constellation, as someone who has been
- 9 involved in a number of transactions, do you have
- 10 an opinion on whether the term "acquisition" can
- 11 have a negative connotation, but the term "merger"
- 12 can be more palatable?
- 13 A No, I don't. It usually is the size of
- 14 it that differentiates what word we use.
- 15 Q You do agree that the proposed
- 16 transaction involving PHI and Exelon is an
- 17 acquisition?
- 18 A We are acquiring through this process,
- 19 yes.
- 20 Q If I use the term -- I'll try to use the
- 21 term "acquisition," but I my use the term
- 22 "merger." I just want to make sure we have a

47 common understanding that, if I'm referring to merger, my intent is to refer specifically to the merger of SPE and PHI. Α Okay. Could you please now turn to page 4 of your direct testimony. I direct your attention to lines 16 and 17 where you testify that you introduced other witnesses submitting direct testimony in support of the merger. Do you see 10 that? 11 Α Yes. I believe if you'll flip to page 24, 12 that's actually the section, is it not, where you introduce or at least begin introducing the other 15 witnesses? Yes, it is. 17 Q To prepare this section of your testimony, were you required to review the 19 testimony of these other witnesses before it was 20 filed? 21 Α Yes, I did. 22 And you have similar introductions in

48 your December 17th rebuttal and your February 17th supplemental direct testimony; is that correct? Yes. That's correct. And did you review the other witnesses' testimony before making those introductions as well? Α Yes. I don't want you to get into too much detail on the drafting and review process, but just as a general matter, in your role as Exelon's 10 CEO, do you have final authority to sign off on 11 all the testimony that's been filed in this 12 proceeding? 13 With advice of counsel, yes. 14 15 Let's turn now to your February 17th supplemental direct testimony which has been marked as Exhibit (4A). 18 Is that (4A) in my book, Tom? 19 I want you to turn to page 1 to start off 20 I have one question, and it's on three 21 different statements, so I'm going to read those 22 statements first and then I'll ask you the

- 1 question, and I'll track through with you as I'm
- 2 reading the statement.
- 3 The first is page 1, beginning on -- the
- 4 question beginning on line 10. It's basically, to
- 5 paraphrase, the purpose of your testimony is to
- 6 bring to the Commission's attention the settlement
- 7 agreement that was reached in New Jersey. Is that
- 8 essentially what that question and answer states?
- 9 A Yes.
- 10 Q The second one, if you turn over to
- 11 page 2, do you see on line 8 where you testify
- 12 that the joint applicants have significantly
- 13 enhanced their commitments with respect to the CIF
- 14 ring-fencing, affiliate transactions issues,
- 15 taxes, as well as reliability performance metrics?
- 16 A Yes.
- 17 Q And then the third statement is also on
- 18 page 2, line 18. You state that you believe the
- 19 joint applicants have already offered a
- 20 significant and meaningful package of commitments.
- 21 Do you see that?
- 22 A Yes.

- 1 Q My question with regard to each of these
- 2 three statements is, are you comparing the merger
- 3 commitments that are contained in the
- 4 February 17th filing to the joint applicants'
- 5 pre-February 17th testimony and exhibits?
- 6 A Yes.
- 7 Q I'm not asking you to agree, but do you
- 8 understand that one of OPC's criticisms in this
- 9 case has been with the manner in which the case
- 10 has been presented by the joint applicants?
- 11 A I'm not aware of that point, no.
- 12 Q Let me ask you a question, see if we can
- 13 walk through a potential example. On page 3, at
- 14 line 3, do you see where you refer to
- 15 Mr. Khouzami's February 17th testimony?
- 16 A Yeah.
- 17 Q And in particular, I want to call your
- 18 attention to the statement that says, The joint
- 19 applicants are now increasing their proposed CIF
- 20 commitment in the District of Columbia to
- 21 33.75 million.
- Do you see that?

51 Yes. 1 Α Now, if we flip back to your direct testimony, Exhibit A, I call your attention to page 12. Let me know when you're there. I'm there. Q On line 20, lines 19 and 20, do you see the reference to customer investment fund of \$33.75 million? 9 Α Yes. 10 So the confusion -- it's kind of a Q procedural confusion, I guess that I'd like for 11 you to clear up -- but you have direct testimony 12 referring to a \$33.75 million customer investment 13 fund, and then you have supplemental direct 15 testimony saying you've increased the customer investment fund to that same amount. Do you 17 agree? 18 Yes, I see that. My understanding is the 19 PEPCO D.C. original customer investment fund was 20 14-7, I thought was the number. I'm not sure if 21 this is all of PEPCO including Maryland or not. 22 But it says the District. So I understand the

52 confusion. We'll have to look at that. Q Well, let's see if we can hopefully clear it fairly easily. MR. GRAY: Your Honor, at this time I 4 would like to mark the two exhibits that have been premarked as Joint Parties' Hearing Exhibits Number 1 and 2. BY MR. GRAY: I believe you should have those in your 10 binder, Mr. Crane. 11 CHAIRMAN KANE: They are so marked. (Joint Parties' Exhibit Numbers 1 and 2 12 13 were marked for identification.) 14 BY MR. GRAY: 15 Let me know when you've identified the document that's been identified as Joint Parties' Hearing Exhibit 1. 17 18 A The map? 19 No. It should be an 85-page filing -- or 20 an 85-page document in table form. 21 MR. LORENZO: Your Honor, may we approach 22 the witness?

53 THE WITNESS: I have a lot of 1s here. 1 If somebody could just --3 CHAIRMAN KANE: Yes, Mr. Lorenzo, you may approach and help. THE WITNESS: I have it. BY MR. GRAY: Have you got it? Okay. And do you see Q that this is an 85-page index of changes? 9 Α Yes. 10 Have you seen that document before? Q 11 A I don't recall seeing this, no. Would you agree, subject to check, that 12 the index of changes was part of the joint applicants' February 17th submission? 15 Α I could, yes. And I believe you testified that you reviewed the filings that were submitted in this 18 case; is that right? 19 A Yes. 20 Have you identified the document that's 21 marked as Joint Parties' Hearing Exhibit 2? It is 22 a consolidated document that's 113 pages.

54 1 Α Yes. 2 MR. GRAY: Your Honor, just so the record is clear, this document is excerpts of the originally filed testimony from June, and then some of the June testimony was corrected in a September errata. That's been reflected. also contains the testimony from the September supplemental direct filing that changed on February 17th, as well as the testimony from the 9 December 17th rebuttal filing that changed on 10 February 17th. 11 12 And, in total, there are 90 pages of 13 testimony that changed. And what we did was put a slip sheet in between each set of testimony, so 15 there's 23 slip sheets; hence, the 113-page exhibit. 16 17 And we have also, for the parties -- to 18 explain to the parties, we've grouped each of the 19 sets of testimony by witness. And I don't intend 20 to make it an exhibit, but I have a index 21 explaining the page breakdowns if it would be 22 helpful for the Commission and the parties.

55 CHAIRMAN KANE: Again, for the record, 1 the exhibit that you're referring to is? MR. GRAY: This would be Joint Parties' 3 Hearing Exhibit 2. May I approach with copies, Your Honor? 5 CHAIRMAN KANE: Yes. MR. GRAY: How many do you need? CHAIRMAN KANE: Give them to the secretary. BY MR. GRAY: 10 Have you had a chance to look at the 11 12 document that's been marked as Joint Parties' Hearing Exhibit 2, Mr. Crane? A I breezed through just looking at the 15 pages, yes. Would you agree or accept, subject to check, that those are the originally filed versions of the testimony and exhibits that were 19 changed on February 17th? 20 Α Yes. 21 Q Thank you. We'll have some questions 22 about those later, but you can put those two

- 1 exhibits down for now.
- 2 I want to turn really to the first
- 3 substantive issue that we'll talk about today, the
- 4 customer investment fund? Initially, I believe
- 5 you stated the joint applicants proposed a
- 6 \$100 million customer investment fund for all
- 7 jurisdictions; is that right?
- 8 A Yes.
- 9 Q And of that original amount of
- 10 100 million, about 14 was allocated to the
- 11 District of Columbia?
- 12 A Yes.
- 13 Q Am I correct that the \$100 million figure
- 14 for the original customer investment fund was
- 15 linked to the synergies -- the expected
- 16 synergies -- associated with PHI's regulated
- 17 operations?
- 18 A Yes.
- 19 Q Do you understand that a number of
- 20 parties to this proceeding, including OPC, have
- 21 taken the position that the \$100 million customer
- 22 investment fund was inadequate?

57 1 Α Yes. Although this testimony has been superseded in Joint Parties' Hearing Exhibit 2 -if you want to look, but you may be able to confirm -- am I correct that you filed rebuttal testimony in this proceeding on December 17th that did not propose any change to the customer investment fund level? I'd have to go back and a look at when we were revised it. I think it was in a February filing, but that's... 11 And then on January 14th, the joint 12 applicants entered into a settlement agreement in New Jersey; is that right? 15 Α Yes. And among other things, one provision of that settlement agreement was to increase the 18 amount of the customer investment fund that would 19 be allocated to New Jersey? 20 Α Yes. 21 When you agreed to increase the amount of 22 the customer investment fund in New Jersey, did

58 you do so with the understanding that you may need to increase the customer investment fund for the other jurisdictions? Α Yes. Did you have that understanding as of the time that you reached that settlement on January 14th? 7 8 Α Yes. And as you indicated, in the District, you have increased the customer investment fund in 10 the February 17th filing, correct? 11 12 Α Yes. Have the joint applicants formally 13 proposed to increase the customer investment fund 15 in the other two jurisdictions, Maryland and Delaware? 16 17 Α Yes. 18 Q Do you know --19 Α Proportional to New Jersey, yes. 20 Q Do you know when those commitments were 21 made?

They were through settlement

22

Α

- 1 negotiations. I don't have the exact dates.
- 2 Delaware was sooner, and Maryland more recently.
- 3 Q With those four revised commitments, do
- 4 you know the total of the customer investment fund
- 5 now?
- 6 A No, I don't have it off the top of my
- 7 head. I'm sorry.
- 8 Q Do you know whether the revised customer
- 9 investment fund exceeds the synergy savings that
- 10 are expected to be generated from PHI's regulated
- 11 operations?
- 12 A I think that -- my recollection is the
- 13 customer investment fund is approximately ten
- 14 years worth of the synergies to be paid up front,
- 15 approximately ten years.
- 16 Q And when you say the synergies, are you
- 17 referring to the synergies of the total
- 18 transaction or of regulated operations only?
- 19 A The regulated operations. It's a
- 20 reduction in cost, and the costs are allocated by
- 21 the business services organization.
- 22 Q The New Jersey settlement -- for the

60 record, that's your exhibit -- your February 17th Exhibit (4A)-1, I believe -- that has a most favored nations clause; am I correct? Α Yes. And that's a two-part clause; is that right? I'd have to go back and look at it. Q Sure. And I think -- if you want to look at it, it's paragraphs 91 and 92. This can be found on page 37 and 38 of your Exhibit (4A)-1. 10 Let me know when you're there. 11 I'm here. 12 Α At the bottom of page 37 of 42 -- not the 13 actual page at the bottom of the original 15 document -- it explains the breakout of the most favored nations clause. Let me just see if I can summarize it. 17 18 The first part essentially says that if 19 another jurisdiction increases the customer 20 investment fund above the allocation that New 21 Jersey got as a result of this agreement, New 22 Jersey would get the benefit of that increased

- 1 amount. And then the second part says that if
- 2 there are other financial or non-financial
- 3 benefits beyond the customer investment fund, New
- 4 Jersey would get comparable benefits; is that
- 5 right?
- 6 A Yes.
- 7 Q When you revised the merger commitments
- 8 in the District of Columbia on February 17th, did
- 9 you include a most favored nations clause?
- 10 A I do not recall one being in there.
- 11 Q Does the existence of the first part of
- 12 the most favored nations clause from the New
- 13 Jersey settlement indicate that Exelon has not
- 14 ruled out additional increases to the customer
- 15 investment fund?
- 16 A We -- we hope to within the District, and
- 17 in the other jurisdictions, enter settlement
- 18 negotiations to satisfy the stakeholders in a
- 19 process if we could. If that required some
- 20 balancing or alternate amounts, we would have to
- 21 make -- keep everybody whole across the negotiated
- 22 jurisdictions.

- 1 Q Do you have a timetable in mind as to
- 2 when those settlement discussions would take
- 3 place?
- 4 A Well, I know they've been ongoing with
- 5 the folks that you represent and others in the
- 6 District here. We've been involved in Maryland
- 7 and have come to settlements with some major
- 8 parties in Maryland, and previously settled --
- 9 came with a larger group settlement in Delaware.
- 10 Q Do you recall during the evidentiary
- 11 hearing in Maryland cross-examination by
- 12 Mr. Strauss (phonetic) on the tipping point?
- 13 A Not -- you have to give me more.
- 14 Q Essentially it was at the point at which
- 15 the merger commitments would mean that Exelon is
- 16 losing money on the integration of PHI.
- 17 A Yes, there is a point that it becomes
- 18 dilutive and we would not be able to execute it.
- 19 Q Has Exelon conducted an analysis of what
- 20 that tipping point is?
- 21 A I have not seen one.
- 22 Q Based and your experience as someone who

- 1 has directed a number of acquisitions, is it
- 2 common to not perform that type of analysis?
- 3 A You would perform the accretion analysis
- 4 which would show you the value creation, the net
- 5 present value of an acquisition. And if your net
- 6 present value was decreased significantly that it
- 7 no longer could accept -- you could no longer, as
- 8 an entity, accept the risk that's inherent with
- 9 the acquisition, that would be a point of
- 10 discussion with the board.
- 11 Q With respect to that analysis that you
- 12 just described, am I correct that Exelon has not
- 13 performed that analysis with regard to the
- 14 proposed transaction with PHI?
- 15 A I have not reviewed an analysis if it's
- 16 been performed. I do not know of an analysis like
- 17 that.
- 18 Q Would an analysis like that come at your
- 19 direction or request?
- 20 A It could.
- 21 Q Who would perform an analysis like that
- 22 that did not come at your direction?

- 1 A Multiple leaders within the company could
- 2 request it: The chief financial officer, the head
- 3 of strategy. But I'm unaware of it being done.
- 4 Q Is there another witness in this
- 5 proceeding that we should ask?
- 6 A I'm not aware of which one would be the
- 7 best. Not having the study, I'm not sure who
- 8 would answer.
- 9 MR. GRAY: Your Honor, at this time I
- 10 would like to mark for identification the document
- 11 that's been premarked as OPC Cross-Examination
- 12 Exhibit Number 5. It is a two-page response --
- 13 supplemental response to OPC data request 21-2. I
- 14 ask that you mark that as OPC 3.
- 15 CHAIRMAN KANE: So marked.
- 16 BY MR. GRAY:
- 17 Q That document should be in your binder,
- 18 Mr. Crane. Let me know when you've found it.
- 19 A Is it -- could I get help with that?
- 20 MR. GRAY: I'm sorry, Your Honor. I said
- 21 OPC 3. The first two exhibits were joint parties
- 22 hearing exhibits. So this document that's been

- 1 marked as -- premarked as OPC Cross-Examination
- 2 Exhibit Number 5 will be marked as OPC 1.
- 3 (OPC Exhibit Number 1 was marked for
- 4 identification.)
- 5 BY MR. GRAY:
- 6 Q Do you have it? Mr. Crane, if you look
- 7 at the top of the document, just below the header,
- 8 you'll see your name, Witness Crane, Exhibit Joint
- 9 Applicants' (4A). Do you see that?
- 10 A Yes.
- 11 Q And then in the paragraph that follows
- 12 the Q, under question 2, about halfway down on the
- 13 left, do you see your last name, Crane there? Do
- 14 you see that?
- 15 A Yes.
- 16 Q And then if you turn to page 2 and look
- 17 down at the bottom where it says sponsor, the
- 18 sponsor of this is joint applicants, and there's
- 19 not an individually named sponsor; is that right?
- 20 A Yes.
- 21 Q Are you able to verify that this
- 22 supplemental response here on page 2 is true and

66 accurate? 2 Α Yes. Did you prepare this response? Α It was prepared under my direction. Thank you. Let's turn back to page 1. I want to just briefly walk through this document and then I'll get to a couple of questions. a look at the paragraph under Q. Would you agree with me that there's not actually a question in that paragraph, but rather it's more of a 10 background contextual explanation? 11 12 Let me read it. Just a second. 13 Q Sure. Yes. It's a statement. 14 15 Q And then there are four questions below that, A, B, C and D. I'm going to focus on 17 question A. Do you see basically that question 18 asks to identify the data on which the decision 19 was made to revise the merger commitments in the 20 District of Columbia rather than present the New 21 Jersey settlement as a framework for a settlement in the District. Is that correct? 22

- 2 understanding of the question A.
- 3 A My understanding is we took the value of
- 4 the New Jersey settlement, the monetary value, and
- 5 we updated, revised the commitment in the District
- 6 to the equivalent on a pro rata basis, customer
- 7 basis.
- 8 Q Sure. And I think, you know, we'll get
- 9 to that. You're a little bit ahead of me. I just
- 10 want to confirm that the question asks to please
- 11 identify the date on which you decided to revise
- 12 the merger commitments.
- 13 Let me back up. This may be more
- 14 helpful. The question -- the paragraph that we
- 15 talked about above, it says, At the evidentiary
- 16 hearing in Maryland, Mr. Crane confirmed that the
- 17 New Jersey settlement was not a proposal to revise
- 18 any merger commitments. Is that an accurate
- 19 statement?
- 20 A If you read the paragraph in total, yes.
- 21 Q And then as we read it in total, the
- 22 second half basically says, in contrast, that's

- 1 not the approach that the joint applicants used in
- 2 the District of Columbia proceeding; is that
- 3 accurate?
- 4 A That's accurate.
- 5 Q So getting to your response just a minute
- 6 or two ago, you indicated that you were trying to
- 7 apply the value, I believe, of the New Jersey
- 8 settlement; is that right?
- 9 A Yes.
- 10 Q And I understand in the February 4th
- 11 filing there were also revisions to the merger
- 12 commitments. I want to set those aside for a
- 13 second and let's just focus on the aspects of that
- 14 filing that pertained to the New Jersey
- 15 settlement.
- 16 When did you decide to apply the value
- 17 rather than take -- apply the value in D.C. rather
- 18 than take the approach that you took in Maryland?
- 19 A The approach in New Jersey and the
- 20 approach in Maryland was a negotiated settlement
- 21 where we took other elements besides the monetary
- 22 value that stakeholders thought were important in

- 1 those jurisdictions to come to an agreed-upon
- 2 settlement. We have not got to that point in D.C.
- We -- as you are aware, we're in process
- 4 of those discussions. And if issues like that
- 5 became a priority, or a priority for the
- 6 Commission, we could have those discussions.
- 7 Q Let me see if I understand. Are you
- 8 saying that you want -- in the February 4th filing
- 9 your intention was to inform the Commission and
- 10 the parties that you would increase the CIF
- 11 commitment -- that was a firm revision -- and then
- 12 there were other aspects of the New Jersey
- 13 settlement that you would consider in settlement
- 14 discussions?
- 15 A We could. To be real clear about it,
- 16 versus the way all the questions are, it was very
- 17 awkward to have a settlement in New Jersey of a
- 18 monetary value and then be sitting with a
- 19 settlement of less value in the District. So
- 20 that's the basis of the revision.
- 21 If we were going to have a higher
- 22 monetary settlement per customer in one

- 1 jurisdiction, we're obviously willing to have that
- 2 same value translated. And that was the way that
- 3 we conveyed it.
- 4 What we didn't realize at the time is it
- 5 started the clock over again in the process. And
- 6 so that part we didn't understand, but that was
- 7 the basis of it.
- 8 Q Let me ask you about another example. We
- 9 had just talked about the most favored nations
- 10 clause of the New Jersey settlement. Do you
- 11 recall that?
- 12 A Yes.
- 13 Q When the joint applicants submitted the
- 14 February 4th filing, was it your intention to
- 15 apply a most favored nations clause to the
- 16 District?
- 17 A It hadn't come up in discussion as a
- 18 priority. It was a priority in New Jersey. If it
- 19 is a priority for the Commission, we would be
- 20 willing to take that condition on.
- 21 But short of having a discussion to know
- 22 that that was somebody's priority, it was -- the

71 commitment was not made. So I may have asked this, but I'm still not clear. The intention of the February 4th filing was to affirmatively revise the customer investment fund level and then kind of highlight other issues that were resolved in New Jersey, that that type of framework could be used in settlement in the District; is that accurate? I believe so, yes. For example, did the New Jersey 10 settlement resolve issues that are comparable to 11 public interest factor number 7 in this case? We'd have to go back and look. I don't 13 know what 7 is off the top of my head. 15 Would you accept, subject to check, 7 is essentially the District's interest in conservation of natural resources? 18 Α Yes. 19 Was there any comparable provision to 20 address issues like that in the New Jersey 21 settlement? 22 I do not recall all the conditions off

72 the top of my head. I'd have to go back and look. Let's assume hypothetically there was The fact that there was not a comparable provision, that would not mean that Exelon was not willing to consider a provision that was specific to D.C.; is that right? Α We understand we have to meet the test, and there's variations in each jurisdiction, but the specific jurisdiction test has to be made, and we would accept that. 10 Staying with this exhibit, OPC 11 Cross-Examination Exhibit Number 1, I want to call 12 your attention to the last sentence. About six lines up from the bottom right, it begins, The 15 joint applicants determined. 16 Do you see that 6? 17 Α Are we still on Exhibit 5? 18 0 Yes. 19 Α Page? 20 Q Page 2. 21 Α Page 2 of 2? Okay. 22 Q Yeah. And if you look down six lines up

73 from the bottom, the sentence that begins, The joint applicants determined. 3 Α Yes. Do you agree that sentence essentially states that after the February 9th oral argument, the joint applicants decided to formally reflect revised merger commitments in a new filing? Α Yes. That new filing was the February 17th filing; is that correct? 10 11 Α Yes. Are there any differences in what the 12 joint applicants intended on February 4th, as opposed to the filing on February 17th with 15 respect to revised merger commitments? 16 I'm not aware of any. 17 Q Do you know if there's another witness who would be aware of any who we should direct 19 that question to? 20 No. The -- it's with counsel, the 21 conversation on what commitments we revised. It's 22 just been a while. And I don't recall how that

- 1 dialogue took place over those two weeks, or close
- 2 to two weeks. The essence was there's a monetary
- 3 value, and it was just awkward having a filing in
- 4 one proceeding that was less per customer than
- 5 another one. So how did we true that up was the
- 6 determination, and we would make the filing, which
- 7 we did on the 17th.
- 8 Q If there are no intended differences
- 9 between the filing on the 4th and the 17th, is it
- 10 fair to say that the filing on February 17th also
- 11 expresses the joint applicants' intent to consider
- 12 other issues that were contained in the New Jersey
- 13 settlement or D.C.-specific issues that may be
- 14 similar to the New Jersey-specific issues in the
- 15 New Jersey settlement?
- 16 A We've always had the intent of meeting
- 17 the tests within the jurisdictions or trying to
- 18 resolve through settlement the specifics for those
- 19 individuals. If they were the same as New Jersey,
- 20 then that would be the case. And if there were
- 21 additional because of unique regulatory
- 22 requirements, that we would have those

75 discussions. Let's talk about another specific example. We talked about the most favored nations In New Jersey, just like in the District, there was an issue about levels of involuntary attrition; is that right? Α Yes. Just so I'm clear, the commitment in the District is that there will be no reduction due to net voluntary attrition for a period of two years 10 following the merger; is that right? 11 12 So non-voluntary. 13 Q Yes. Yeah, there is the commitment to no 14 reductions of the utility staff for two years. Actually, a commitment to hire, increase 17 employment. 18 Are you aware of the provision in the New 19 Jersey settlement that contains an employment 20 provision for years 3, 4 and 5 that's not capped 21 at year 2? 22 Yes. I remember there was a negotiated A

- 1 term extension. I thought it was a three-year,
- 2 but you have -- there was a difference.
- 3 Q If you want to refer to it, I believe
- 4 it's paragraph 20 of your Exhibit (4A)-1 which is
- 5 on page 13. Pages 13 of 42, not the page on --
- 6 A I've got it.
- 8 bottom for years 3 to 5?
- 9 A Yes, I do. I see it.
- 10 Q So in submitting the New Jersey
- 11 settlement as an exhibit to your February 17th
- 12 testimony, was it your intention to apply the
- 13 value and framework of that particular provision
- 14 to the District?
- 15 A I don't believe we made that revision in
- 16 the February 17th filing to the District. Again,
- 17 we did this through settlement discussions and we
- 18 haven't reached that point here in the District.
- 19 Q Can you tell me what's the basis for the
- 20 two-year period and the commitment that you have
- 21 made here in the District?
- 22 A We used that similar commitment in a

77 previous merger that met the test. So that -- as far as I know, that's the basis of it. 3 What merger was that? The Constellation/BGE. Acquisition? Α The acquisition, merger. I'm not sure of the difference. Let's turn to a new topic. I want to talk about the reliability commitments that the joint applicants have made. If you have your 10 direct testimony available, could you please turn 11 to page 14? Let me know when you're there. 12 13 Α Yes. Do you see at the top of page 14, line 1, where you testify, It is important to acknowledge the significant improvement and reliability that the PHI utilities, including PEPCO, have 18 accomplished which Exelon plans to build upon? 19 Α Yes. 20 I want to see if we can explore that 21 significant improvement a little bit. 22 MR. GRAY: Your Honor, at this time, I

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78
   would like to mark for identification a document
   that's been premarked as OPC Cross-Examination
   Exhibit 7.
 3
            CHAIRMAN KANE: So marked.
            MR. GRAY: I would ask that it be marked
   as OPC 2.
            CHAIRMAN KANE: As 2.
             (OPC Exhibit Number 2 was marked for
   identification.)
10
            MR. GRAY: And this is a data response by
   joint applicants' witness Mr. Gausman, and we will
11
   ask him, when he takes the stand, if he can
   authenticate the document. But I would like to
   ask Mr. Crane a question about it.
            CHAIRMAN KANE: Yes. Go ahead.
15
  BY MR. GRAY:
         Do you have that document? It's OPC
17
18 Cross-Examination Exhibit 7.
19
       A Yes, I have it.
20
            It's a one-page document that says at the
21
   top, Joint applicants' response to commission
22 staff data request 6. Do you see that?
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			79
1	А	Yes.	
2	Q	This document purports to reflect PEPCO's	
3	2014 out	age performance; is that right?	
4	А	Yes.	
5	Q	Do you see the references to SAIFI and	
6	SAIDI?		
7	А	Yes.	
8	Q	Those are the frequency and duration	
9	index fo	or outages; is that right?	
10	А	Yes.	
11	Q	To put these numbers in context, do you	
12	have Mr.	Gausman's testimony available?	
13	А	I do not, no.	
14	Q	I just want to show you one page, and I	
15	have an	extra copy if you need it.	
16		MR. GRAY: For the record, this is page 4	
17	of Mr. G	ausman's direct testimony. I have extra	
18	copies i	f the Commission would like.	
19		THE WITNESS: I have his testimony here	
20	in front	of me.	
21	BY MR. G	GRAY:	
22	Q	Do you see at the top	

		80
1	A Which page, please.	
2	Q Page 4, sorry, of the direct testimony.	
3	A Yes.	
4	Q Do you see at the top there's a table	
5	showing SAIDI and SAIFI?	
6	A Yes.	
7	Q And there's a sentence just above that	
8	table that states, Under the EQSS, PEPCO is	
9	required to meet the following levels of	
10	reliability under the above metrics.	
11	A Yes.	
12	Q Do you agree that if we compare these	
13	two the figures from OPC Cross-Examination	
14	Exhibit premarked 7 to Mr., Gausman's testimony,	
15	that PEPCO would meet the SAIFI requirement	
16	through 2020 and would meet the SAIDI requirement	
17	through, I believe, 2017 2018, I'm sorry?	
18	A Yes, 2014 was a very strong year with	
19	less storm activity. I think Mr. O'Brien can give	
20	you the details when he testifies, go into more	
21	details on that.	
22	Q The significant improvement that you	

- 1 referred to in your direct testimony on page 14
- 2 that we just discussed, did you have something
- 3 different in mind than this type of improvement in
- 4 14?
- 5 A It was not only the numbers, but there
- 6 was a significant customer dissatisfaction a few
- 7 years back. I think we all remember the headlines
- 8 that PEPCO had gone through bad storm season
- 9 reliability issues, and there was an outcry of
- 10 performance on the system.
- 11 Since that point, there has been work
- 12 done and the groundwork laid through a unique
- 13 proposal of undergrounding which we think will be
- 14 supporting further improvement.
- 15 Q Thank you.
- 16 MR. GRAY: Your Honor, at this time, I
- 17 would like to mark OPC Cross-Examination Exhibit 6
- 18 as OPC 3.
- 19 CHAIRMAN KANE: So marked.
- 20 (OPC Exhibit Number 3 was marked for
- 21 identification.)
- 22 BY MR. GRAY:

- 1 Q Let me know when you have that,
- 2 Mr. Crane, and it relates to what you just
- 3 referenced in your response, the outcry a few
- 4 years back of PEPCO's reliability performance.
- 5 A Yes.
- 6 Q So from 2011, PEPCO was among one of the
- 7 worst-rated companies. 2014 represents
- 8 significant improvement. Is that the type of
- 9 improvement that you're talking about?
- 10 A Yes.
- 11 Q And I'm not -- I don't mean to suggest
- 12 that you're saying otherwise, but Exelon had
- 13 nothing do with that improvement, right? It was
- 14 pre-existing programs at PEPCO?
- 15 A Yes.
- 16 Q And then Exelon's position is that they
- 17 will improve upon those preexisting programs?
- 18 A Yes.
- 19 Q I understand that Mr. Alden presents the
- 20 metrics for the reliability commitment, but I want
- 21 to talk through some of your testimony on kind of
- 22 the narrative of how you describe it.

83 If you could turn -- I quess we're 1 already there on page 14 of your direct testimony. Do you still have that available? Α Yes, I'm here. On line 4, you say, Exelon acknowledges the regulatory performance requirements that are already in place for PEPCO. 8 When you make that statement, are you referring to the EQSS? 10 Α Yes. Then the next sentence you say, Exelon 11 Q intends not only to achieve compliance with the 12 current regulatory performance requirements --I'll stop there. 15 When you say current regulatory performance requirements, that's the EQSS, right? 17 Yes, it's my belief -- understanding. 18 And Is it your understanding that EQSS 19 are annual requirements that go through 2020? 20 Α Yes. 21 Q Then picking up --22 Α Now -- yes. And we're committing to

- 1 those, and I believe the out years have not been
- 2 committed to by PEPCO, was my understanding in
- 3 this -- the intent of this statement.
- 4 Q When you say the out years, what are you
- 5 referring to?
- 6 A My understanding -- and Mr. Alden can
- 7 clarify this -- or Mr. Rigby -- it's from 2018 on,
- 8 is what I recall. But they'll be closer to that.
- 9 Q But your understanding is the joint
- 10 applicants have committed to meeting both SAIDI
- 11 and SAIFI for 2015, '16 and '17; is that correct?
- 12 A We're committing to the EQQS (sic)
- 13 standard and committing to a penalty if we don't
- 14 make it.
- 15 Q I understand. I just want to make sure
- 16 we're clear. When you use the phrase "committing
- 17 to the EQSS standard," what does that mean to you?
- 18 Does that mean meeting each year's annual target
- 19 through 2020?
- 20 A There's dialogue, and I think there's
- 21 differences within settlements. So I think the
- 22 best conversation is with Mr. O'Brien and Mr. -- I

- 1 think it's Khouzami -- I think with Mr. O'Brien to
- 2 start on what those commitments are for the
- 3 District.
- 4 In settlement conversations, I think we
- 5 went from a multiple-year average in locations to
- 6 a point year, and that was some confusion earlier.
- 7 But I may be mixing up the jurisdictions,
- 8 so they would be closer to that data.
- 9 Q And I'm not sure if I want to go here,
- 10 but when you say in settlement discussions, are
- 11 you referring to settlement discussions in the
- 12 District or in another jurisdiction where a
- 13 settlement has been reached?
- 14 A In -- specifically in Montgomery and
- 15 Prince George's County, is my recollection.
- 16 Settlement discussions there.
- 17 Q Okay. So just so we're clear, from
- 18 lines 4 to 6, you say you acknowledge the
- 19 requirements, and you understand that to mean the
- 20 EQSS. And then you say, Exelon intends not only
- 21 to achieve compliance with the current regulatory
- 22 performance requirements -- and what you mean by

- 1 that is achieve compliance with the EQSS on the
- 2 front end and then an average on the back end?
- 3 A No. What I'm asking you to do is ask the
- 4 witnesses that have the most detail on it. My
- 5 understanding is there were two ways that we made
- 6 commitments, one in settlement and one prior to
- 7 that. There was an averaging versus a point year.
- 8 And I do not recall what -- the District number,
- 9 if it was an average or a point year, for the EQQS
- 10 (sic).
- 11 Q Without getting into detail, I'm just
- 12 curious, when did that change occur? And really
- 13 the guestion is, in what month or week did that
- 14 settlement offer come out that changed the
- 15 original -- your original understanding of the
- 16 commitment?
- 17 A The Maryland settlement was a few weeks
- 18 ago -- time kind of blurs, but that was in
- 19 discussion with Prince George (sic) and Montgomery
- 20 County.
- 21 Q Okay. So I want to talk about the period
- 22 before that. What did you intend on lines 5 to 6

- 1 before you ever engaged in settlement discussions?
- 2 A We intended to commit here to the
- 3 regulatory requirements within the District?
- 4 Q And do you understand that to mean the
- 5 annual EQSS metrics through 2020?
- 6 A Yes. If it is -- if there's the
- 7 requirement. What I've said is I don't have the
- 8 details to remember if it was a point or an
- 9 average. I'm not trying to confuse this. But
- 10 whatever the Commission has required, we're
- 11 committing to meet. And if that's a point, it's a
- 12 point.
- 13 Q So this is the last question; then we'll
- 14 move on -- but I just weren't to make sure we're
- 15 clear. There's an average that's out there, and
- 16 then there's the EQSS, and it's your testimony
- 17 that whatever the EQSS requires, whether it's the
- 18 average or the year-by-year, that is what the
- 19 merger commitment in this proceeding is?
- 20 A That is my understanding. Whatever this
- 21 Commission has issued, we're committing to achieve
- 22 and take penalties if we don't.

- 1 Q When you refer to the penalties, the
- 2 original penalty was a 25 basis point penalty and
- 3 then you've increased that to 50 basis points in
- 4 the February 17th filing; is that correct?
- 5 A Yes.
- 6 Q And then you also commit to achieving the
- 7 reliability commitment without increasing PEPCO's
- 8 reliability-related capital and O&M budgets; is
- 9 that correct?
- 10 A Yes.
- 11 Q Do you understand that PEPCO does not
- 12 develop long-term O&M budgets?
- 13 A I'm not aware of that. When you say
- 14 long-term, over what?
- 15 Q For more than the next year ahead.
- 16 A I'm not aware of that. We would
- 17 typically have a five-year projection at Exelon.
- 18 Q And we can confirm with Mr. Gausman.
- 19 A Okay.
- 20 Q But when you refer to the commitment not
- 21 to increase budgets, you're essentially referring
- 22 to the budgeted levels that Mr. Gausman has

- 1 provided in his February 17th testimony; is that
- 2 right?
- 3 A Yes. I thought those were long-term
- 4 projections.
- 5 Q Would you please turn to page 18 of your
- 6 direct testimony. And I direct your attention to
- 7 the sentence that begins on line 3, Upon
- 8 completion, the merger will create a real
- 9 partnership to achieve a level of utility service
- 10 reliability that not only meets the future
- 11 requirements that the PHI utilities have today,
- 12 but exceeds those requirements.
- 13 Is it your understanding that that
- 14 statement that I just read is consistent with the
- 15 discussion we had on the nature of the joint
- 16 applicants' reliability commitment, and that's to
- 17 meet whatever the EQSS standard requires?
- 18 A Yes.
- 19 O Is it your understanding that PEPCO has
- 20 committed to meet the EQSS standards through 2020?
- 21 A It's my understanding that they have not.
- 22 Q What's the basis for your understanding

- 1 of PEPCO's lack of a commitment?
- 2 A The financial capabilities was my
- 3 understanding.
- 4 Q Without getting into any privileged
- 5 discussions, is that an understanding that you
- 6 gained from a witness in this proceeding?
- 7 A I think it's with counsel. But the best
- 8 witness to discuss it with is Mr. Rigby.
- 9 Q We can walk through the joint parties'
- 10 hearing exhibit if you would like, but I want to
- 11 confirm that the two pages we just discussed of
- 12 your direct testimony, 14 and 18, and the
- 13 statements we discussed there, those were not
- 14 revised on February 17th; is that correct?
- 15 A I don't believe we revised those, no.
- 16 Q So that's the original commitment from
- 17 the June filing?
- 18 A I believe it is.
- 19 MR. GRAY: I would offer, Your Honor, for
- 20 the record, that information can be found on
- 21 page 1 of Joint Parties' Hearing Exhibit 1. And
- 22 if you look there, you can confirm that those

91 pages are not listed, meaning they were not revised. 3 CHAIRMAN KANE: Thank you. MR. GRAY: Your Honor, I'd like to mark at this time the document that's been premarked as OPC Cross-Examination Exhibit 4 -- mark it as OPC 4. CHAIRMAN KANE: It is so marked. (OPC Exhibit Number 4 was marked for identification.) 10 BY MR. GRAY: 11 Let me know when you have that document 12 in front of you, Mr. Crane. 14 Α I have it. 15 Now, as background, since proposing the transaction, you've been engaged and representatives of Exelon have been engaged in meetings with community members to explain the 19 transaction; is that right? 20 Yes. 21 Do you present written materials at some 22 of those meetings?

- 1 A I've participated in ward meetings with
- 2 community leaders, and it's been mostly
- 3 dialogue -- ward 3 and 4, 6, and then 7 and 8. I
- 4 don't remember us having a leave-behind, but
- 5 communications could have left, had some
- 6 documents. Mine was just dialogue and learning
- 7 what was on the community leaders' minds.
- 8 Q This document that I've asked you to take
- 9 a look at, it's a 12-page document. It was
- 10 provided in discovery in this processing in
- 11 response to a D.C. Government data request, and it
- 12 appears to be a presentation -- a joint
- 13 presentation about the benefits of the
- 14 transaction. Do you agree with that?
- 15 A Yes.
- 17 cover page, it says, Updated, February 18th, 2015.
- 18 Do you see that?
- 19 A Yes.
- 20 Q That's the day after the February 17th
- 21 filing. Am I right?
- 22 A Yes.

93 If you turn to page 10 of this document 1 and look at the bottom, it says, Existing commitments for enhanced reliability, local presence, community support and employment stand. And I want to focus on the first one, enhanced reliability --Α Let me make sure I'm getting -- this is the exhibit page 10 of 12 or --9 Yes. They should both be the same. Α Page -- it says page 12 of 14, and then 10 11 10 of 12. Q It should be 10 of 12. Do you have a black and white copy? Α Yeah. 14 15 Q That would probably help. I have one 16 color copy. 17 MR. LORENZO: May I approach the witness, 18 Your Honor? 19 CHAIRMAN KANE: Yes, you may. 20 COMMISSIONER FORT: And, Counsel, I have

the same question that Mr. Crane just asked. If

we're going by the numbers in the top -- upper

21

94 right-hand corner, what you described appears to be, on your exhibit, 12 of 14. BY MR. GRAY: Yeah. Let's go by the, if the document is horizontal, the number in the bottom right, the 14-page, which I believe includes the actual data 7 response as well. 8 Α I've got this one. Page 14 is a forward-looking statement. 10 That one in your right hand is right. Α Okay. 11 12 Please look at the last line. It says, Existing commitments with respect to a few things, one of which is enhanced reliability --15 A Yes. 16 -- and it says, will stand. 17 Α Yes. 18 Did the joint applicants revise their 19 reliability commitments on February 17th? 20 I don't believe we did. 21 Q Okay. You can put that one down for now. 22 I want to focus on the commitment not to

- 1 increase reliability and O&M budgets.
- 2 A Can you rephrase that, or restate that?
- 3 Commitment not to increase reliability?
- 4 O The commitment not to increase the
- 5 budgets, I'm sorry. I want to focus on the aspect
- 6 of your reliability commitment which is to
- 7 maintain the reliability-related capital and O&M
- 8 budgets in Mr. Gausman's February 17th testimony.
- 9 I want to consider a hypothetical with
- 10 you and --
- 11 A Those are always fun.
- 12 Q Yes. There's three parts to it. I hope
- 13 they're fairly simple. The first part is the
- 14 transaction is approved as filed. The second part
- 15 is, after the transaction is consummated, Exelon
- 16 does a circuit-by-circuit review of PEPCO's system
- 17 and determines that more work is required than
- 18 initially anticipated. And then the third
- 19 component of the hypothetical is that that extra
- 20 work that was not anticipated would require Exelon
- 21 to exceed the capital and O&M budgets that it had
- 22 committed not to exceed.

		96	
1	Do you understand that?		
2	A I do.		
3	Q All else being equal.		
4	A Right. I do.		
5	Q If that situation arose, would Exelon		
6	make the expenditures that exceed the budgeted		
7	levels?		
8	A We would make the expenditures that are		
9	required to drive the level of reliability. We're		
10	committed to that. And if those did exceed what		
11	this budget is, we would have to explain that to		
12	the Commission and we would be at their will to		
13	make that recovery.		
14	But the number one priority is		
15	reliability and safety of the system, and our		
16	responsibility is to invest whatever money it		
17	needs to accomplish those fix those conditions.		
18	Q Thank you. So your position is		
19	essentially that it would be an issue for the next		
20	rate case, and Exelon is not committing not to		
21	seek recovery of those increased amount?		
22	A We're not saying we would or we wouldn't.		

- 1 Hypothetical -- they are always dangerous to get
- 2 into. What we would do is if work -- further work
- 3 was required to be performed than was in the
- 4 budget, we would find every way to -- and this is
- 5 what we do across our other companies -- to find
- 6 efficiencies to be able to shift monies into those
- 7 locations.
- 8 You can levelize spending, you can move
- 9 projects around that may not be the same high
- 10 priority, you drive efficiencies with your
- 11 productivity. In the hypothetical, all of those
- 12 would go first.
- 13 If we got to a large expenditure, we
- 14 would have to inform the Commission and the staff
- 15 of what we think is the issue, start dialogue with
- 16 the stakeholders. And if -- if it was
- 17 significant, we don't anticipate that at all with
- 18 the work that we've done to review the system and
- 19 the budgets, but we would have to have a
- 20 conversation potentially in a future rate case.
- 21 Q If we consider that the situation in the
- 22 hypothetical actually arose and the increased

- 1 expenditures were made and the reliability
- 2 commitment was met, how would the 50 basis point
- 3 penalty be impacted?
- 4 A So we're back on the hypothetical. If we
- 5 had to overspend to achieve -- I think the essence
- 6 of the question is to get to the reliability
- 7 number, we overspent, so we could get -- not take
- 8 the penalty, the 50 basis point penalty -- is that
- 9 the question?
- 10 Q Not exactly with that characterization.
- 11 Basically what I want to know is -- I wouldn't
- 12 consider it an overspend. You spend the amount
- 13 you feel necessary to meet the reliability target
- 14 you need to meet. And the effect of that is that
- 15 the ROE penalty is not triggered whereas it
- 16 otherwise would have been had you not increased
- 17 the expenditures.
- 18 What's the effect of the penalty in that
- 19 situation?
- 20 A If we made the reliability, the penalty
- 21 would not be triggered. That's the way it is set
- 22 up. But I've got to say, since this is a

- 1 hypothetical, we don't anticipate that happening.
- 2 We think it's adequate funds, and we believe that
- 3 it's a very comprehensive program that's been laid
- 4 out. Now we just have to execute on schedule, on
- 5 budget with the correct project management
- 6 oversight so we efficiently implement and spend
- 7 the dollars wisely.
- 8 Q Is there any protection or accountability
- 9 measure in the current merger commitments to --
- 10 that would kick in in that type of situation?
- 11 What I'm really getting at is, the ROE penalty is
- 12 supposed to be either a carrot or a stick to meet
- 13 this commitment. The ability not to -- or the
- 14 commitment not to increase budgets above the
- 15 levels that Mr. Gausman has identified is some
- 16 sort of -- or some degree of protection.
- 17 But if both of those are fairly fluid,
- 18 what is the ratepayer protection that is firmly
- 19 established by the reliability commitment?
- 20 A I'm not sure why you're terming them as
- 21 fairly fluid. I mean, they're numbers that can be
- 22 looked at, based off of the response in Gausman's

- 1 reply, that this Commission and staff could go
- 2 back to on future rate cases and validate if we
- 3 exceeded those or not. So it's --
- 4 Q When I say fluid, in my mind, a firm
- 5 commitment not to increase the budget means we
- 6 will not increase the budget. And if we have to,
- 7 that money will come out of shareholders funds and
- 8 not ratepayers'.
- 9 And what I'm hearing you say is it's a
- 10 statement of intent; you don't believe you will
- 11 need to increase the budgets, but if you do need
- 12 to, you will consider -- you may not seek
- 13 ratepayer recovery from ratepayers, but you may;
- 14 you will consider that in the next rate case. I'm
- 15 trying to distinguish, in your understanding, the
- 16 firmness of this commitment.
- 17 A The commitment is we've analyzed the
- 18 budgets, we believe the budgets are adequate, we
- 19 believe we can make the improvements with the
- 20 budgets, and these are the monies that we're going
- 21 to spend.
- Now, a large storm comes through, a

- 1 hurricane comes through, there's other conditions
- 2 that happen and other monies have to be spent,
- 3 that's a dialogue that we would like to have the
- 4 opening to bring it back to -- bring it back to in
- 5 a potential -- again, we're dealing in
- 6 hypothetical, but in the potential, we would want
- 7 that ability to come back, and it would be at the
- 8 will of the Commission if they determined it was
- 9 warranted or not.
- 10 MR. GRAY: You mentioned a big storm
- 11 comes through, and I understand, with the
- 12 reliability commitment as it is, there's a caveat
- 13 for if D.C. PLUG does not proceed on schedule, if
- 14 there's a big storm like the derecho. I'm talking
- 15 about something different that's not covered by
- 16 those. It would be something that -- like in the
- 17 hypothetical -- is not necessarily out of PEPCO's
- 18 control, the circuits were just in worse shape
- 19 than originally thought and the budgets needed to
- 20 be increased.
- Do you see those two types of issues, the
- 22 carve-outs that you currently have for D.C. PLUG

- 1 and just the likelihood, even if it's not very
- 2 likely, but the potential for increasing the
- 3 budgets because of something that PEPCO is in
- 4 control of as being on the same plain?
- 5 A I think it's definitely on the same
- 6 plain. If we come back -- if I'm understanding it
- 7 right -- and again, I'm stressing this
- 8 hypothetical, but if we came back and, due to lack
- 9 of productivity or execution on the project -- we
- 10 should be held accountable for that. And so I
- 11 think that's in the essence of our commitment.
- 12 If something larger fails on the system
- 13 or if there's something else, we would want the
- 14 opportunity to discuss that in a rate case in a
- 15 filing to be able to get adequate coverage for the
- 16 increased debt or equity that we had to put into
- 17 the system.
- 18 Q In your mind, do you see that as a
- 19 legally binding commitment related to this
- 20 transaction or is that just an issue that would be
- 21 addressed down the road?
- 22 A I'm not a lawyer. So you have to talk to

- 1 the lawyers to figure out if this is legally
- 2 binding. My simple view is that we made a
- 3 commitment, and we're making it to this
- 4 Commission, that we are going to spend at a
- 5 certain rate and accomplish a task. And if we
- 6 don't do that, this Commission can hold us
- 7 accountable based off of that baseline number to
- 8 the commitment.
- 9 Now, is that legally binding? I think in
- 10 the process of the proceeding, if we don't do a
- 11 clear enough job justifying that increase, this
- 12 Commission can hold us accountable. But I'd have
- 13 to talk to counsel to answer your question
- 14 directly.
- 15 Q We can move on, but I just want to make
- 16 sure I'm clear in asking the question that OPC's
- 17 concern in this case is accountability with
- 18 respect to the transaction. So that's why I asked
- 19 the question.
- 20 Staying with the 50 basis point penalty,
- 21 can you help me understand how that would work?
- 22 It's not that if the reliability commitment is not

104 met, you would value that 50 basis point penalty at whatever it equates to based on the rate base at the time and Exelon would actually pay a penalty; is that right? My understanding -- and again, I may not have this clear -- my understanding is if we do not make the -- if we do not make the reliability number in the next filing, we would be dinged on our allowed ROE by 50 basis points. That is my understanding of the commitment. So in that next filing -- let's assume 11 that ROE was 10 -- would the ROE be set 10 minus 12 50? 13 My understanding is that's it. 15 Q Okay. Mr. Alden, I think, would be the best to state that, or Khouzami, but yes. 18 0 If PEPCO is under-earning its ROE by 50 19 basis points or more, is there any impact at all 20 from the ROE penalty? 21 Α I don't think so. I don't know. 22 would -- yeah. Yes. If they're under-earning, if

105 they can't -- not efficiently operating or they're under-earning from the allowed, I think that, yes, you're correct. Just so I'm clear, I'm correct that there's no impact if they're under-earning by 50 basis points or more? That's my understanding. Q Do you know whether in the last five years PEPCO has under-earned its ROE by 50 basis points or more in any of those five years? 11 Α I believe it has. 12 In all five of the last five years? 13 Α From memory, looking at this a year ago or so, yes, I think it has under-earned. 15 Q How far back are you comfortable going? Last couple of years. 17 Q Let's turn away from reliability and talk about jobs. Please turn in your direct testimony 19 to page 19. Do you see on line 12 where you 20 testify, Exelon has committed for a period of two 21 years after consummation of the merger there will

be no net reductions due to involuntary attrition?

106 Α Yes. 1 We discussed that a few minutes ago; is that right? Α Yes. Do you still have in front of you the presentation with the varying page numbers? color presentation. Α What was the --That was OPC 4. It was premarked, though, yeah, as 4 as well. 10 11 Α Yes, I'm back to it. 12 If you look on page -- I believe it will be 14 -- or, excuse me, 4 of 14 --Top right hand, 4 of 14? 15 On the one that has 12, it would be 2 of 12, which I believe tracks to 4 of 14. 2 of 12, okay. 17 Α 18 Do you see the heading, Creating a 19 leading Mid-Atlantic electric and gas utility? 20 Α Yes. 21 Q On the right-hand side do you see the heading, Headquarters and employees? 22

107 Yes. 1 Α Four bullets down there's a statement that says, No net involuntary merger-related job losses for PHI utility employees for at least two years following the transaction closing. And I'm just curious, is that a misstatement or is there a difference between what was intended in this presentation and the merger 9 commitment? 10 I think they're the same. Well, my understanding is that the 11 0 commitment is capped at two years whereas this 12 13 statement says at least two years. That's the distinction I'm trying to focus on. 15 Yes, for at least two years. There is no plans for any -- in our future view of PEPCO or any of the PHI companies, there is no view that we believe there will be a requirement for 19 involuntary reductions. 20 We actually believe and have committed to 21 here accelerating hiring in anticipation of retirements and bringing more of the work back on 22

- 1 system. So you don't -- you can't understand what
- 2 situation will take place in five or ten years out
- 3 if something disastrous had happened or we had to
- 4 reduce people, something like that. So you don't
- 5 make the commitment in perpetuity, but for at
- 6 least two years at a minimum, that's where the
- 7 commitment states.
- 8 Q Thank you.
- 9 If you look on your Exhibit (4A)-2 which
- 10 is the merger commitments, paragraph 15 states, In
- 11 the two years following.
- Would you be fine revising that to say
- 13 for a period of at least two years following
- 14 consummation of the merger?
- 15 A So we are more than willing to sit down
- 16 and, in a settlement negotiation, take the
- 17 priorities from the people, the individual
- 18 parties, and if the Commission believes they've
- 19 seen us commit to something in other proceedings,
- 20 that they warrant that to be here, we would agree
- 21 to it.
- 22 If that would be a discussion in a

- 1 settlement but -- I can't negotiate line by line
- 2 here, but we're open to the conversation.
- 3 Q I appreciate that position you're in. I
- 4 just want to see if I can get clarification. The
- 5 actual language of the commitment says, In two
- 6 years.
- 7 Is it your testimony that that's what's
- 8 binding on the merger commitment, the two years?
- 9 A Yes. That is what's binding.
- 10 Q There may be an intent to go beyond two
- 11 years, but the actual binding commitment would be
- 12 no more than two years?
- 13 A There is no intent from myself or Exelon
- 14 or any situation that's currently reviewed today
- 15 as requiring us in the future to do a force
- 16 reduction. The commitment is a two-year
- 17 commitment.
- 18 Q I asked you earlier, if you recall, that
- 19 one of OPC's concerns in this case was the manner
- 20 in which the commitments have been presented; it's
- 21 not clear what exactly the commitments are.
- 22 And that's what I'm struggling with with

- 1 your response is that there's things in settlement
- 2 in this proceeding, there's things in settlements
- 3 in other proceedings, and then there's what's
- 4 actually filed. And what we're trying to address
- 5 in this proceeding is what is actually filed and
- 6 what the merger commitments that the joint
- 7 applicants are asking the Commission to approve
- 8 are.
- 9 And my question that I asked for 15, but
- 10 relates to all of these provisions is, if it is
- 11 not in -- written in Exhibit (4A)-2, you are not
- 12 committing to do it; is that correct?
- 13 A We have not revised the commitments to
- 14 reflect the latest settlements. The Commission
- 15 can see what we've stated in other locations. And
- 16 the more recent settlements in Maryland with
- 17 multiple parties are very public. But if we were
- 18 to revise those, we would restart the clock and
- 19 perturbate the Commission's schedule again. So we
- 20 have not revised them.
- 21 If, in settlement discussions, we want to
- 22 have that dialogue, we can do that.

111 So there's the firm commitments in this 1 document and then there's the potential for others mand those you're willing to discuss in settlement, but not in this case; is that right? State that again. I don't want to answer this wrong. Sure. There are commitments that you made in this case, firm commitments in Exhibit (4A)-2, and then there are other commitments out there, either in settlement in 10 this proceeding or settlements that have been 11 filed in other proceedings, and you were willing 12 13 to consider, not necessarily agree to, but consider kind of a sweep of all those to tailor to the District. But what you're asking the 15 16 Commission to approve is (4A)-2; is that right? 17 Α Yes. 18 While we have this presentation 19 available, staying on the same page, if you could 20 go up to the first bullet, do you see where it 21 says, No change to utility headquarters in local

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service area?

112 I remember it, yes. I'll get to it. 1 2 Yes. I really am just looking for your understanding of what that means. particular, I understand there's a commitment to maintain the office at Edison Place, but does the commitment go beyond that? Is it to -- not just to have a mailing address where senior executives come a couple of days a month, or is it no material change in the operation of that office, 10 being the headquarters? 11 12 There's no material change in the PEPCO office being at -- the Edison Place being the headquarters. The way we operate our utilities is 15 with strong local presence. So the utility presidents and the CEOs 16 will still be the face in the brand in the 18 community and maintain the connections within the 19 community. 20 Thank you. 21 Earlier, do you recall testifying that 22 you are making hires associated with the

113 transaction? 2 Α Yes. Let's look at some of your testimony on If you turn in your rebuttal testimony, (3A), to page 4, there on page 4 you talk about the commitment to have -- the transaction -excuse me, not the commitment. The anticipation that the transactional be net jobs positive. 9 Let me know when you're there. 10 Α This is rebuttal? Yes, your rebuttal, page 4. 11 Q 12 Α I'm there. 13 Do you see at the bottom of the page, you refer to 102 new employees and then 50 that are 15 being transferred? 16 Α Yes. 17 Q Is the plan to recover the costs associated with those employees -- and by costs I 19 mean compensation training -- through rates from 20 ratepayers or from shareholders funds? 21 Α Through rates. The 50 individuals are 22 not part of the regulated entity. It's an energy

- 1 services company. They're in Virginia. We would
- 2 move those into the District, those jobs into the
- 3 District and headquarter that business here.
- 4 The new hires would be picked up in
- 5 subsequent rate cases, but the intent is to get
- 6 ahead of the curve on retirements that are
- 7 potentially about to happen so we can keep
- 8 adequate staffing.
- 9 Q With respect to those 102 -- and thank
- 10 you for that clarification. With respect to the
- 11 102 new, do you know what specific roles those
- 12 employees -- prospective employees -- would fill?
- 13 A Field positions. They would be field
- 14 technicians, either overhead or underground, or
- 15 relay technicians, that type -- in-field workers.
- 16 Q And the purpose in hiring those 102 new
- 17 employees is to get ahead of expected attrition
- 18 due to retirements, people who leave the company?
- 19 A Yes. And to bring more of the work back
- 20 in-house from contractors and -- or overtime.
- 21 Q Do you know the proportion, rough
- 22 breakdown, of that 102, how many are going to fill

- 1 expected attrition, how much goes to cutting back
- 2 on contractors?
- 3 A I don't -- I don't have that -- you know,
- 4 there's a lot of moving parts here. I think
- 5 there's up to 400 individuals that are
- 6 retirement-eligible at this point, and we would
- 7 expect some attrition there. And so having the
- 8 training program starting, getting the individuals
- 9 ready to take those roles takes a few years to get
- 10 them qualified.
- 11 And so, at first, you would see mostly
- 12 training costs, but then, as they become
- 13 productive and working in the field, they would be
- 14 either filling those vacancies or taking more work
- 15 in-house.
- 16 Q Is it your position that hiring those
- 17 employees is something PEPCO should be doing
- 18 anyway absent the transaction?
- 19 A My understanding is they don't have the
- 20 resources at this point to do that. And that was
- 21 why we were making the commitment, and they're not
- 22 committing to do it if the merger doesn't go

- 1 through.
- 2 Q You said a lot of those employees would
- 3 be field work. Is any of the work they would be
- 4 performing in relation to PEPCO's obligation to
- 5 meet the EQSS reliability standards?
- 6 A Yes. I mean, they'll be doing field
- 7 work. So the repair and the maintenance on the
- 8 system is directly correlated to reliability.
- 9 Q And it's your understanding that PEPCO
- 10 does not have the resources on its own to hire
- 11 those employees?
- 12 A It's not -- we're not talking about the
- 13 capital budget, the project, as much as we're
- 14 talking about routine maintenance and operations,
- 15 I think a portion -- a good portion of the
- 16 undergrounding, the plug work, is outsourced work.
- 17 That's more of a construction job versus -- so
- 18 it's more on the operations side, the maintenance,
- 19 the standard work.
- 20 Q Staying on page 4 and over to page 5 of
- 21 your rebuttal testimony, you talk about job gains
- 22 in the District. And on line 2 of page 5 you say,

117 900 to 1280 new jobs are expected to be created as projected by Dr. Tierney. 3 I guess, first, that number should be updated as of February 17th; is that right? believe that's the old number. There was a revision. I don't know what the exact revision was. Or I don't recall what it 8 was. We can go back and check. I believe that 9 range was updated. Those numbers, just to take 10 those at face value -- 900, that's a job year, 11 right? That's presented in job years? 12 13 Full-time equivalents in job years is my understanding. 15 Can you explain what a job year is? Exactly that. It's an employee that will have the position for that year or an aggregated 18 amount of full-time equivalents for that year. 19 So if you hire one employee and that 20 employee is employed for ten years, that would be 21 considered ten jobs under a job years analysis;

equivalents?

- 1 A I don't understand it that way, but
- 2 Dr. Tierney could explain it. My understanding is
- 3 it is a year.
- 4 Q So the number 900, that would be 900 jobs
- 5 in year 1, 900 jobs in year 2, under your
- 6 understanding?
- 7 A That would be my understanding, but you
- 8 need to ask Dr. Tierney that.
- 9 Q At the public meetings and community
- 10 meetings you've been involved in, have you had any
- 11 questions come up about that topic, job years
- 12 versus jobs?
- 13 A No.
- 14 Q Would Exelon be willing to file annual
- 15 reports either with the council or the Commission
- 16 detailing its annual progress on meeting those job
- 17 estimates?
- 18 A Whatever information the Commission
- 19 desires, we would make that available.
- 20 Q Sorry to make you jump around, but let's
- 21 turn back to your direct testimony and look at
- 22 page 17. Let me know when you're there.

119 I'm there. 1 Do you see on page 8 where you talk about Dr. Tierney's economic analysis? Line 8, yes? Α Excuse me, line 8, page 17. Thank you. And then on lines 14 to 19, you talk about Dr. Tierney's analysis of the value of the customer investment fund and the reliability commitment. Do you see that? 10 Α Yes. You say that value is in the range of 11 168.4 million to 260.5 million; is that right? 12 13 Α Yes. And I believe at the bottom is the 14 updated jobs numbers, not 900 to 1280, but 1,506 16 to 2,407. Do you see that? 17 I want to call your attention to the 18 sentence beginning on line 10, and I'm 19 paraphrasing, but it basically states that 20 Dr. Tierney's economic analysis was based on a 21 current three-year average of performance levels 22 for PEPCO; is that right?

120 1 Α Yes. And the use of the term "current three-year average," that's 2011 to 2013? I don't recall what that period was off the top of my head. We had talked about Mr. Gausman's data response which is premarked as Exhibit 7. It's in the record marked for identification as OPC 2. believe this information on the 2014 figures came out in early 2015. Would you accept that, subject 10 11 to check? 12 Yes. That's correct. 13 And that was prior to the time you made the statement about the current three-year 15 average, right? 16 Α Yes. Q So you did not have the 2014 numbers when you made this statement about the current 19 three-year average? 20 We would not have had those. That's 21 correct. 22 Do you remember when we first started

121 talking about reliability, we talked about your testimony about the need to acknowledge PEPCO's significant improvement --Α Yes. -- in reliability? And an economic analysis that does not consider 2014 would not acknowledge PEPCO's significant improvement at least for 2014, right? 9 When the study was done, it was in 2014, so that wouldn't have had it included. Did Dr. Tierney update her study on 11 Q February 17th? 12 13 There was an update to the study. don't recall when. I do know I was told there was 15 an update to the study. If you flip to your February 17th testimony, look at page 5, line 11. You state, 18 Susan F. Tierney discusses her updated analysis 19 and the quantitative -- of the quantitative and 20 qualitative economic benefits of the proposed --21 that the proposed merger brings to the District of

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Columbia.

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1	Does that refresh your memory?	
2	A Yes.	
3	Q Is it your understanding that	
4	Dr. Tierney's updated analysis did not consider	
5	2014?	
6	A You have to ask Dr. Tierney if '14 was in	
7	there or not. I don't know if it was that was	
8	the update or not.	
9	Q We agree that 2014 was a significant	
10	<pre>improvement, right?</pre>	
11	A Yes.	
12	Q All else being equal, would the	
13	projections that you identify on page 17 go down	
14	if we consider 2014 as opposed to the period 2011	
15	to 2013?	
16	A I believe it would have some effect. I'm	
17	not familiar with the model that she I've heard	
18	the name of it, but you should ask her the effect	
19	of that.	
20	Q Can you turn back in your direct	
21	testimony to page 9, please. And I'd ask you to	
22	look at the sentence it begins on line 5, but	

- 1 the phrase from 6 to 7, The common trait most
- 2 important for forging a strong post-merger
- 3 organization is the shared belief that we should
- 4 never be content with business as usual in any
- 5 aspect of our company.
- 6 Do you see that?
- 7 A Yes.
- 8 Q Based on that, your understanding of that
- 9 common trait and the corporate culture that exists
- 10 at PEPCO, is it reasonable to believe that PEPCO's
- 11 reliability performance will continue to improve
- 12 beyond the metrics that were achieved in 2014?
- 13 A 2014 was -- was a lighter year on weather
- 14 front. So I'm not sure if I could state that. It
- 15 cycles from year to year based off of conditions,
- 16 heat, weather, cold.
- 17 Q Is it you understanding that the EQSS
- 18 include major service outages related to major
- 19 storms?
- 20 A Yes. Say that again. I want to make
- 21 sure I answer right.
- 22 Q Is it your understanding that the EQSS

- 1 include major services outages related to major
- 2 storms?
- 3 A I thought there was an exclusion on major
- 4 storms, but Mr. Alden would be the best to answer
- 5 that.
- 6 Q Just a couple of more topics. Let's talk
- 7 about ring-fencing for a minute. I'd like you to
- 8 turn to paragraph 72 of your Exhibit (4A)-2. And
- 9 that's on page 11.
- 10 A Yes.
- 11 Q Do you see the second sentence which is
- 12 about three lines down from the top -- it states,
- 13 Five years after the closing of the merger, the
- 14 joint applicants shall have the right to review
- 15 the provisions contained in paragraphs 28 through
- 16 70 and to make a filing with the Commission
- 17 requesting authority to modify or terminate those
- 18 provisions?
- 19 A Yes.
- 20 Q Is it your understanding that that
- 21 provision means that the joint applicants are
- 22 precluded from asking the Commission to modify or

- 1 terminate any of the paragraphs between 28 and 70
- 2 within five years after the transaction is
- 3 consummated?
- 4 A That's my understanding.
- 5 Q If you look down two lines up from the
- 6 bottom, the sentence that begins, "In addition,"
- 7 it states, The joint applicants recognize that the
- 8 Commission at any time may initiate its own review
- 9 or investigation regarding ring-fencing
- 10 measures -- there's a parenthetical that states,
- 11 Or upon petition by any party, close
- 12 parenthetical, and order modifications that it
- 13 deems to be appropriate.
- Does that parenthetical undermine the
- 15 preclusion that we just talked about with respect
- 16 to not seeking a modification within five years?
- 17 A I don't think we're including us as a
- 18 party, is my understandings. It would say if your
- 19 clients wanted to look at something, then they
- 20 could go to the Commission and something could be
- 21 undertaken or reviewed. It's not for us to be a
- 22 party to get around the five-year commitment.

126 Thank you. That's a helpful 1 clarification. MR. GRAY: Your Honor, I don't know if 3 you want to take a break. I probably have less than 30 minutes left. (Discussion held off the record.) BY MR. GRAY: Q Jump back to your direct testimony. Look at page 4. Let me know when you're there. 10 Α I'm there. Beginning on line 22 you say, PHI will 11 become an indirect subsidiary of Exelon and PHI stockholders will receive \$27.25 per share. 13 Do you see that? 14 A Yes. 15 That \$27.25 a share includes an acquisition premium that's paid to PHI 18 shareholders, right? 19 Α Yes. 20 That acquisition premium, as the numbers 21 are currently presented, is equivalent to about 22 \$1.6 billion?

127 1 Α Yes. Would you agree that the acquisition premium provides an upfront direct cash benefit to PHI shareholders? Yes. Am I correct that Exelon cut its dividend Q in 2013? 8 Α Yes. Do you know by about how much in terms of a percentage? 10 11 40 percent. Α 12 0 40 percent? That dividend cut came shortly after the 13 close of the Exelon/Constellation transaction, 15 right? It was after the transaction, yes. Q Do you agree that Exelon's stockholders were harmed by that dividend cut? 19 Α Would I -- the dividend was cut because 20 of the changing conditions in the marketplace, as referenced earlier, a long-term lower commodity 21 price -- as we integrated Constellation into the 22

- 1 business and were able to efficiently integrate
- 2 everything together. As I looked at the forward
- 3 price curves, forward gas curves, I informed the
- 4 board that we needed to make an adjustment to
- 5 maintain a strong and healthy entity going
- 6 forward.
- 7 So we undertook an analysis that stressed
- 8 market prices, stressed liquidity requirements and
- 9 targeted what we wanted for a risk profile in
- 10 maintaining a strong balance sheet. And that was
- 11 the recommendation.
- In the long run, I think it protected the
- 13 shareholders from further erosion of value or
- 14 increasing our risk profile.
- 15 Q You say in the long run. What time
- 16 period do you have in mind?
- 17 A As a going entity. If we had not cut the
- 18 dividend, we would have had to have increased debt
- 19 to continue to pay the dividend, and that would
- 20 have put stress on the balance sheet. So over a
- 21 couple of years, it has -- we've been able to
- 22 start to improve the shareholder return on value.

- 1 But it's not the way I wanted to run the company
- 2 with a stressed balance sheet and overcommitting
- 3 to a dividend that, in the long run, would damage
- 4 the company.
- 5 Q The Exelon/Constellation deal was not
- 6 like this one in that it was a stock-for-stock
- 7 transaction, right?
- 8 A Yes.
- 9 Q So Constellation shareholders received
- 10 Exelon stock after that transaction was completed?
- 11 A They did.
- 12 Q Were Constellation shareholders harmed by
- 13 the dividend cut?
- 14 A No, I believe that both companies were
- 15 to -- stand alone or combined, would feel the
- 16 stress of the evolving market and the technologies
- 17 that came into making the natural gas available.
- I believe, in the long run, the
- 19 combination of the two companies has provided the
- 20 value proposition that was -- that we believed
- 21 would take place, and both companies are better
- 22 off being combined.

130 MR. GRAY: Your Honor, I'd like to mark 1 another exhibit. It's the document that's been premarked as OPC Cross-Examination Exhibit 1. And I ask that you would mark that as OPC Cross (sic) Exhibit 5. CHAIRMAN KANE: So marked. (OPC Exhibit Number 5 was marked for identification.) 9 MR. GRAY: I'd like to mark another exhibit as well. It's the document that's been premarked as OPC Cross-Examination Exhibit 2. Ask 11 that you mark that as OPC 6. 12 13 CHAIRMAN KANE: That will be so marked. (OPC Exhibit Number 6 was marked for 14 15 identification.) BY MR. GRAY: 17 Let me know when you have those two 18 documents, Mr. Crane. 19 A I do. 20 The first one that has been premarked as 21 Exhibit 1, it's a Chicago Business article. Have 22 you seen this article before?

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1	A I try not to read this periodical.	
2	Q Fair enough. I'll keep it short, then.	
3	About halfway down the first page,	
4	there's a quote attributed to you. It states,	
5	with respect to the dividend cut, This was a tough	
6	decision for us all. We recognize the value of	
7	the dividend to our investors. We have an	
8	opportunity to invest in growth.	
9	Do you see that?	
10	A Yes.	
11	Q Then the next paragraph down, it talks	
12	about some of the potential investments that were	
13	being considered. Do you see that?	
14	A Yes.	
15	Q In 2013, Exelon did not increase capital	
16	expenditures to invest in growth; is that right?	
17	A I believe we cut capital I'd have to	
18	go back and look at the years when we started to	
19	take the actions. We had investments in	
20	generation expansion that were cut, but in the	
21	same time, we had investments that were required	
22	at ComEd and also BGE that required capital. But	

132 I'd have to go back and look at the time frames when we took the action. Sure. Let's see if we can do that with the second document. That number was what? The second one. It's Number 2 in your binder. It would Q be OPC 6. And it's a two-page excerpt from Exelon's 2013 annual report. 9 Α PEPCO -- it says number 1 PEPCO on the 10 top? 11 No. It should be OPC Cross-Examination Q 12 Exhibit Number 2. 13 Α Okay. 14 Do you have a two-page excerpt? 15 Α Yes. The top of page 1 says, 2013 financial 17 section. 18 Α Yes. 19 If you turn to page 2 and you look down about the middle of the page, do you see capital 21 expenditures? 22 A Yes.

133 And if you go over to the right, it shows 1 that capital expenditures were cut from about 5.8 -- I'm assuming billion -- in 2012 to 5.4 in 2013; is that right? Α Yes. Q Thank you. You can put those documents aside. 8 Back to your direct testimony. Let's look at page 9 and, in particular, lines 18 to 20. 10 Α Yes. You state, With the merger, 58 percent to 11 0 61 percent of Exelon's pro forma earnings 12 projected for 2015 and 2016 will be derived from it's regulated distribution business. 15 Do you see that? Yes. 17 Can you confirm -- I read that testimony to mean that the transaction provides a benefit to 19 Exelon in terms of increasing the proportion of 20 earnings that come from regulated distribution 21 business; is that right? 22 Α Yes.

134 Can you provide a little bit of context? 1 These are projections for 2015 and '16. What is the -- what amount of Exelon's earnings came from regulated distribution operations in 2013, if you know? It's in the 50 percent range is best of my recollection. 8 Q Okay. Thank you. So as we discussed, there's a \$1.6 billion acquisition premium to PHI shareholders. 10 11 There's a benefit to Exelon in terms of increasing the regulated distribution business. 12 13 I want to go back to something that you said a few minutes ago about the integration of 15 Constellation into Exelon helped the two companies improve the financial outlook going forward. 16 that accurate? 17 18 Α Yes. 19 Did Constellation's integration into 20 Exelon, was that the driver for the improved financial outlook? 21 22 There were multiple drivers. On the A

- 1 utility side, the improvements that we've been
- 2 able to accomplish at BGE is one part of it. The
- 3 other part was combining Exelon, which was long in
- 4 baseload generation, into a portfolio management
- 5 system that was short power, but long on sales.
- 6 So the two made a much more efficient
- 7 path to market on the generation and natural gas
- 8 retail business. And combining the two created
- 9 the synergies that ultimately created value.
- 10 Q I don't think we have discussed this yet,
- 11 but the customer investment fund on a per customer
- 12 basis in the District of Columbia is about \$128 in
- 13 value; is that right? Or, excuse me. The
- 14 customer investment fund with the other financial
- 15 aspects of the merger commitments equates to about
- 16 \$128 per customer?
- 17 A That's my recollection.
- 18 Q And that's a one-time payment per
- 19 customer; it's not an ongoing commitment?
- 20 A The ongoing is the reduction that will be
- 21 made from the synergies that will continue to flow
- 22 through. So a premium being paid in an

136 acquisition is standard. 2 The premium we're paying to the PHI shareholders is within normal range. When you acquire, there is a premium for that acquisition. And we believe that the value creation over the long-term period of the shareholders getting it up front or the customers, the -- over a longer period do end up being equivalent. 9 MR. GRAY: Your Honor, at this time, I would look to mark -- this will be my last 11 exhibit. It's the exhibit that's been premarked as OPC Cross-Examination Exhibit 9. Ask that you 12 would mark that as 7. 13 14 CHAIRMAN KANE: It is so marked. 15 (OPC Exhibit Number 7 was marked for identification.) BY MR. GRAY: 17 18 This is a 70-page document filed with the 19 Maryland Public Service Commission. It's joint 20 applicants' request for adoption of settlements. 21 Let me know when you've found it. 22 A I've got it.

137 If you look at pages 1 to about 17, 1 that's the legal pleading of the -- legal pleading portion of the document. And then on -- beginning on page 18 there's attachment A. Do you see that? Α Yes. Attachment A is the agreement itself; is Q 7 that right? 8 Α Yes. If you look from pages 18 to 39, that's the provision setting forth the agreement, and then there is an Exhibit A that begins on page 40 11 and an Exhibit B that runs from page 45 to 62. 12 13 Do you see that? 14 Α Yes. 15 You're familiar with this document? 16 Yes. 17 Q I have some questions for you about Exelon's willingness to apply the value and 19 framework of this document to its merger 20 commitment in this proceeding. If you look at 21 page 21, under paragraph 4, there's a reliability provision, right? Are you there? 22

138 1 Α Yes. 2 I am curious if the joint applicants would be willing to accept the condition comparable to this in the District where the SAIDI and SAIFI values from the EQSS would replace these Maryland-specific charts. The question there? Q Well, my question -- and I have a question about a few of these provisions, and I think I know the answer, but I'll ask anyway. 10 question is, are the joint applicants willing to 11 apply the value and framework of any provisions in 12 this settlement to the District of Columbia 13 proceeding? 14 15 So we purposely did not refile to restart the clock again and throw everybody off, but what 17 we are willing to do -- the Commission can see 18 these conditions, and we're willing to take those on, you know, at the equivalent value, but -- at 19 20 the Commission's will, we would do that. 21 Q Okay. Have you -- strike that. 22 If the Commission were to take the

- 1 application as filed and then pick and choose
- 2 maybe ten provisions from this settlement
- 3 agreement, you have not analyzed whether inclusion
- 4 of those ten provisions with the as-filed
- 5 commitments would get you to the tipping point
- 6 where Exelon loses money on the integration,
- 7 right?
- 8 A We have not. Or I have not seen any of
- 9 that.
- 10 Q When you entered into this agreement in
- 11 Maryland, did you do so with the understanding
- 12 that you may need to apply similar provisions to a
- 13 jurisdiction like the District of Columbia?
- 14 A Definitely.
- 15 Q And you don't have any concern that
- 16 applying any of these particular provisions would
- 17 put you over the tipping point?
- 18 A I have not seen the analysis or -- I
- 19 don't believe any of these do, but what we're
- 20 saying is if it's of equivalent value. I'm sure
- 21 you could cherry pick from one or from another and
- 22 another, and it will aggregate larger. But the

140 commitment is if you think they're beneficial pro rata on the size and scale, we'd be willing to take those on, but it's got to be at that equivalent value that was increased in Maryland. We talked a little bit earlier, so I don't want to repeat it, but I just want to make sure I'm clear, as to how and when that would work. Because we talked about the commitments that had been filed in the case and we've talked about commitments that are in other settlements, and then we talked about commitments that are 11 being considered in settlement that has not been 12 13 consummated. 14 So do you agree -- the way I see this possibly working is that the Commission could 16 issue an order that picks among kind of the 17 smorgasbord of commitments that are out there and 18 conditions approval on that, or the other likely 19 result would be a settlement that does the same?

Just to clarify, you're saying, yes, it's

20

21

22

Α

Yes.

likely to be either of those two?

- 1 A That's what we believe, yes. That's what
- 2 I believe. Settlement would be good for us to get
- 3 together and reach that point, but -- and then
- 4 provide that to the Commission, or the Commission
- 5 could decide itself.
- 6 Q The commitments that are in this Maryland
- 7 proposal -- and I believe there's a commitment
- 8 related to a bike trail, for example -- would
- 9 those be paid for through shareholder funds or
- 10 ratepayer funds?
- 11 A I do not recall the specifics on the bike
- 12 trail. I know some of them we're paying -- some
- 13 of the commitments we're paying for; others are
- 14 proceedings that we were able to file in Maryland
- 15 after making investments on microgrids and things
- 16 like that.
- 17 Q And that's a good example. That's what I
- 18 had more in mind. The public interest factor 7
- 19 types of issues, microgrids or solar
- 20 installations, or something like that, would those
- 21 be paid for, in your mind, by shareholder funds or
- 22 recovered through rates from ratepayers?

142 They would be rates, is the way I 1 understand it. 3 Thank you, Mr. Crane. Thanks. A MR. GRAY: I don't have any further questions. 7 Would you like to move in exhibits now or wait until the end? 9 CHAIRMAN KANE: Let's wait until the end because we're going to have confidential ones. 10 Well, let's go ahead and move them in. 11 12 I'm sorry. I'll start again. Are you going to have any confidential exhibits to move 14 in? 15 MR. GRAY: No. CHAIRMAN KANE: No, okay. Then we will 17 move yours in now. 18 MR. LORENZO: We would object to a number 19 of these exhibits being moved in with this 20 witness. First, we would object to moving in all 21 of Exhibit -- all of Joint Exhibit -- Cross 22 Exhibit 1. First of all, that was a chart or an

- 1 index put together by an attorney in my office,
- 2 not an affirmative statement of fact by a fact
- 3 witness as testimony or -- or a chart. So it's
- 4 much more equivalent to the index we put together
- 5 for the public interest factors or the index
- 6 index -- the issue index in rate cases that we've
- 7 put together before.
- 8 Certainly the parties -- it's part of the
- 9 record in the sense that it was a pleading and the
- 10 parties can refer to it, but it's not a statement
- 11 of -- it's not testimony of a fact in this case.
- 12 It's something put together by -- like the
- 13 pleadings in this case, by lawyers. And we have
- 14 no problem with it being used in the case or cited
- 15 in the brief as a position of the joint
- 16 applicants, as we filed it, but it's not evidence
- 17 in the sense that it's not a testimony of
- 18 Mr. Crane or Mr. Rigby or any other witness.
- 19 As for --
- 20 CHAIRMAN KANE: Just a minute. Are you
- 21 saying it's not factual? I'm trying to get the
- 22 distinction. Are you saying it may not be

144 accurate? 2 MR. LORENZO: No. I believe it's, to the best of our ability, the lawyer who put it together made it accurate. But the lawyer who put it together isn't testifying here. 6 It is -- it was filed by the joint applicants as -- the same way the issue index or the same way as Mr. Gray's index that he filed earlier and didn't mark as an exhibit was put together by a lawyer in his office, I'm sure. 10 11 And if we have need, we could reference these pages in this exhibit because it was -- as a 12 document, but not for the truth of the matter 13 asserted in the document. In other words, the issue -- the index 15 16 initially filed says that a certain -- certain 17 pages in the testimony were changed. 18 CHAIRMAN KANE: Right. 19 MR. LORENZO: Okay. 14 became 33.7 on 20 Mr. Crane's testimony at page 12, line 20. Okay. I don't believe this should come in for 21 the truth of the matter asserted therein because 22

145 the person who put it together could have made a mistake on it, is not testifying in this case to put it in. Again, as a document, as a pleading, it can be referred to if that's what they want to use it for. But if it's to be used for another purpose -- one of the problems I have with this also is I'm not sure what purpose OPC or any other party plans to make use of this exhibit in briefing with other witnesses. Is it to prove a fact? Is it to impeach a witness? 11 12 In the sense to prove a fact, then we 13 should -- the attorney who put it together would -- is the declarant in that sense and not a 15 witness or a person presenting evidence. 16

- I'm not sure what probative value it has
- in that sense because it's not traditional
- 18 evidence. As far as --
- 19 CHAIRMAN KANE: Mr. Gray?
- 20 MR. GRAY: I'm happy to respond.
- 21 question was really whether we should do this now
- 22 or after the other counsel have had an opportunity

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   to conduct their cross-examination. I'm fine with
  waiting.
             CHAIRMAN KANE: Thank you. Since
 3
   questions have been raised, we'll wait.
            We will now recess. It is almost 12:40.
   We will recess for an hour. We'll come back at
 7
   1:45.
 8
             (Whereupon, at 12:38 p.m., a lunch recess
 9 was taken.)
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1	AFTERNOON SESSION	
2	(1:50 p.m.)	
3	CHAIRMAN KANE: We are back on the record	
4	in formal case 1119 at 1:50 p.m.	
5	Mr. Crane, you're still on the witness	
6	stand and still under oath. And People's Counsel	
7	has finished with this witness.	
8	Ms. Francis.	
9	CROSS-EXAMINATION	
10	BY MS. FRANCIS:	
11	Q Good afternoon, Mr. Crane.	
12	A Ms. Francis.	
13	Q I'm going to ask you to start by looking	
14	at AOBA's package of cross-examination exhibits.	
15	Do you have those?	
16	A I do.	
17	Q Let's please look at what's been	
18	preliminarily identified as AOBA 3. It's joint	
19	applicants' response to staff data request	
20	number 4-7.	
21	MS. FRANCIS: This is excluding	
22	confidential material, Your Honor.	

148 BY MS. FRANCIS: You just take a moment to look at that data request, Mr. Crane, and see if you were the sponsor of that data request. Α I am. MS. FRANCIS: Your Honor, I would like to have AOBA data request -- what's been preliminarily identified as AOBA data request number 3 marked for the record as AOBA 1. 10 CHAIRMAN KANE: It will be so marked. 11 (AOBA Exhibit Number 1 was marked for identification.) 12 BY MS. FRANCIS: 13 Next -- Mr. Crane, please look at the next exhibit, which has been preliminarily identified as AOBA 4. That is the joint applicants' response to OPC data request 18 number 18-3. Do you see that? 19 Α Yes. 20 And you are the sponsor of that data 21 response? 22 Α Yes.

149 MS. FRANCIS: Your Honor, I ask that the 1 joint applicants' response to OPC data request number 18-3 be marked for the record as AOBA 2. CHAIRMAN KANE: It will be so marked. (AOBA Exhibit Number 2 was marked for identification.) BY MS. FRANCIS: Q. Next, Mr. Crane, please skip to what's been preliminarily identified as AOBA 6, which is the joint applicants' response to D.C. Government data request number 8-10. Excuse me. Scratch 11 12 that. 13 AOBA 6 has been -- it's the joint applicants' response to D.C. Government DR 8-16. 15 Do you see that, Mr. Crane? 16 Α Yes. 17 Q And are you the sponsor of that exhibit? 18 Α Yes. 19 MS. FRANCIS: Your Honor, I ask that that 20 exhibit be marked for the record as AOBA 3. 21 CHAIRMAN KANE: So marked. 22 (AOBA Exhibit Number 3 was marked for

150 identification.) BY MS. FRANCIS: Next, Mr. Crane, please look at what's been preliminarily identified as AOBA 7, which is the joint applicants' response to D.C. Government number -- excuse me. I referred you to the wrong exhibit. AOBA 8. 8 MS. FRANCIS: Your Honor, what's been preliminarily identified as AOBA 8 is the joint applicants' response to D.C. Government data request number 8-17, which I'd like to have marked 11 12 for the record as AOBA 4. 13 CHAIRMAN KANE: So marked. (AOBA Exhibit Number 4 was marked for 14 15 identification.) BY MS. FRANCIS: 17 And you are the sponsor of that exhibit; 18 is that correct? 19 Α Yes. 20 Next, Mr. Crane, please go to what's been 21 preliminarily identified as AOBA Exhibit 37. 22 MS. FRANCIS: Your Honor, what's been

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   marked as AOBA Exhibit 37 is the joint applicants'
   response to AOBA data request number 1-15, which
   I'd like to have marked as AOBA 5.
            CHAIRMAN KANE: So marked.
             (AOBA Exhibit Number 5 was marked for
   identification.)
   BY MS. FRANCIS:
8
       Q
            And you can see, Mr. Crane, that it's
   Exelon Corporation who is listed as the sponsor?
10
       Α
            Yes.
            Next, please, look at what's been
11
       Q
   preliminarily identified as AOBA 38 which is the
   joint applicants' response to AOBA data request
   number 1-16 --
15
            MS. FRANCIS: -- which, Your Honor, I'd
  like to have marked for the record as AOBA 6.
17
            CHAIRMAN KANE: So marked.
18
             (AOBA Exhibit Number 6 was marked for
19 identification.)
20
  BY MS. FRANCIS:
            And Mr. Crane, you can see that this
21
       Q
22
  question was addressed to the joint applicants'
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152 application, and the sponsor are the joint applicants. Do you see that? Α Yes. Next, please, look at what's been preliminarily identified as AOBA 39, which is joint applicants' response to AOBA data request number 3-4. Do you see that? Α Yes. And are you the sponsor of that --Yes. 10 Α 11 Q -- data request? 12 MS. FRANCIS: Your Honor, I'd like to have what's been preliminarily marked as AOBA 39 marked for the record as AOBA 7. 15 CHAIRMAN KANE: So marked. (AOBA Exhibit Number 7 was marked for 16 identification.) 17 BY MS. FRANCIS: 18 19 And the last one for now, Mr. Crane, 20 what's been preliminarily identified as AOBA 40, 21 which is the joint applicants' response to AOBA data request number 3-6. And you are the sponsor 22

153 of that exhibit? 2 Α Yes. MS. FRANCIS: Your Honor, I would like to have what's been preliminarily identified as AOBA 40 marked for the record as AOBA 8. CHAIRMAN KANE: So marked. 6 (AOBA Exhibit Number 8 was marked for identification.) BY MS. FRANCIS: 10 Mr. Crane, for all of the data responses Q to which you are listed as the sponsor, are you 11 able to verify that they are true and accurate? 12 13 Α Yes. For the two data responses where either it's the joint applicants or Exelon -- those would be Exhibits 37 and 38 -- are you able to verify the accuracy of those two data responses? 18 Α Yes. 19 Mr. Crane, to begin with, did you review 20 the application and the supporting exhibits before 21 they were filed in the District of Columbia? 22 Α Yes.

- 1 Q Did you review and approve each piece of
- 2 testimony filed under your name in this proceeding
- 3 before it was submitted to this Commission?
- 4 A Yes.
- 5 Q Mr. Crane, when I cross-examined you
- 6 recently in the merger proceeding in Maryland,
- 7 case 9361, you indicated that you could not
- 8 explain the meaning of a phrase or a sentence in
- 9 your testimony in that proceeding because your
- 10 testimony in that proceeding was written for you
- 11 by counsel.
- 12 Is it also true in this proceeding that
- 13 your testimony was written for you by counsel?
- 14 A Yes, it was prepared by counsel.
- 15 Q In an effort to shorten my
- 16 cross-examination, are there any elements of your
- 17 testimony in this proceeding of which you're aware
- 18 at this point that you're not prepared to address
- 19 at this time?
- 20 A I'm not aware of anything that I'm not
- 21 prepared to address or refer you to another
- 22 witness.

155 Would you please turn to your direct 1 testimony at page 3. I'm there. 3 Now, focusing on lines 16 through 21, you testified that prior to this case, you have testified in just two proceedings, both of which 7 were merger proceedings, one relating to a proposed merger between Exelon and Public Service Enterprise Group before the New Jersey Board of Public Utilities, and the second related to the 10 merger of Exelon and Constellation Energy Group, 11 12 Inc.; is that correct? That's correct. 13 Α Am I correct that you have never testified in a base rate proceeding for a utility 16 before any regulatory commission? 17 Α No, I have not. 18 Prior to becoming CEO of Exelon in 2012, 19 you were employed at Exelon Generation. Regarding 20 your activities within the industry, you spent 21 more than a decade focused almost exclusively on 22 non-rate-regulated elements of Exelon's generation

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1	business; is that correct?	
2	A Yes.	
3	Q And further, prior to joining	
4	Commonwealth Edison in 1998, your career focused	
5	almost exclusively on nuclear generation and	
6	nuclear power station activities; is that correct?	
7	A Yes.	
8	Q Am I correct that, at present, nearly	
9	half of Exelon's overall investment is in its	
10	generation business?	
11	A I believe it's less than half at this	
12	point.	
13	Q About how much?	
14	A Investment or value?	
15	Q Overall investment.	
16	A I don't know the book value right now	
17	of between the utilities and the generation	
18	company.	
19	Q Who would know the answer to that who's a	
20	witness?	
21	A We could have a subsequent Carim	
22	Khouzami could answer that, as I just point to	

157 him. 1 Is Exelon's generation business a competitive enterprise not subject to rate regulation? That's correct. How would you differentiate the characteristics of Exelon's generation business from those of its rate-regulated distribution utility businesses? 10 Α I'm sorry. Could you clarify what you mean by characteristics? 11 How would you differentiate Exelon's 12 generation business from those of its rate-regulated distribution utility businesses? 15 Both are very highly regulated. So as far as, you know, the competitive business not being under regulation or under significant 18 controls within multiple regulators, that is the 19 same. 20 The nature of the businesses and some of 21 the technology overlaps, switch yards, transformers, things -- components like that, but 22

- 1 the generation company makes the power and markets
- 2 the power. It also has upstream natural gas and
- 3 markets natural gas where the utilities operate
- 4 within their franchise areas under the regulations
- 5 and controls of the commissions within those
- 6 footprints.
- 7 Q I just want to make sure I understood one
- 8 of your sentences. Did you say that the
- 9 generation portion of your business and the
- 10 distribution portion of your business both are
- 11 regulated the same so there's no difference?
- 12 A No, I did not say that at all.
- 13 O Could you clarify? Maybe I didn't hear
- 14 you correctly.
- 15 A I said they're both highly regulated.
- 16 O Am I correct that sales for Exelon's
- 17 generation business are made primarily, if not
- 18 exclusively, in wholesale markets while
- 19 distribution utility services are sold primarily
- 20 in retail markets?
- 21 A We have a significant retail business on
- 22 the -- in the generation company. We supply your

- 1 client through that organization -- I think your
- 2 suppliers in Maryland and -- that is, through our
- 3 retail business on that side. So we do wholesale
- 4 and retail in Exelon Generation.
- 5 Q When you sell to retail, that's an
- 6 unregulated market, correct?
- 7 A It is in a competitive market, yes. It's
- 8 the energy component. So the difference between
- 9 the retail energy component, where people have the
- 10 opportunity to select their supplier, as your
- 11 client has from us, that has regulations around it
- 12 and commitments around it, but it is more of a
- 13 competitive bidding and selection process.
- 14 The wires company when they do supply the
- 15 power, it's through orchestrated auctions for
- 16 those that have not selected to have an alternate
- 17 provider. But they are -- the wires companies are
- 18 responsible for the infrastructure and the
- 19 reliability of the infrastructure.
- 20 Q Would you agree that distribution
- 21 utilities such as those of PEPCO in the District
- 22 have comparatively stable revenues while Exelon's

- 1 generation business is subject to revenue
- 2 fluctuations based on fluctuations in competitive
- 3 energy market prices for generation services?
- 4 A Yeah, the nature of the utility business
- 5 is the Exelon utilities or the PHI utilities do
- 6 have a more stable -- because they're not exposed
- 7 to the commodities. But you manage your business
- 8 risk based off of that and that's how we manage
- 9 the risk elements around the generating company.
- 10 Q Would you agree that the distribution
- 11 business is characterized by investment in
- 12 facilities that are dispersed over comparatively
- 13 large geographic areas within each utility service
- 14 territory?
- 15 A Yeah. I'll take that for large. Each
- 16 have different sizes, but...
- 17 Q Conversely, would you agree that Exelon's
- 18 generation business is generally characterized by
- 19 the concentration of relatively large amounts of
- 20 investment in a comparatively small number of
- 21 physical locations?
- 22 A I don't think the characterization is

- 1 correct. We have power plants across 18, 19
- 2 states. We sell electricity in -- or natural gas
- 3 in 46 states. So we have assets that are spread
- 4 across a much larger geographic location than our
- 5 utility companies.
- 6 Q What are your prime -- what are your
- 7 primary financial concerns with respect to your
- 8 distribution utility operations?
- 9 A Well, we maintain strong balance sheets
- 10 and debt-to-equity ratios, so we have access to
- 11 capital through capital cycles or financial
- 12 cycles. We try to operate them with the highest
- 13 levels of reliability, safety and maintain control
- 14 on costs so that we're able to get adequate
- 15 returns to satisfy our financial commitments.
- 16 Q And what are your primary financial
- 17 concerns with respect to Exelon's non-regulated
- 18 generation business?
- 19 A So on that side, we continue to look at
- 20 the value of assets, how they fit in the portfolio
- 21 and how we're able to utilize the generating
- 22 characteristics of those assets so we can sell

- 1 them forward in a ratable fashion that de-risks
- 2 the cash flows or makes more predictable cash
- 3 flows over a multi-year period.
- 4 Q And, of course, with regard to your
- 5 non-regulated generation business, you would be
- 6 concerned with competition, competition from
- 7 natural gas, expansion of competition from wind,
- 8 solar, and other forms of renewable generation,
- 9 possibly early retirement of nuclear units,
- 10 nuclear decommissioning, nuclear decommissioning
- 11 costs. Would those all be some concerns of yours
- 12 in regard to your generation business?
- 13 A They're things you have to be aware of.
- 14 You have to monitor them. You know, from the
- 15 standpoint of the nuclear decommission, those are
- 16 all funded, so we just watch the investments and
- 17 oversee that -- getting adequate return on the
- 18 investments, so when the plants are
- 19 decommissioned, there's adequate funding to bring
- 20 them to a greenfield site. So that's not a high
- 21 risk. It's a monitoring.
- 22 As far as an early shutdown of a unit, it

- 1 would be because of its profitability and -- and
- 2 its participation within our portfolio. So it's
- 3 something we monitor. But it would mean if we
- 4 shut one down, that it improved the profitability
- 5 of the business unit because it was a potential
- 6 drag.
- 7 As far as competition, in new technology
- 8 coming in or on the system, that's part of the
- 9 business, and you try to participate in that
- 10 technology advancement and make your investment
- 11 theses adjust accordingly to that.
- So it's -- the one thing that we stress
- 13 is if we are going to be in a competitive market,
- 14 we need to be able to compete competitively, and
- 15 that goes across all sources or participants
- 16 within the market.
- 17 Q Now, would you please turn to page 18 of
- 18 your direct testimony.
- 19 A I'm there.
- 20 Q Now, starting at line 15, you attempt to
- 21 address concerns regarding Exelon's generation
- 22 portfolio and particularly the risk associated

- 1 with its substantial nuclear portfolio.
- 2 Would you agree that there are at least
- 3 two major types of risk that are perceived to be
- 4 associated with nuclear generation; those are
- 5 safety risk and financial risk?
- 6 A Those are two risks that we manage, yes.
- 7 Q And since the deregulation of generation
- 8 services, would you agree that a subset of
- 9 financial risks would be market risk; in other
- 10 words, the potential that market forces could make
- 11 generation from certain nuclear power stations
- 12 uneconomic?
- 13 A Yes, that's a risk we manage.
- 14 Q In your experience, are there other major
- 15 types of risk associated with nuclear generation?
- 16 A No.
- 17 Q Well, how about regulatory risk in terms
- 18 of the risk of disallowance of certain costs?
- 19 Would that be a risk you would be concerned with?
- 20 A No. We -- we bear the costs. They're
- 21 not approved from a regulatory basis. It's a
- 22 competitive asset that doesn't go through that --

165 any process like that. Would you be concerned with risk of extended planned outages? We manage that risk. Would you be concerned with risk of early retirement? Α No. That's a potential reality for some plants. You just manage that. Would you be concerned with the risk of the imposition of unexpected costs or operational 11 constraints? Don't know of any, but if that was 12 apparent, we would manage that risk. What does "manage that risk" mean? 14 15 So if you want to talk about financial risk, we hedge or sell our product forward in a ratable fashion. So coming into 2015, 90 percent of our output has been previously sold for that 19 year. That allows us to have cash flow and 20 financial certainty. 21 2015, January 1st, 66 percent of the 22 power for 2016 has been sold forward and

- 1 30 percent for 2014. So we sell and manage our
- 2 financial risk in a prudent, ratable hedging
- 3 strategy that ensures that we have cash flows to
- 4 maintain our assets and meet our financial
- 5 commitments.
- 6 Around nuclear safety, it's how we
- 7 operate the plants, how we have our engineering
- 8 and our maintenance and operations programs
- 9 standardized across the fleet of assets so we're
- 10 constantly monitoring equipment reliability,
- 11 safety, levels of margin in safety. It's the way
- 12 you manage your day-to-day operations with full
- 13 awareness. And that's why we have the best
- 14 operating nuclear fleet in the country.
- 15 Q Mr. Crane, during questioning during the
- 16 Maryland proceeding, case number 9361, you were
- 17 being questioned by Commissioner Hoskins. And in
- 18 that questioning you testified that Exelon has
- 19 identified that there are five units that are
- 20 significantly challenged in terms of their
- 21 long-term viability; is that correct?
- 22 A Yes.

167 Did you also testify, as part of that 1 same response to Commissioner Hoskins, that Exelon lost \$100 million on Clinton station last year? Yes. Α Am I correct that the Clinton station is a nuclear generating plant that Exelon operates in Illinois? Α Yes. Now, I'm going to ask you to refer to the -- to Exhibit 1 of the joint applicants' 10 application in this proceeding. 11 I'm there. 12 Α Am I correct that Exhibit 1 to the 13 application contains a copy of Exelon's SEC 15 form 10-K for calendar year 213 (sic)? 16 Α Yes. 17 Q Now, I would like you to turn to page 10 of Exhibit 1, Exelon's 2013 SEC form 10-K. 19 Α I'm there. 20 Now, on page 10 of Exelon's 213 (sic) SEC 21 form 10-K under the heading Constellation Energy Nuclear Group, Inc., the first paragraph indicates 22

168 that Constellation Energy Nuclear Group is a joint venture with EDF -- I'm going to try the French --Electricite de France, in which Exelon loan generation owns 50.01 percent; is that correct? Α Yes. Q Now, am I correct that the reference in the discussion to Generation -- Generation with a capital G -- is to Exelon's generation subsidiary, which is also known as Exelon Generation? 10 Α Yes. Now, please focus on the last paragraph 11 0 on page 10 of Exhibit 1. And does the discussion 12 further indicate that Exelon Generation and EDFI 13 will enter into a put option agreement pursuant to 15 which EDFI will have the option exercisable beginning in 2016 and thereafter until June 30th, 2022 to sell its 49.99 percent interest in CNG? 18 Α Yes. 19 Has the referenced put option agreement 20 with EDFI been entered into by Exelon? 21 Α No. 22 Q Why not?

- 1 A Well, as it says, it doesn't come to
- 2 maturity till 2016. So we're a ways away. And we
- 3 haven't got into dialogue about that as far as I
- 4 know.
- 5 Q Can you offer a ballpark estimate or an
- 6 expected range for the cost to Exelon of
- 7 purchasing EDFI's interest in CNG, assuming EDFI
- 8 should elect to exercise their put option at the
- 9 first possible date?
- 10 A So that's confidential information that
- 11 we do not make public. We would go into
- 12 negotiations to buy out their side, but we
- 13 maintain balance sheet space on the GenCo
- 14 (phonetic) for the debt that would be incurred
- 15 while keeping strong free cash flow to debt ratios
- 16 with the market forwards.
- 17 So it's something that will be a
- 18 non-event when it happens, but they'll be at a
- 19 fair market value, and the contract or the
- 20 agreement spells out exactly how we would
- 21 negotiate that in going to dispute resolution.
- 22 Q I believe you said at the beginning of

- 1 your response that's a confidential answer.
- 2 A The number is.
- 3 Q The number is. Is that something that
- 4 you can tell us during the confidential session
- 5 that we hold at the end of today?
- 6 A I'd have to talk to counsel first. I
- 7 don't see why not, but it's -- it's a non-event
- 8 because we have balance sheet space for the debt,
- 9 but I can tell you a ballpark, that it's going to
- 10 be under 2 billion.
- 11 MS. FRANCIS: Your Honor, I do understand
- 12 that we will be going into confidential session
- 13 from some other counsel, so I may want to revisit
- 14 that response.
- 15 THE WITNESS: I would have to get
- 16 somebody to give me that number because I don't
- 17 have it off the top of my head.
- 18 BY MS. FRANCIS:
- 19 O If EDFI should elect to exercise its put
- 20 option at some time between 2016 and June 30th,
- 21 2022, how will Exelon finance that purchase?
- 22 A As I previously stated, we have

171 maintained balance sheet margin to be able to use cash on hand and debt as required. And that is within our calculations that we share with the rating agencies. Are you able to tell me the percentage of cash on hand versus the amount of debt? Α No, it all depends on what year and what's on the balance sheet at that time. But we make sure that there's adequate space for that debt at full -- full price. 11 Now, please turn to page 11 of Exhibit 1. 12 Yes. Α In the first full paragraph on page 11 of 13 the Exelon SEC form 10-K, is it stated that 15 Generation -- in other words, Exelon Generation -will enter into an agreement under which Exelon Generation, quote, will indemnify EDF and its affiliates against third-party claims that may 19 arise from any future nuclear incident in 20 connection with the CENG plants or their 21 operations, end quote? 22 Α Yes.

- 1 Q When I think of possible future nuclear
- 2 incidents, I'm reminded of events such as
- 3 Chernobyl, Fukushima, Three Mile Island. Are
- 4 those examples of the types of incidents for which
- 5 Exelon could be required to provide
- 6 indemnification for EDF?
- 7 A It could be something like that, low very
- 8 (sic) likelihood since they're totally different
- 9 designs. But there's three levels or two levels
- 10 that go before that. There's the NEIL insurance
- 11 that covers those catastrophic accidents which is
- 12 funded, I believe, at \$5 billion. And then
- 13 there's the Price-Anderson Act that goes on top of
- 14 that which has the liability of those events on
- 15 the other nuclear operators.
- 16 Q Has Exelon quantified the potential
- 17 dollar amounts at risk under its indemnification
- 18 agreement, or any other measure of its potential
- 19 financial risk, under this indemnification
- 20 agreement?
- 21 A We -- we did a probabilistic analysis,
- 22 and the likelihood is very low. This was because

173 we took over operations of the assets under Exelon nuclear and did away with the CENG operating company. And so it was part of that. Could you please tell me what is the at-risk dollar amount under the referenced indemnification agreement? I cannot tell you that. Because you don't know? 9 Because I don't know. 10 Who in the company would know? Q It was a probabilistic analysis. You 11 Α don't know what the event is, so there's not going 12 to be an assessment that says that. It's a standard indemnification when you operate an asset 15 for a co-owner. It's -- it's, what's the probability of that type of accident? Very low. 16 17 Okay. Now, please look back to AOBA's cross-examination exhibits. And please reference 19 what's been preliminarily identified as AOBA 20 Exhibit 9 --21 MS. FRANCIS: -- Your Honor, which is 22 Exelon Corp's SEC form 10-Q, period ending

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174
   September 30th, 2014 which was filed October 29,
   2014. It's the cover page, Your Honor, as well as
   pages 61 through 64. And I'd like to have that
   marked as --
            CHAIRMAN KANE: I think it's 5.
            MS. FRANCIS: No. It's 9.
            CHAIRMAN KANE: 9.
                                 Oh, yes.
             (AOBA Exhibit Number 9 was marked for
   identification.)
10
   BY MS. FRANCIS:
11
           Do you have that, Mr. Crane?
12
       Α
            Yes.
13
            Now, starting on page 61 of Exelon's
   October 29th, 2014 SEC form 10-Q filing, there's a
   discussion of Exelon's investment in Constellation
15
16
   Energy Nuclear Group, LLC. I would like you to
   focus on the third and fourth paragraph on page 62
   of Exelon's October 29th, 2014 10-Q filing.
19
       Α
            Yes.
20
            Would you agree that the third paragraph
21
   on page 62 indicates that on April 1st, 2014,
22 Generation and EDFI entered into a put option with
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- 1 terms that appear to be the same as those
- 2 suggested in Exelon's earlier SEC form 10-K filing
- 3 for the calendar year 2013?
- 4 A Yes. They're the same words.
- 5 Q Similarly, does the fourth paragraph on
- 6 page 62 of Exelon's October 29th, 2014 10-Q filing
- 7 indicate that on April 1st, 2014, Generation also
- 8 executed an indemnity agreement with EDF and its
- 9 affiliates?
- 10 A Yes. The same wording. It was taken --
- 11 the K -- the Q took it from the K.
- 12 Q Now, I'd like you to focus on the second
- 13 sentence of the fourth paragraph on page 62 of
- 14 Exelon's October 29th, 214 (sic) 10-Q filing.
- 15 Does that sentence state that Exelon guarantees
- 16 Generation's obligations under this indemnity?
- 17 A Yes, it does.
- 18 Q Could you please tell me, what is the
- 19 importance of this Exelon quarantee?
- 20 A We took over full responsibility of the
- 21 operations. We have -- the employees are now
- 22 Exelon employees where they were previously CENG

176 employees. So we took the responsibility of safe, reliable operations, put it within our fleet of operations under our chief nuclear officer, and so the GenCo provided the guarantee to the co-owner that we would indemnify them in this case. GenCo took the responsibility. 7 But as you know, that's why we have GenCo as a separate SEC registrant and the utilities ring-fenced. There is some risk at the GenCo, but it doesn't flow to the wires companies. Does the reference quarantee mean that 11 0 any portion of the indemnity that Generation 12 cannot cover Exelon Corp. will cover? I don't believe so. It says Exelon 14 quarantees GenCo's obligation under the 16 indemnification. It's the GenCo's responsibility. 17 Is there any limit to Exelon's cost 18 exposure under this provision? 19 Α I don't see any. 20 Is there any specific date upon which the 21 reference indemnity expires?

It would expire in 2022, is my

22

A

- 1 understanding, if we do not buy the plants from
- 2 them.
- 3 Q Is there a specific point in time or an
- 4 identified event after which Exelon will no longer
- 5 guarantee this indemnity?
- 6 A Well, we won't have to once we own the
- 7 plants, which we anticipate owning.
- 8 Q Now, I'm going to ask you to please turn
- 9 to AOBA's cross-examination exhibits, and please
- 10 look at AOBA Exhibit 3, what's been preliminarily
- 11 identified as AOBA 3. For the record, this is
- 12 joint applicants' response to staff data
- 13 request 4-7. And this data request response,
- 14 Mr. Crane, which has been marked for the record as
- 15 AOBA 1 references your rebuttal testimony (3A) at
- 16 page 11, lines 17 through 21 where you talk about
- 17 the structural and legal separation of Exelon
- 18 Generation from Exelon. Do you see that?
- 19 A Yes.
- 20 Q Now, at page 11, lines 17 through 21 of
- 21 your conformed direct testimony, do you assert
- 22 that what happens in ExGen stays in ExGen and

178 would only have an effect on Exelon's consolidated earnings? 3 Α Yes. In your response to staff data request 4-7, you cite rating agencies' reports and claim that these ratings rely in part on the well-established principle that the parent holding company is generally not responsible for the obligations of its subsidiaries; is that correct? 10 Α Yes. Just so the record is clear, am I correct 11 0 that the organization referenced as ExGen in your 12 rebuttal testimony at page 11 is the same 13 organization that is referenced as Generation in 15 Exelon's October 29th, 2014 10-Q? 16 Α Yes. 17 Q Doesn't Exelon's guarantee of Generation's obligations under its indemnity 19 agreement with EDF represent an exception to the 20 general principle to which you refer in your 21 response to staff data request 4-7; in other 22 words, that the parent holding company is

179 generally not responsible for the obligations of its subsidiaries? A So if -- I think I got your question right. I don't read that indemnification that the holding company has. It's the holding company says that GenCo has it. That is my understanding of it, if I'm answering you right. That's your understanding. Α Yes. 10 Now, please turn once again to AOBA Q Exhibit 1 to the application and focus on page 13. 11 Are you there? 12 13 I was in the wrong book. Just a second. Page what again? 15 Q Page 13. 16 MS. FRANCIS: Just for the record to be clear, that's Joint Applicants' Exhibit 1, Your 18 Honor. 19 THE WITNESS: Okay. 20 BY MS. FRANCIS: 21 Q At page 13 of Exelon's 2013 SEC 22 form 10-K, there's a section that has the subtitle

- 1 in bold letters, Nuclear up-rate program. Please
- 2 take a moment, review the two paragraphs that
- 3 comprise the discussion of Exelon's nuclear
- 4 up-rate program.
- 5 A Yes.
- 7 generation and your prior positions with Exelon
- 8 Generation, can I assume that you're familiar with
- 9 the matters discussed in this section on page 13
- 10 of Exhibit 1?
- 11 A Yes, fully.
- 12 Q Focusing on the first paragraph of the
- 13 discussion of Generation's nuclear up-rate
- 14 program, does the second sentence of the first
- 15 paragraph of that discussion state that based on
- 16 ongoing reviews, the nuclear up-rate
- 17 implementation plan was adjusted during 2013 to
- 18 cancel certain projects?
- 19 A Yes.
- 20 Q Does the first paragraph of that
- 21 discussion also indicate that up-rate projects at
- 22 two nuclear stations, Dresden and Quad Cities,

- 1 were canceled as a result of the costs of
- 2 additional plant modifications which, when
- 3 combined with the then current market conditions,
- 4 made the projects not economically viable?
- 5 A Yes.
- 6 Q Could you please describe for the
- 7 Commission the market conditions that made those
- 8 projects uneconomic?
- 9 A Well, we had a significant downturn in
- 10 market prices due to load going away and natural
- 11 gas prices setting the margins lower. The extent
- 12 of work that was going to have to be done on those
- 13 units to perform the up-rates, along with the
- 14 lower earnings profile of those units, didn't
- 15 warrant them going forward.
- 17 market conditions or were the market conditions
- 18 referenced more reflective of regional or national
- 19 market conditions?
- 20 A Well, they're valued off of the
- 21 locational margin pricing, and that will fluctuate
- 22 across the RTO. And so it is more of a regional

- 1 locale where prices are higher on the eastern side
- 2 of the system than they are on the western side of
- 3 the system.
- 4 Q The discussions in the same paragraph
- 5 goes on to say that market conditions also
- 6 prompted the cancellation of projects at the
- 7 LaSalle and Limerick nuclear stations.
- 8 Are the market conditions that prompted
- 9 the cancellation of projects at LaSalle and
- 10 Limerick nuclear stations the same basic market
- 11 conditions that prompted the project cancellation
- 12 at Dresden and Quad Cities?
- 13 A Yeah. At LaSalle, it is the same as
- 14 Dresden and Quad Cities. At Limerick, it was over
- 15 a billion dollars we were going to have to invest,
- 16 and we didn't have certainty on the market
- 17 forwards. Although a better marketplace, we felt
- 18 that it was too risky to continue to make that
- 19 investment without further knowledge on where
- 20 natural gas prices would go and what would happen
- 21 on the eastern side of the system.
- 22 Q Could you focus on answering that

- 1 question? How did the market conditions affecting
- 2 these four projects, these four project
- 3 cancellations differ?
- 4 A Market prices.
- 5 Q Yes, market conditions and market prices.
- 6 A Well, that's the market condition, is the
- 7 revenue that you can get from the market prices.
- 8 They perform at a very high level of capacity, so
- 9 it's as simple as the price you're getting for the
- 10 product is not going to give you the return on
- 11 your invested capital.
- 12 Q As a result of the referenced project
- 13 cancellations, did Exelon Generation record
- 14 pre-tax charges against earnings totalling nearly
- 15 \$120 million for calendar year 213 (sic)?
- 16 A Yes.
- 17 Q Is this charge against earnings totalling
- 18 nearly \$120 million for calendar year 213 the same
- 19 loss that you referenced as a \$100 million loss
- 20 associated with the Clinton plant during
- 21 questioning by Commissioner Hoskins in Maryland?
- 22 A No.

184 Now, please turn to page 14 of Exhibit 1 1 to the application. Do you see the two-paragraph discussion at the bottom of page 14 that addresses nuclear insurance? Α Yes. Am I correct that the last sentence of that discussions provided under the heading "nuclear insurance" indicates that generation is self-insured to the extent that any losses may exceed the amount of insurance maintained? Are you on the first paragraph under 11 Α nuclear insurance? 12 Let me make sure I have my cite right. 13 Generation has reduced its financial exposure to these risks through insurance and 16 other industry risk-sharing provisions. 17 The second paragraph. 18 And -- so it goes on to say, For 19 information regarding property insurance, see 20 item 2 in properties, generation. Generation is 21 self-insured to the extent that any losses may exceed the amount of insurance maintained or 22

- 1 within the policy of the deduction for the insured
- 2 losses.
- 3 Q Does the same discussion indicate that
- 4 Generation is also self-insured to the extent that
- 5 any losses are within policy deductions?
- 6 A Within the policy deductions, yes.
- 7 Q Does that last sentence of the second
- 8 paragraph indicate that such losses could have a
- 9 material adverse impact on Exelon's and
- 10 Generation's financial condition?
- 11 A Yes, in the event of an event and it was
- 12 above the insurance levels that are provided now.
- 13 O Mr. Crane, could you verify for me that
- 14 Exelon sought the passage of legislation in
- 15 Illinois to gain recovery through charges applied
- 16 to users of regulated distribution services for
- 17 costs associated with nuclear plants owned by its
- 18 non-regulated Exelon Generation subsidiary?
- 19 A Are you talking about in the
- 20 restructuring?
- 21 Q I'm talking about, have you sought the
- 22 passage of legislation in Illinois to gain

- 1 recovery through charges applied to users of
- 2 regulated distribution services for costs
- 3 associated with nuclear plants owned by its
- 4 non-regulated Exelon Generation subsidiary?
- 5 A There was -- there is a bill that just
- 6 came out of the Senate Energy Committee that we do
- 7 support. The bill was created last year -- or the
- 8 initiative was created last year. The state asked
- 9 to have the -- the benefits of the nuclear plants
- 10 in the State of Illinois assessed.
- 11 There were four studies that were
- 12 directed to be done on state agencies for
- 13 reliability, for financial viability and other
- 14 measures.
- 15 The studies came out and said that the
- 16 value that the nuclear plants provide to the state
- 17 is significant, many billions of dollars, and
- 18 action should be taken, in light of the Clean Air
- 19 Act coming out, 111(d), to secure the plants and
- 20 see what -- what methodologies could be utilized.
- 21 Today in Illinois, all
- 22 non-carbon-emitting generating sources receive a

- 1 surcharge, and nuclear did not. The path that
- 2 they're taking forward is to bring the nuclear
- 3 plants to the equivalent with rate caps, 2 percent
- 4 rate caps in reliefs, that they could continue to
- 5 compete against the other sources.
- 6 As the state looked at it, 60 percent of
- 7 the power in the State of Illinois is
- 8 non-carbon-emitting, and 90 percent of that is
- 9 nuclear. So it's the state's desire to have a
- 10 market adjustment to compensate the plants for not
- 11 only their reliability, the firm fuel nature of
- 12 the plants, not an intermittent source, in a zero
- 13 carbon-emitting source.
- 14 Q Are you stating here that you did not
- 15 seek that legislation; you merely supported it?
- 16 A We did not seek the legislation. What we
- 17 asked for was time. We had started off in the
- 18 beginning in conversations with the state after
- 19 analysts, some Wall Street analysts, were showing
- 20 that the units were under some level of stress.
- 21 We were working at PJM to make sure that the
- 22 issues around price formation and overgeneration

- 1 and negative pricing were corrected.
- 2 We told our shareholders that if we don't
- 3 see something by the end of 2014, we would proceed
- 4 to provide notice for some of those plants to be
- 5 shut down. The state -- the governor at the time
- 6 and the speaker of the house and other key
- 7 officials asked for more time and had those
- 8 assessments done, and then that went down the path
- 9 of the bill being created.
- 10 We support the bill as it is now because
- 11 it is a market-based and it's not a subsidy. It's
- 12 based off of your performance and based off of the
- 13 carbon-emitting nature. It is not intermittent
- 14 market fix. It is only to the 111(d) regulation
- 15 comes out of the EPA and goes into the Illinois
- 16 state implementation.
- 17 And at that point, we believe all of the
- 18 non-carbon-emitting sources would be treated the
- 19 same in a different structure.
- 20 Q Please turn to page 13 of your direct
- 21 testimony.
- 22 A My direct testimony. Yes.

189 Now, at page 13, lines 14 through 15, 1 your testimony states that, District of Columbia customers will realize direct and traceable financial benefits as transmission-related and distribution-related merger synergies are fully recognized in future rate proceedings. Do you see that? Α Yes. When you use the term "traceable" in that context, would that be synonymous with the word 10 11 "verifiable"? 12 I believe so, yes. So if I substituted the word "verifiable" 13 for the word "traceable" at page 13 of your direct 15 testimony, it would not change the meaning of the sentence? 16 17 I don't believe it would. 18 Am I correct that the only commitment 19 Exelon offers in this proceeding with respect to 20 verifying merger-related savings is commitment 5 21 in your Exhibit (4A)-2 which pledges only to track

and report actually achieved synergy savings until

190 the -- PEPCO's next rate case proceeding? Is that correct? We committed to that, and I thought there was a commitment to show the business services cost reductions on -- in January of '17. believe there's a commitment somewhere else that talks about ensuring that the cost of the business services came down year over year, and that's in January of '17. 10 What commitment number is that? 11 I don't remember. Α So with that additional commitment, those 12 would be the only commitments that you offer with respect to verifying merger-related savings? 15 Α That I'm aware of, yes. Could you please tell us over what period of time the joint applicants' estimates of net 18 synergy savings have been developed? 19 It's -- I think the long run is in perpetuity. It's the \$7 million a year, if I got 20 21 your question right. 22 No, I'm not sure you do. Let me ask it

191 again. 1 Α Okay. Could you please tell us over what period of time the joint applicants' estimates of net synergy savings have been developed? I think I'm answering. It is a reduction that will, at a minimum, be that reduction over perpetuity. It's \$7 million. We're giving ten years of it upfront in the CIF, but it will continue in each rate case to be that much less going forward. 11 12 It was the ten years I was looking for. I was looking for the ten --Oh, okay. For the CIF --14 15 -- for the period of ---- yeah. Yeah. That's -- yeah. 17 approximately ten years. 18 Is it the joint applicants' position that 19 this Commission can reasonably be expected to 20 verify net synergy savings that have been 21 estimated over either a five-year post-merger 22 period or a ten-year post-merger period if

- 1 synergies and cost to achieve the merger are only
- 2 tracked until PEPCO's first post-merger base rate
- 3 case?
- 4 A The Commission can ask and we would
- 5 produce whatever they ask over whatever period of
- 6 time. It's at their will.
- 7 Q But at this time, you are only committing
- 8 to track it until PEPCO's first base rate case?
- 9 A That's the commitment.
- 10 Q And obviously, if that rate case happens
- 11 within a year of the post-merger closing, this
- 12 Commission would not be able to verify either the
- 13 five years or the ten years of savings, would
- 14 they, based on your commitments?
- 15 A No. But we would do it anyways. If they
- 16 asked, we would make sure we did it.
- 17 Q So are you committing to do it now?
- 18 A No. If we get into a settlement
- 19 conversation, as I previously said, we'd be glad
- 20 to do it, or the Commission can dictate it at any
- 21 time in the order, if we get an order.
- 22 Q Now, let's please turn to your conformed

193 direct testimony, and starting now at page 11, line 17 (sic) --3 17? Α Yes. Starting at line 11 -- excuse me. Page 17, line 11 addresses the benefits that Exelon believes the merger will create for PEPCO and other PHI utilities, their customers and communities. 9 Do you see that? 10 Α Yes. 11 0 Other than the customer investment fund, which of the benefits referenced in your testimony 12 at pages 11 and 12 -- which of those are traceable and verifiable? 15 Reliability is. I think they're all to some extent self-disclosing. You're saying reliability is 17 18 self-disclosing? 19 Α We report it. 20 Correct me if -- I'm confused, because I 21 believe that your testimony in this case was to determine your reliability based on a three-year 22

194 average, and that wouldn't be done till after the third year. So year by year, that wouldn't be directly traceable, would it, Mr. Crane? Α No. Now, please reference your conformed direct testimony at page 12, lines 17 through 21. Α Yes. There you reference the creation of a customer investment fund in excess of \$100 million of which the joint applicants propose to allocate 33.75 million to PEPCO operations in the District 11 of Columbia; is that correct? 12 13 Α Yes. What is the total dollar value of the 14 customer investment fund from which the referenced \$33.75 million share for the District of Columbia is allocated? 18 It was -- in the direct, I believe it was 19 14-point-some-odd million and, in the rebuttal, it

I'm asking, what is the -- you say the customer

I think you misunderstood my question.

has been increased to 33-7.

20

21

195 investment fund is in excess of \$100 million. I'm asking you, what is the total dollar value of the customer investment fund from which the referenced \$33.75 million D.C. share --I don't have that number now, with the settlements that -- off the top of my head, with the settlements in New Jersey, Delaware and in Maryland. 9 Now, why does your conformed direct testimony reference in excess of \$100 million instead of the actual total CIF for all of the PHI 11 utilities and the jurisdictions in which they 12 provide service? 13 I believe they just rounded it. 15 Now, I would like you to reference the Joint Parties' Exhibit 2, page 2 of 113. 17 Α I'm there. 18 As originally presented, your testimony 19 indicated that the total CIF was 100 million, of 20 which the District would receive 14 million; is 21 that correct?

22

Α

Yes.

196 From Joint Exhibit 2, page 2 of 113, we 1 could readily assess that the portion of the total customer investment fund allocated to the District of Columbia was about 14 percent, 14 million of 100 million. Would you agree? Α Yes. 0 And based on the conformed version of your testimony, would you agree that it is not possible to determine the portion of the total CIF that is now allocated to D.C. because the actual total for all jurisdictions is not shown? Isn't 11 that correct? 12 It has not been updated to show with the 13 latest settlements. That is correct. 15 Mr. Crane, do you have a copy of Mr. Bruce Oliver's testimony at the witness stand with you? 17 I think we've got a little bit of 19 everything here. 20 I have it. 21 I would like you to reference, please, 22 attachment 1 to the direct testimony of AOBA

197 Witness Oliver. 2 Α Okay. 3 MS. FRANCIS: And, Your Honor, just for the record, this is the joint applicants' response to AOBA data request number 1-4. 6 THE WITNESS: Maybe I'm not at the right spot. I got District of Columbia Rental Housing Commission certification notice on attachment 1 of 9 Α. BY MS. FRANCIS: 10 I've got reference non-confidential data 11 12 request responses. 13 I'm probably in the wrong place. There's two sets of testimony. 14 I've got it now. I was on the previous 15 Α 16 testimony. 17 What we're talking about right now is testimony filed November 3rd. And I'd like you to 19 please focus on the first three pages which 20 provide a copy of the joint applicants' response 21 to AOBA data request number 1-4 in this proceeding, including attachment A. Do you see 22

198 that, Mr. Crane? 2 Α Yes. Would you agree that the right-hand column of data on page 1 of attachment A to AOBA data request 1-4 indicates the amounts allocated to each jurisdiction under the joint applicants' originally presented \$100 million CIF proposal? 8 Α Yes. Would you accept that nothing in the testimony, exhibits, work papers or data request 10 responses of the joint applicant -- that the joint 11 applicants have provided to date either updates 12 13 the calculations shown on page 1 of attachment A to AOBA data request 1-4, or explicitly shows the 15 allocation of the revised total CIF among the PHI utilities and the jurisdictions in which they provide distribution utility services? 18 Yeah, I've answered that a couple of 19 times. It's not updated. 20 Now, let's please reference AOBA Exhibit 27, which contains a copy of an Exelon/PHI 21

press release dated April 30th, 2014, announcing

199 the proposed merger. 2 What was the number again? 3 AOBA 27. 0 A Yes. MS. FRANCIS: Your Honor, I would like to mark AOBA Exhibit 27, which is Exelon's PHI (sic) merger press release, April 30th, 2014. I believe I'm up to AOBA 10. 9 CHAIRMAN KANE: Yes. 10 (AOBA Exhibit Number 10 was marked for identification.) 11 BY MS. FRANCIS: 12 Does this press release indicate that the 13 combined utility businesses will serve 15 approximately 10 million customers? 16 Α Yes. 17 Q Now, based on a customer count of approximately 260,000 customers in the District of 19 Columbia, am I correct that PEPCO's District of 20 Columbia customers will represent only about 21 2.6 percent of total utility customers to be served by Exelon after the merger? 22

- 1 A I'll take your word for the math.
- 2 Q Now, I'd like to reference back to
- 3 Exhibit 1 to the application in this proceeding,
- 4 again, for the record , which contains a copy of
- 5 Exelon's SEC form 10-K filing, 12 months ended
- 6 December 2013, and ask you to find page 191 of
- 7 that document which provides a consolidated
- 8 statement of operations for Exelon Corp. and its
- 9 subsidiary companies.
- 10 A I'm there.
- 11 Q Does the data on the first line of this
- 12 page indicate that Exelon's total operating
- 13 revenue for 2013 was nearly \$25 billion?
- 14 A Yes.
- 15 Q Now, Exhibit 2 to the application
- 16 provides a comparable SEC form 10-K for PHI for
- 17 the 12 months ended December 31st, 2013. Would
- 18 you accept that the total consolidated operating
- 19 revenue for PHI for calendar year 213 (sic) was
- 20 \$4.66 billion?
- 21 A Yes, that's what it says on the form.
- 22 Yes.

201 Now, based on the information in the 1 Exelon and PHI SEC 10-K filing for 213, would you accept that their combined operating revenues for 213 were nearly \$30 billion? Combining the two, yes. Would you accept, Mr. Crane, subject to Q check, that PEPCO's District of Columbia approved annual distribution base rate revenue as determined by this Commission in its last base rate case in order number 17424 was only about 10 \$443 million? 11 12 I don't know that. Would you accept that, subject to check? 13 I trust you. 14 Α 15 Q This is verifiable. Formal case 1103, 17424. 17 I know you're bringing me to school on 18 verifiable stuff. 19 Would you accept that, post-merger, 20 PEPCO's District of Columbia distribution revenue 21 on an annual basis would likely reflect only about

1.5 percent of Exelon's total annual operating

202 revenue? I'll take your word on it. Would you say that the impacts of the merger on Exelon's earnings are a more important consideration for Exelon and its shareholders than the merger's impact on total operating revenue? Α I'm not understanding the question. Say it again, please. Do you agree that the impacts of the merger on Exelon's earnings are a more important consideration for Exelon and its shareholders than 11 the merger's impact on total operating revenue? 12 In any business, the outcome of earnings 13 is a focus. It's the priority. It's what you're 15 in business for. So the short answer to my question is 17 yes? 18 If I am getting it right, yeah. 19 Yes, you're getting it right. 20 I'm not sure how they relate to each other, but yeah. 21 22 Please tell me what is a more -- which is

- 1 a more important consideration to Exelon's
- 2 shareholders, the number of utility customers that
- 3 the acquisition of PHI utilities will add to
- 4 Exelon's overall number of utility customers or
- 5 the impact of the merger on investors' earnings
- 6 expectations?
- 7 A I would imagine, from an investor's
- 8 perspective, it's the long-term profitability and
- 9 earnings projection of the company. That's why
- 10 they give us the capital to get a return on their
- 11 investment.
- 12 Q So whether PHI adds 1.8 million customers
- 13 or 1.5 million customers or some other number of
- 14 customers as a result of the merger is really only
- 15 important to the extent that the number of
- 16 customers impacts either earnings or earnings
- 17 growth expectations; is that correct?
- 18 A No. I think that's -- there's other --
- 19 many other considerations for us as a corporation
- 20 on the acquisition of PHI: The geographic
- 21 location; the synergies; the resource sharing.
- 22 If we were just about numbers of

- 1 customers, we could buy something in New Mexico,
- 2 but that's not where we're at. We're
- 3 geographically committed to try to grow within
- 4 this contiguous nature so we can provide better
- 5 service and opportunities for our customers.
- 6 That's key. You don't -- you can't earn unless
- 7 you have satisfied customers and a commission that
- 8 respects that.
- 9 Q You would agree with me that it is
- 10 reasonable to assess that earnings and earnings
- 11 growth expectations for PHI's utility operations
- 12 are an important consideration in Exelon's
- 13 evaluation of how much it would offer for PHI
- 14 stock?
- 15 A Yes. It has to be in the equation.
- 16 Q Am I correct --
- 17 A A major consideration.
- 18 O Am I correct investment activities such
- 19 as PEPCO's undergrounding program in the District
- 20 of Columbia directly influence expectations of
- 21 growth in PEPCO's rate base?
- 22 A It has a point in it, yes.

- 1 Q Would you agree that for rate-regulated
- 2 utilities, such as PEPCO, a key determinant of
- 3 earnings is the amount of rate base on which the
- 4 utility is permitted to earn a regulated return?
- 5 A Yes.
- 6 Q Would you agree that, for a regulated
- 7 utility, growth in rate base generally equates to
- 8 growth in earnings?
- 9 A With the right regulatory treatment.
- 10 O Does the fact that D.C. PLUG
- 11 undergrounding initiative has legislative
- 12 authorization provide even greater assurance of
- 13 earnings growth over the next several years for
- 14 PEPCO's District of Columbia operations than would
- 15 be associated with investment activities that are
- 16 not mandated by legislation?
- 17 A Yes. Across all of our utilities, we
- 18 have mandated activities that get the returns
- 19 based off of the implementation, and then others
- 20 are performed at risk and only gain the return
- 21 when filed in a rate case.
- 22 Q Would you accept that although PEPCO's

- 1 District of Columbia service constitutes only
- 2 about 14 percent of total PHI utility customers,
- 3 the District of Columbia represents about
- 4 26 percent of total distribution rate base for the
- 5 PHI utilities?
- 6 A I don't know that number.
- 7 Q Would you accept that, subject to check?
- 8 A Sure.
- 9 Q Mr. Crane, could you please tell me, how
- 10 do you justify the share of the total CIF that is
- 11 allocated to each utility and to each
- 12 jurisdiction?
- 13 A It was based off on the customer cone.
- 14 Mr. Khouzami can go into more detail when you
- 15 question him, but he's -- he manages that side of
- 16 the testimony.
- 17 Q I've got to remember which questions to
- 18 save for Mr. Khouzami.
- 19 Did you review and approve the joint
- 20 applicants' proposed allocation of the CIF among
- 21 the PHI utilities and the jurisdictions in which
- 22 they provide service before the proposed

207 allocation was submitted as part of the joint applicants' application and direct testimony filed on June 18th, 214 (sic)? I did. A What criteria did you use to assess the appropriateness of the allocations by utility and jurisdiction? 7 The allocation by customer count by meter was the methodology. I'm sure it's not a perfect science, but it's been one that's passed the test in regulatory proceedings before. 11 12 So was the criteria that it pass the -it passed regulation approval, regulatory approval, in prior mergers. 15 It's a proven method, yes, an accepted 16 method previously. 17 Has that been accepted before the District of Columbia? 18 19 I do not know that. 20 Now, I would like you to reference

AOBA (sic) Exhibit (4A)-1 which is part of your

February 17th, 2015, supplemental direct

21

208 testimony. 2 Α Okay. I'm there. Now, this (4A)-1 contains a full copy of the stipulation of settlement that was filed with the New Jersey Board of Public Utilities in the parallel merger proceeding in New Jersey, BPU docket number EM14060581; is that correct? 8 Α Yes. 9 Please turn to page 7 of 42. 10 Α Page 7 of the --11 Q Wait. Let me just --7 of --12 Α 13 Q Paragraph 7 on page 7 of 42. The numbers are on the top --15 Α Got it. -- left-hand --16 17 Α I'm there. 18 (Pause.) 19 BY MS. FRANCIS: 20 Now I'm looking at paragraph 7 on page 7 of 42 of your Exhibit (4A)-1. And does that 21 paragraph indicate the dollar amount of the CIF 22

- 1 that was agreed to in New Jersey?
- 2 A Yes.
- 3 Q Am I correct that paragraph 7 states that
- 4 the \$62 million amount agreed to as the CIF amount
- 5 for Atlantic City electric customers in New Jersey
- 6 is equivalent to \$114 per distribution customer
- 7 for 543,989 ACE distribution customers.
- 8 A That's what it says.
- 9 O Am I correct that there is no statement
- 10 anywhere in paragraph 7 on page 7 of 42 of (4A)-1
- 11 or anywhere else in the document that indicates
- 12 the manner in which the \$62 million total CIF
- 13 amount for New Jersey was determined?
- 14 A Well, I think it infers you times the
- 15 543K by \$114, and that comes up with it, but I
- 16 haven't done the math. That's what it's
- 17 inferring.
- 18 Q And again, there's nothing in paragraph 7
- 19 on page 7 in Exhibit (4A)-1 that specifies a total
- 20 dollar amount for all PHI utilities from which the
- 21 New Jersey amount was derived?
- 22 A No. As I've said, that has not been

- 1 updated.
- 2 Q Mr. Crane, were any of the parties in
- 3 this case provided the opportunity to have input
- 4 to the CIF considerations negotiated in New Jersey
- 5 relating to either the CIF amount established in
- 6 the New Jersey settlement or the methods used to
- 7 determine that amount?
- 8 A I don't believe anybody from D.C. was
- 9 involved in that, no.
- 10 Q Can you point this Commission to anything
- 11 in the stipulation of settlement presented in
- 12 Exhibit (4A)-1 that provides supporting rationale
- 13 or other justification for the CIF amount agreed
- 14 to in the New Jersey settlement except for the
- 15 fact that the parties who participated in the
- 16 settlement agreed to it?
- 17 A That was the settlement, yes.
- 18 Q Am I correct that subsequent to the
- 19 filing of the New Jersey settlement, the joint
- 20 applicants have advocated proposals in each of the
- 21 other PHI jurisdictions that are premised on the
- 22 dollar per customer amount referenced in the New

- 1 Jersey settlement?
- 2 A Can you repeat that again? I just want
- 3 to make sure I get that right.
- 4 Q Am I correct that after the filing of the
- 5 New Jersey settlement, the joint applicants have
- 6 advocated proposals in each of the other PHI
- 7 jurisdictions that are premised on the dollar per
- 8 customer amount referenced in the New Jersey
- 9 settlement?
- 10 A Yes, they are.
- 11 Q Mr. Crane, the direct testimony of AOBA
- 12 Witness Oliver filed in this proceeding on
- 13 November 3rd, 2014 and also his March 3rd, 2015
- 14 supplemental direct testimony -- Witness Oliver
- 15 presents analyses which indicate that PEPCO's
- 16 distribution plant investment per customer for the
- 17 District of Columbia is significantly above
- 18 comparable measure also for all of the other PHI
- 19 utilities and jurisdictions.
- In determining the appropriateness of the
- 21 CIF, did you give any consideration to the
- 22 differences in each company's amount of investment

212 per customer? 2 Α No. Do you have any basis for disputing the accuracy of Witness Oliver's assessment that PEPCO's average distribution plant investment per customer for the District of Columbia is over \$5,000 per customer while the average for all the other PHI jurisdictions is less than \$2,400 per 9 customer? 10 I don't have any knowledge of that. That a question that should be deferred 11 0 to either Mr. McGowan or Mr. Khouzami? 12 13 Α Yes. Which one? 14 15 I think McGowan, since he raised his 16 hand, as I'm looking back there for both of them. 17 Could you accept, subject to check, while PEPCO's rate base investment in the District of 19 Columbia as established in formal case 81103 20 equates to an investment of over \$5,000 per 21 customer while Atlantic City Electric customer has 22 an average investment in distribution rate base of

only about \$2100 per customer?

- 2 A I don't have knowledge of that.
- 3 Q Can you accept it, subject to check?
- 4 A Sure.
- 5 Q Could you please tell me, what was your
- 6 role in the decision of the joint applicants to
- 7 allocate the customer investment fund among the
- 8 PHI utilities and jurisdictions on the basis of
- 9 customer counts?
- 10 A It was recommended that we follow the
- 11 same process that we did in the previous merger
- 12 and I agreed to.
- 13 Q Who was ultimately responsible for the
- 14 decision to allocate CIF funds among jurisdictions
- 15 based on customer count?
- 16 A It was my final approval of it that --
- 17 that set it in stone, but it was the
- 18 recommendation of the team that we follow that
- 19 process.
- 20 Q Would you agree that, based on the larger
- 21 rate base investment per customer for PEPCO's D.C.
- 22 operations, PEPCO's D.C. customers contribute

214 significantly more earnings per customer to PHI than customers in PHI's other jurisdictions? I don't know that to be a fact. 3 And does Mr. McGowan know that? He would be able to discuss it. And now we'll prepare for it. Q Let's, please, turn to your Exhibit (4A)-2. Now, (4A)-2 provides a detailed listing of the commitments that the joint applicants make to the District of Columbia in 10 this proceeding; is that correct? 11 12 Α Yes. Does each numbered paragraph in (4A)-213 represent a separate commitment that the joint 15 applicants make? Α Yes. 17 Q Am I correct that Exhibit (4A)-2 is a 17-page document that includes 91 numbered 19 paragraphs or commitments? 20 Yes. 21 Mr. Crane, for a number of the commitments presented in (4A)-2 that -- citations 22

- 1 are offered. Would you accept that most of those
- 2 citations are simply the documents which contain
- 3 the same or similar language and do not provide
- 4 any justification or supporting rationale for the
- 5 offered commitment?
- 6 A Justification --
- 7 Q Well, my point is that it just -- it just
- 8 contains similar language. It's just a reference
- 9 to another one rather than adding any rationale or
- 10 explanation.
- 11 A I assume that to be correct.
- 12 Q Now I'm going to ask you to please
- 13 reference Exhibit 5 to the application in this
- 14 proceeding which is titled, Joint applicants'
- 15 commitments.
- 16 A Okay.
- 17 Q And Mr. Crane, am I correct that
- 18 Exhibit 5 to the application reflects the joint
- 19 applicants' commitment as originally presented in
- 20 this proceeding?
- 21 A Yes.
- Q Would you agree that Exhibit 5 lists 12

216 numbered commitments that are presented in less than four full pages of text? 3 Α Yes. Would you agree that there are significant differences between the substance and details of the commitments presented in Exhibit 5 to the application and the commitment set forth in (4A)-2 that is presented as part of your February 17th supplemental direct testimony? 10 Yes, there's changes. Now, please turn to Exhibit B to the 11 0 agreement and plan of merger, which is titled, 12 Regulatory commitments. This is attached to the application. 14 15 A I'm there. And you would agree that there are 13 commitments set forth in this roughly 18 three-and-a-half pages of text that constitute 19 Exhibit B to the merger agreement? 20 Α Yes.

Now, as I look at Exhibit 5 to the

application and Exhibit B to the merger agreement,

21

217 which is Exhibit 3 to the application, both seem to address similar considerations. However, Exhibit 5 to the application lists 12 numbered commitments while Exhibit B to the merger agreement lists 13 numbered commitments; is that correct? Α Yes. Could you please tell me, are there any substantive differences between the content of these lists of commitments? Being the regulatory, there is some more 11 Α detail on some of the elements in the tab 3 versus 12 tab 5 where you have more of the customer fund and other reliability commitments. The reliabilities 15 are just not the customer fund -- I think that -doing a quick side-by-side, it seems that this is more regulatory and it does not have the customer 18 fund in it, and it's stated regulatory commitments 19 upfront, as I can see. 20 Which one are you talking about? 21 Α 3 versus 5. 22 Now, Mr. Crane, in your opinion, is one

- 1 of these lists of commitments more relevant to the
- 2 Commission's considerations in this proceeding
- 3 than the other?
- 4 A I think they're both important. There's
- 5 a little bit more detail in the financial
- 6 ring-fencing in some of the other elements in
- 7 attachment 3.
- 8 Q Is either of these lists of commitments
- 9 more binding on Exelon than the other?
- 10 A No. That's what we've committed to. Or
- 11 subsequently updated with other filings.
- 12 Q Now, please reference the Joint Parties'
- 13 Hearing Exhibit 2.
- 14 A Okay.
- 15 Q Am I correct that pages 11 through 18 of
- 16 the Joint Parties' Hearing Exhibit 2 contains a
- 17 copy of your (3A)-1 as it was originally filed
- 18 with this Commission on December 17th, 2014?
- 19 A Yes.
- 20 Q Am I correct that (3A)-1, as originally
- 21 filed, modified and expanded the list of
- 22 commitments in Exhibit 5 to the joint application

- 1 in this proceeding?
- 2 A I believe so, yes.
- 3 Q Would you agree that where Exhibit 5 to
- 4 the application lists 12 commitments on less than
- 5 four full pages, Exhibit (3A)-1, as originally
- 6 filed, comprised only eight pages and 40 numbered
- 7 commitments?
- 8 A Yes.
- 9 Q Would it be fair to say, Mr. Crane, that
- 10 the commitments the joint applicants have proposed
- 11 in this proceeding have evolved considerably
- 12 during the course of this proceeding?
- 13 A They have evolved, yes.
- 14 Q If the 91 numbered commitments set forth
- 15 in Exhibit (4A)-2 are accepted by the Commission,
- 16 would Exelon and PHI need to revise the list of
- 17 commitments presented in Exhibit 3 to the merger
- 18 agreement to restore the correspondence between
- 19 those documents?
- 20 A I don't -- I don't know if they have to
- 21 be resubmitted. They're -- they're commitments
- 22 that we have made. They have been updated with

- 1 changes from settlements in other jurisdictions to
- 2 bring them in par with those.
- 3 Q Do you believe that the commitments set
- 4 forth in the joint applicants' merger agreement do
- 5 not need to parallel the commitments that they
- 6 make to regulatory commissions and to ratepayers
- 7 of the PHI utilities?
- 8 A Are you saying based off of settlements
- 9 in other jurisdictions?
- 10 Q No. I'm just talking about the District
- 11 of Columbia.
- 12 A Then repeat your question because I
- 13 didn't understand it.
- 14 Q Do you believe that the commitments set
- 15 forth in the joint applicants' merger agreement do
- 16 not need to parallel the commitments that they
- 17 make to this Commission and to ratepayers in the
- 18 District of Columbia?
- 19 A I have no --
- 20 MR. GADSDEN: Your Honor, if I could
- 21 just -- I think we're going to object to that
- 22 because it seems to me she's asking for a legal

221 conclusion. 2 MS. FRANCIS: Your Honor, I'm not asking for a legal. I'm just asking for his layman's opinion. He's the chief executive -- or he's the quy that approved the merger and what was attached to it, and I'm not expecting a legal opinion. MR. GADSDEN: Your Honor, I think it's clear that -- I mean, the parties -- they're parties to a contract, and they have the right amongst themselves to expand upon the list of 10 commitments that they're prepared to make, and 11 that's exactly what they're doing here. 12 13 CHAIRMAN KANE: Would you repeat the question, Ms. Francis? 15 MS. FRANCIS: Sure. BY MS. FRANCIS: 17 Are you suggesting that the commitments set forth in the joint applicants' merger 19 agreement do not need to parallel the commitments 20 that they make to regulatory commissions and to 21 ratepayers of the PHI utilities? 22 CHAIRMAN KANE: I don't see that as say

- 1 legal question. You may answer.
- 2 THE WITNESS: So what -- you're confusing
- 3 me. You're talking about in the District. And
- 4 when I asked you about the commissions -- you kind
- 5 of get me all bottled up here.
- 6 BY MS. FRANCIS:
- 7 Q Okay. My apologies. Because my intent
- 8 was I was going to ask it both ways and, if you
- 9 didn't understand it, let's go back to the
- 10 original question.
- 11 Are you suggesting that the commitments
- 12 set forth in the merger agreement that we just
- 13 discussed do not need to parallel the commitments
- 14 that they make to regulatory commissions and to
- 15 ratepayers of the PHI utilities?
- 16 A Parallel --
- 17 Q Be the same as.
- 18 A We have entered -- as I've previously
- 19 said, we have entered into settlement agreements
- 20 in other jurisdictions that have slight
- 21 differences from these commitments made in D.C.
- 22 We did not revise the commitments in D.C. based

- 1 off of those settlements because it would have
- 2 restarted the clock and sent everybody into a
- 3 restart situation.
- 4 So as I've stated is what we'd like to do
- 5 is discuss these either in settlement, which is
- 6 the preferred way, or the Commission can
- 7 unilaterally say "me too" and provide that.
- But we haven't had the complete
- 9 settlement discussion to draw those parallels as
- 10 you're stating.
- 11 Q To the extent that a set of merger
- 12 commitments is approved by the Commission in this
- 13 proceeding that differs from commitments approved
- 14 in parallel proceedings in Maryland, Delaware and
- 15 New Jersey, who will bear the cost of monitoring
- 16 and administering the different commitments made
- 17 in each jurisdiction?
- 18 A That's on us to do, the company.
- 19 Q Us meaning shareholders or us meaning
- 20 ratepayers?
- 21 A It's -- it's not the ratepayers. It
- 22 would be monitored at our corporate level, and

- 1 that doesn't go to the ratepayers. So it's -- we
- 2 did it with Constellation merger; we would do it
- 3 here.
- 4 Q Just to be perfectly clear, those costs
- 5 would not get passed through to ratepayers?
- 6 A I do not believe they would.
- 7 Q Is that a commitment?
- 8 A I'm not here to make commitments. I'm
- 9 here to answer your questions.
- 10 Q Will you make that a commitment?
- 11 A You did this in Maryland, too. Whatever
- 12 the Commission wants us to do around that, we
- 13 would be willing to do. You can negotiate pretty
- 14 good over there.
- 15 MS. FRANCIS: Your Honor, I don't know if
- 16 you plan to take a break at some point, but if you
- 17 do, I'm switching areas and this would be a good
- 18 time. If you want me to continue, I can continue.
- 19 CHAIRMAN KANE: How much more do you have
- 20 of yours? Do you think you will go till -- how
- 21 much more do you have?
- MS. FRANCIS: A while, Your Honor. A

225 while. 1 CHAIRMAN KANE: An hour? A while, I know. In terms of when we take a break -- we have been going almost two hours. But if you're going finish up in 15 --MS. FRANCIS: I'm more than halfway. CHAIRMAN KANE: You're more than halfway. Do you think you will need -- assuming we finish around 5:00, 5:30, that you will need all of that 10 time? 11 MS. FRANCIS: Oh, yes. 12 CHAIRMAN KANE: Yes? 13 MS. FRANCIS: Yes. CHAIRMAN KANE: All right. Then we will 14 take a break for ten minutes. 15 16 (Whereupon, a short recess was taken.) 17 CHAIRMAN KANE: Thank you. We are back 18 on the record at 4:00 p.m. 19 Ms. Francis. 20 BY MS. FRANCIS: 21 Q Mr. Crane, before I move on to the next 22 area, I would just like to go back and do a couple

226 of follow-up questions. I asked you earlier -- we discussed the allocation of the customer investment fund between jurisdictions. Do you remember that? Yes, ma'am. And I was asking you about why you did it Q that way, and you said that you did it that way because it had been passed in other jurisdictions 9 before. 10 It was an acceptable methodology. Acceptable. What do you mean by 11 Q acceptable? 12 13 It received regulatory approval. Now, where did it receive regulatory 15 approval? 16 Α Maryland. 17 Q Okay. And that was in the Constellation/Exelon merger proceeding a couple of 19 years ago? 20 Right. And it's been agreed upon in New 21 Jersey with our settlement, Delaware with our 22 settlement, and the settlements we have in

- 1 Maryland.
- 2 Q Okay. Now, I just want to get back to
- 3 the Maryland Exelon/Constellation merger. That
- 4 was not a merger between a multiple-jurisdictional
- 5 utility -- so there were no inter-jurisdictional
- 6 issues that case; in other words, allocating one
- 7 state or one jurisdiction more than another.
- 8 Isn't that correct?
- 9 A That's correct.
- 10 Q Now, I believe also earlier you discussed
- 11 the Maryland settlement agreement, and you said
- 12 that it was signed by some major parties. I would
- 13 like you to focus on what was preliminarily
- 14 identified as OPC Exhibit Number 9 which was
- 15 marked for the record as OPC Exhibit 7.
- 16 Now, looking at that exhibit, there were
- 17 approximately 21 parties in that case. Is that
- 18 your recollection, somewhere around that?
- 19 A I don't know that number.
- 20 Q Now, let's look at who signed the
- 21 settlement agreement: Montgomery County, Prince
- 22 George's County, and the Mid-Atlantic Off-Road

228 Enthusiasts; is that correct? National Consumer Law Center and the National Housing Trust --Q Okay. -- the Maryland Affordable Housing Coalition, the Housing Association of Nonprofit Developers and the Mid-Atlantic Off-Road Enthusiasts. Okay. And that group with -- the National Consumer Law Center, that was one party 10 to the case, was it not. 11 12 I believe so. Α All right. Now, there were a number of 13 parties who did not sign that settlement discussion (sic). Would you agree that the Office of People's Counsel in Maryland did not sign that 17 agreement? 18 Α I agree. 19 Do you agree that Maryland Public Service 20 Commission staff did not sign that agreement? 21 Α I agree. 22 Do you agree that the State of Maryland

229 and the Attorney General did not sign that agreement? Α I agree. Do you agree that the Apartment and Office Building Association did not sign that agreement? The only ones that signed that agreement are the ones listed here. 9 Are you aware -- you've peppered your responses throughout my questioning with reference 10 to settlement discussions in the various 11 jurisdictions and among the various parties. 12 find that very interesting. Would you agree that 13 within the past couple of weeks the Maryland 15 Public Service Commission staff, the Maryland Office of People's Counsel, the Maryland government, represented by the attorney general, 18 as well as the Apartment and Office Building 19 Association each filed letters stating that they 20 had not been in settlement discussions with Exelon 21 or the joint applicants? Are you aware of that? 22 Α No.

- 1 Q Now, just for a few moments I want to get
- 2 back to talking about the allocations in regard to
- 3 the customer investment fund, and I want to focus
- 4 on -- I understand that you -- you decided to
- 5 treat all customers equally because that's what
- 6 had been done in a prior proceeding.
- 7 But I guess what I'm looking for is more
- 8 of the rationale for doing that, not the method.
- 9 In other words, on what basis was it determined
- 10 that treating all customers in a uniform manner
- 11 despite the differences in their service
- 12 requirements and the revenue that they pay and/or
- 13 the earnings that they contribute produces a fair
- 14 and equitable result?
- 15 A As I said, it may not be a perfect
- 16 science, but it is the approach that we took. And
- 17 the rationale is it -- it's obvious. It's equal
- 18 to all customers across the PHI companies.
- 19 Q If this Commission were to issue an order
- 20 which allocated the total amount of the customer
- 21 investment fund to the District based on the
- 22 District of Columbia's share of total PHI

- 1 investment were rate-based, not on the basis of
- 2 customer counts, what would happen to the CIF in
- 3 New Jersey based on its most favored nations
- 4 provision?
- 5 A Well, I think it would -- it would have a
- 6 detrimental effect overall. It would be a
- 7 significant increase since we've already reached
- 8 agreement there. The total value, I would
- 9 assume -- I'd need to speak with counsel -- would
- 10 have to go up by that amount.
- 11 Q Now moving on to a new subject, I'm going
- 12 to be focusing on Exelon's reliability performance
- 13 guarantee. Now, at page 14, lines 7 through 9,
- 14 your conformed direct testimony --
- 15 A Direct testimony?
- 16 Q -- you reference on that page Exelon's
- 17 performance guarantee. Am I correct that Exelon's
- 18 commitment is that PEPCO will achieve specified
- 19 levels of service reliability as measured in terms
- 20 of SAIFI and SAIDI results, and if it fails to
- 21 achieve the specified levels of performance, it
- 22 will be assessed a financial penalty?

232 1 Α Yes. Do I understand properly that the measures of SAIFI and SAIDI Exelon guarantees for PEPCO's District of Columbia service reflect average annual SAIFI and SAIDI measures for the years 2018 through 2020? Α Yes. Am I correct that Exelon does not guarantee any specific level of either SAIDI or SAIFI performance for PEPCO for the years 2016 and 10 11 2017? This question is better for Alden to go 12 into that in detail. What I'm confusing is each jurisdiction in the commitment in there, if it is 15 an annual or a three-year average. And so not to 16 misspeak, I think it's -- most likely Alden would be the correct person to ask. There's been changes in -- not to pepper, 18 but there's been changes in other settlements that 19 20 go to an annual-based in some areas, and so he 21 would be able to be better versed in discussing 22 that.

233 There's no settlement proposed in D.C., 1 correct? There is none, no. Does the Exelon performance guarantee require PEPCO to achieve or maintain any specific levels of SAIDI and SAIFI performance for any year after 2020? I believe that the EQQS (sic) goes to 2020, and that is the commitment that we've made. 10 If there's a subsequent commitment to be made, I'm sure that would happen in due course in 11 some proceeding. 12 13 Am I correct that the performance guarantee Exelon offers for the year 2018 through 15 2020 would be subject to review only one time, and that would be in the year 2021, six years from 17 now? I don't understand it or remember it that 19 way. I thought it was -- the first year would be 20 2018, because it was the three-year average, and 21 then the three-year average would roll through '19

and '20, is my recollection. But I am not the

- 1 expert on that part of the filing. Alden would
- 2 be -- or McGowan would be the better to ask.
- 3 Q I think you just agreed with me, because
- 4 I asked you if it would be subject to review only
- 5 one time, and that would be in the year 2021. You
- 6 said 2018, 2019, 2020; it's a three-year average;
- 7 we only get a one-time look.
- 8 A That's not what I said.
- 9 Q Okay. Then I --
- 10 A What I said is you would -- my
- 11 understanding, which I prefaced this a few times,
- 12 that I may have this wrong. My understanding is
- 13 that in 2018 you would have a three-year running
- 14 average from '16 -- '15, '16, '17, so you would
- 15 look at it in '18, and then you would look at the
- 16 subsequent three-year average in '19, then you
- 17 would look at the subsequent three-year average in
- 18 '20. But...
- 19 O So again, we should refer those for an
- 20 exactly correct answer to Mr. Alden?
- 21 A Yeah. In Maryland I had them make a
- 22 spreadsheet so I could keep up with the different

235 commitments and the iterations. I don't have that here, and he will have it on the top of his head. Why didn't you have them make it up for here? I didn't think to ask. I did the night before in Maryland, but I didn't think to ask here. I'm going to ask you a few more questions, so you just let me know if you can 10 answer them. I'll try. 11 Α According to your Exhibit (4A)-2, 12 commitment 7, what is the annual average SAIFI level that Exelon pledges PEPCO will achieve? 15 (4A)-2, which is the supplemental. And what page? 16 17 Q Commitment 7. Commitment 7. 18 Α 19 Q Page 2 of 17. 20 Do you want me to read them? 21 Q It's only one number. According to your Exhibit (4A)-2, commitment 7, what is the annual 22

236 average SAIFI level that Exelon pledges PEPCO will achieve? The 2020 is .66 on SAIFI, and on SAIDI, 90 minutes. I'm seeing your three -- where you're getting your question for the three-year average starting in '18 from this. So you get the one answer. That's what it looks like, but that wasn't my understanding. 9 Okay. Because that's the one number 10 that's shown. Right. 11 Α 12 Now, please turn to Exhibit 5 of the application, which is labeled, Joint applicants' commitments. 14 15 Α Okay. Now, are the SAIFI and SAIDI commitments reflected in commitment 3 of Exhibit 5 the same as 18 the commitments presented in your (4A)-2? 19 Α No. 20 SAIFI commitment reflected in 21 commitment 3 of Exhibit 5 to the application

22 reflects an annual average SAIFI result not to

237 exceed .54, and the SAIDI commitment in Exhibit 5 is to a result that does not exceed 107 minutes. 3 Do you agree with that? That's what it states. How do you explain the differences between the SAIFI and the SAIDI commitments in 7 Exhibit 5 to the application and the SAIFI and SAIDI commitments set forth in your 9 Exhibit (4A)-2? 10 Α So my understanding is this was not an apples-to-apples comparison, that the original 11 commitment is superseded by this new commitment. 12 13 There was an impact of outages, I believe, or storm-related outages, if I remember the 15 discussion right. 16 But there was a lot of -- there's been a 17 lot of dialogue on the reliability commitments to 18 make sure that we've got apples-to-apples for the 19 EQSS requirements. Mr. Alden can explain that. 20 I'm not really sure I understood your answer. Could you try that again? 21 22 A So there's changes between these two

- 1 filings. There was quite a bit of dialogue in --
- 2 between -- the organization on how were these
- 3 numbers generated in Exhibit 5 and then the
- 4 subsequent revisions to those numbers which would
- 5 be reflected in (4A)-2. And again, Mr. Alden can
- 6 explain that dialogue.
- 7 Q Do the joint applicants intend to modify
- 8 their application to reflect the changes to the
- 9 SAIFI and SAIDI levels that they now propose for
- 10 PEPCO to achieve?
- 11 A At this point, we do not have a plan to
- 12 revise the application. As I stated previously,
- 13 we did not want to restart the clock and
- 14 perturbate everybody's schedule. What we would
- 15 prefer to do is file through settlement, which --
- 16 reflecting what's negotiated, or the Commission
- 17 sees the -- the numbers and can tell us to do it,
- 18 and that will be fine.
- 19 Q Now, again, I have to focus back on your
- 20 remark about settlement. And I'm just using
- 21 Maryland as an example because you did the same
- 22 thing in the Maryland case. And the four major

- 1 parties who did the substantial amount of cross
- 2 all wrote to the Commission saying, we haven't
- 3 been involved in these discussions.
- 4 So that's why I'm having trouble
- 5 understanding your reference to settlement.
- 6 A So the attorney general and the MEA did
- 7 not want to engage, my understanding, in
- 8 settlement discussions. There were settlement
- 9 discussions with other environmental groups, but
- 10 they did not come to fruition.
- In D.C., we would like to have the major
- 12 parties enter into settlement conversations.
- 13 There's been dialogue up to this point. It's -- I
- 14 would say the governments of Prince George (sic)
- 15 and Montgomery County are significant
- 16 stakeholders, seeing how the majority of the
- 17 customers in PEPCO Maryland are in those
- 18 jurisdictions.
- 19 CHAIRMAN KANE: Ms. Francis, I'm going to
- 20 interrupt here. I think we need to put something
- 21 on the record.
- MS. FRANCIS: Sure.

- 1 CHAIRMAN KANE: There's been an awful lot
- 2 of mention of settlement -- and I think this is
- 3 more for the public's information.
- 4 There's been a lot of reference to
- 5 settlement and to if the Commission wants or what
- 6 the Commission wants. I do think we need to make
- 7 clear that it may be different in the District
- 8 than in other jurisdictions. But, first of all,
- 9 this is not a settlement hearing. This is not a
- 10 negotiation. This is an evidentiary hearing on
- 11 what has been filed by the joint applicants and
- 12 the other exhibits and data responses, et cetera,
- 13 that have been filed. It's a hearing of the
- 14 evidence. That's why it's called an evidentiary
- 15 hearing.
- 16 And I also want -- think we need to point
- 17 out that in the District, which may be different
- 18 from other states, our Commission staff is not a
- 19 party, does not have a role in any settlement
- 20 either discussions or in being a party to a
- 21 settlement or recommending a settlement on the
- 22 record. Our staff is prohibited by law from being

241 a party. 2 And so -- I think that is at least to partially frame this discussion so that the public in particular that may be watching this or watching it on Saturday night -- you know, this is not a negotiation. This is a hearing on the evidence. And while the Commission always encourages parties to any case before us to engage in settlement, we need to be aware of what our 10 process is. Also references to what the 11 Commission wants or if the Commission wants --12 Mr. Crane, I heard you say, and I want you to clarify if you really meant this, that the 15 Commission should tell us to do it and that will be fine. Are you implying that anything that we 17 might put in an order --18 THE WITNESS: No, ma'am -- Chairman. 19 was on that reliability standard. There's things 20 that we would be prohibited to do, but it wasn't 21 overall global. 22 I'm just trying to answer the questions

- 1 to make sure that -- we're willing to talk; we're
- 2 willing to work with whoever we can. I'm not
- 3 trying to do it here.
- 4 CHAIRMAN KANE: Thank you. The
- 5 Commissioners will have questions for the
- 6 witnesses also later.
- 7 MS. FRANCIS: Your Honor, I would just
- 8 like to state, for AOBA, we very much appreciate
- 9 your remarks. Thank you. I'll move on.
- 10 COMMISSIONER FORT: Chairman, I think we
- 11 should also say, to the extent that we're doing
- 12 this for an educational purpose, that under D.C.
- 13 code, if there were to be a settlement, we would
- 14 be back for a public interest hearing on the
- 15 settlement. I know that one of the comments you
- 16 had was about restarting the clock. But a
- 17 settlement, if a settlement is being proposed,
- 18 particularly if it's a non-unanimous settlement,
- 19 we would still end up in a public interest hearing
- 20 on any kind of settlement that is proposed to us.
- 21 So we would be back for another set of
- 22 hearings, as is the case I believe in Maryland.

243 1 THE WITNESS: That's our understanding. 2 CHAIRMAN KANE: Thank you, Commissioner Fort, for that additional information. BY MS. FRANCIS: Mr. Crane, are you informed regarding PEPCO's actual SAIFI and SAIDI results for the District of Columbia for 2014? Yes, we went over those earlier. Are you aware that PEPCO's actual SAIFI for 2014 of .69 interruptions is lower than this Commission's EOSS standard for SAIFI for 2020 11 despite the fact that the Commission established 12 EQSS is ratcheted downward each year through 2020? As I explained earlier, that is a 15 one-year, and it was a light weather year. It has not been seen as a trend. 17 Would you accept that PEPCO's actual SAIDI results for 2014 of 96.6 minutes is lower 19 than this Commission's EQSS standard for SAIDI 20 each year through 2018? 21 Α As with SAIFI, yes. 22 Would you agree that PEPCO has already

- 1 achieved the vast majority of the improvements in
- 2 SAIFI and SAIDI measures for PEPCO that the joint
- 3 applicants had targeted for PEPCO to achieve by
- 4 the year 2020?
- 5 A No. It's a one-year data point, and you
- 6 need to see the three-year trend.
- 7 Q Does PEPCO's actual 2014 SAIFI of .69
- 8 also achieve the vast majority of the SAIFI
- 9 improvement reflected in the joint applicants'
- 10 revised SAIFI commitment for PEPCO of .66?
- 11 A It's a one-year data point, not the
- 12 three-year trend that's in the filing.
- 13 Q Should this Commission consider the
- 14 proposed penalties for non-performance meaningful
- 15 when most of the targeted improvements and
- 16 reliability measures have already been achieved
- 17 before the closing of the proposed merger?
- 18 A They have not been achieved, as I've
- 19 answered. It is a three-year trend. This is a
- 20 one-year data point. If it was achieved, why
- 21 would you do plug? Why would you make any of the
- 22 other investments? I don't think any of us

- 1 believe that it's achieved. It's a one-year data
- 2 point.
- 3 Q Am I correct that PEPCO's 2014
- 4 improvements in SAIFI and SAIDI results were
- 5 achieved despite the fact that PEPCO noticeably
- 6 underspent its 2014 reliability-related capital
- 7 and O&M budgets?
- 8 A No.
- 9 Q Why is that?
- 10 A It's going to be the same answer. It's a
- 11 one-year data point. It was -- these things
- 12 cycle. As hotter weather comes in, you have more
- 13 cable failures. As storms come in, you weaken the
- 14 system. It was a light year.
- 15 Q Were PEPCO's 2014 SAIFI and SAIDI results
- 16 for the District of Columbia achieved without
- 17 assistance from Exelon?
- 18 A They were.
- 19 Q Mr. Crane, in the joint applicants'
- 20 initial brief in Maryland case 9361, did the joint
- 21 applicants propose a performance penalty structure
- 22 that included annual penalty assessments for each

246 year of the 2018-2020 period and fixed dollar penalty amounts that varied by year? That's my belief, yes. Have the joint applicants proposed anything similar in this proceeding? Α No. Now, please, let's look at your conformed direct testimony and focus on page 15. page 15, lines 5 through 8, you testify that Exelon will achieve the reliability improvements Exelon has proposed for PEPCO and other PHI 11 utilities without increasing the 12 reliability-related capital or O&M budgets and 13 their existing long-term plans; is that correct? 15 Α Yes. Would you accept that there is no commitment regarding reliability-related spending 18 and existing budgets included in Exhibit 5 to the 19 joint applicants' application? 20 Yes. 21 Now I'm going to switch areas to discuss 22 ring-fencing. I would like you for a moment to

247 reference the ring-fencing commitments that are presented in Exhibit 5 to the joint applicants' application and focus your attention on commitment 11 on page 3 of Exhibit 5. I'm there. Q Does Exhibit 5 present a statement of the joint applicants' ring-fencing commitment as it was first set forth in this proceeding? 9 Α Yes. 10 The second paragraph -- excuse me. Q second sentence of commitment 11 states, quote, 11 Exelon and PHI commit to implement the following 12 ring-fencing arrangements for at least five years 13 following completion of the merger absent 15 permission from the District of Columbia Public Service Commission to act otherwise. 17 Do you see that language? 18 Α Yes. 19 Does anything in the language of 20 commitment 11 bar PEPCO or Exelon from petitioning the D.C. Commission for removal of some or all of 21

the proposed ring-fencing arrangements in less

- 1 than five years?
- 2 A In this commitment, it does not go into
- 3 that level of detail. In subsequent commitment
- 4 revisions, it does.
- 5 Q Well, actually, it -- focus on the words
- 6 "absent permission from the District of Columbia
- 7 to act otherwise." That is some level of detail.
- 8 So I guess my question is, again, does
- 9 anything in the language of commitment 11 attached
- 10 to your application bar PEPCO or Exelon from
- 11 petitioning the D.C. Commission for removal of
- 12 some or all of the proposed ring-fencing
- 13 arrangements in less than five years?
- 14 A No.
- 15 Q Once the first five years after the
- 16 merger closing are completed, does anything in the
- 17 language of commitment 11 specifically require
- 18 that PEPCO or Exelon seek this Commission's
- 19 approval of modifications to or an elimination of
- 20 the ring-fencing arrangements set forth by the
- 21 joint applicants in this proceeding?
- 22 A Could you say that one more time? I just

- 1 want to make sure I answer it.
- 2 Q Sure. Once the first five years after
- 3 the merger closing are completed, does anything in
- 4 commitment 11 specifically require that PEPCO or
- 5 Exelon seek this Commission's approval of
- 6 modifications to or an elimination of the
- 7 ring-fencing arrangements set forth by the joint
- 8 applicants in this commitment?
- 9 A No.
- 10 Q Now, please reference your
- 11 Exhibit (4A)-2, which accompanies your
- 12 February 18th supplemental direct testimony.
- 13 A Okay.
- 14 Q And please focus on the
- 15 ring-fencing-related provisions set forth in that
- 16 exhibit. I think that -- referring to
- 17 commitment 72, page 11 of 17.
- 18 A Yes.
- 19 Q Am I correct that commitment 72 in your
- 20 Exhibit (4A)-2 reflects that the joint applicants
- 21 have characterized -- what the joint applicants
- 22 have characterized as a five-year commitment to

250 ring-fencing? 2 Α Yes. Does commitment 72 provide that, after five years, the joint applicants shall have the right to request the Commission to modify or terminate the ring-fencing provisions of the joint applicants' proposed commitments in this proceeding? Α Yes. 10 Could you please for a moment -- look at Q the language, the specific language I would like 11 to focus on on Exhibit 72 -- excuse me, 12 paragraph 72. Could you please tell me, where does commitment 72 state that the joint applicants cannot file for a modification or termination 15 within the first five years? That's my understanding of saying, after 17 five years, we should have the right to review the 19 provision contained within, that --20 But -- I didn't mean to interrupt you. 21 My apologies. 22 Go ahead. Α

251 But it doesn't explicitly state what 1 should happen during the first five years, does it? 3 A I think it does. It says, after five So it doesn't say before five years. It's after five years. The commitment is after five years. So you're stating -- are you saying that it's implicit in the way that the words are --10 Α I believe so. Okay. Would you be indifferent if the 11 0 language in commitment -- would you be indifferent 12 if the language in commitment 72 was modified to state explicitly that the joint applicants shall 15 not seek or otherwise request a modification or a termination of the ring-fencing provisions of any 17 order? 18 I think it implicitly states it, but I 19 would be indifferent to it. 20 I would like you to reference what's been 21 preliminarily identified as AOBA Exhibit 1, which

is a copy of the Maryland Public Service

252 Commission order number 84698 from case number 9271 before that commission, which was the Exelon merger proceedings. A I have it. MS. FRANCIS: Your Honor, I believe I would like to have this cross-examination exhibit marked for the record as AOBA 11. 8 CHAIRMAN KANE: And the original number 9 was? 10 MS. FRANCIS: The original number was 1, 11 Your Honor. 12 CHAIRMAN KANE: Was 1. Yes, it will be 13 marked as 11. Thank you. 14 (AOBA Exhibit Number 11 was marked for 15 identification.) MS. FRANCIS: Thank you. 17 BY MS. FRANCIS: 18 Q Mr. Crane, please turn to page 113. 19 A 115? 20 Q Actually, wait a minute. I want to make 21 sure I'm giving you the right page. There's two 22 sets of page numbers.

253 You might need to get close to the mic. I can't hear you over here. 3 CHAIRMAN KANE: This is the 122-page document, correct? MS. FRANCIS: Yes, Your Honor. BY MS. FRANCIS: Mr. Crane, if you look at the top of the page, it's page 105 of 122. In the Commission order, it's page 103. 10 Α Yes. Would you agree that paragraph 2, as set 11 Q forth on page 103 of commission order number 12 84698, states that Exelon shall not for three years following consummation of the merger be permitted to file with the Commission a petition for modification to the ring-fencing measures and after three years may only do so if there is a 18 material change in circumstances? 19 Α Yes. Yes. 20 Would Exelon accept language comparable 21 to that, that we just read in Maryland commission

order number 84698, if the Commission made --

254 determined that that was necessary for approval of the merger? Not negotiating again here, but that would not be offensive. I mean, it's... Would Exelon accept language comparable to that Maryland order number 84698 if the Commission determined -- scratch that and start over. 9 Would Exelon accept language --10 CHAIRMAN KANE: Ms. Francis, we're not negotiating. 11 12 MS. FRANCIS: That's why I crossed it 13 out, Your Honor. BY MS. FRANCIS: 15 Would Exelon commit to language now comparable to that in condition 2 on page 103 of the Maryland commission order 84698 if the time 17 period during which Exelon is not permitted to 19 file with the Commission a petition for 20 modification of the approved ring-fencing 21 measures -- if it is extended from three years to 22 five years?

255 MR. GADSDEN: Objection, Your Honor. 1 think you made it clear that we're not supposed to be negotiating term during an evidentiary proceeding, and that's actually what we continue to do. 6 MS. FRANCIS: Your Honor, may I respond? CHAIRMAN KANE: You may. Go ahead. MS. FRANCIS: I'm not trying to negotiate However, we have Exhibit 3 and Exhibit 5 with one set of merger commitments. Now we 10 have -- then we had (3A)-1, now we have (4A)-2. 11 What I'm asking him is for his commitment -- not 12 negotiations; we're not in a settlement 13 discussion; we're in a hearing. Would he commit 15 to that now on the witness stand today? MR. GADSDEN: I think that's a 16 distinction without a difference. I think we're 17 18 just constantly asking Mr. Crane to make 19 commitments on the record and negotiate the terms 20 Ms. Francis is interested in, and I think it's 21 inappropriate. 22 CHAIRMAN KANE: Ms. Francis, I tend to,

- 1 on this particular question, agree. I thought
- 2 perhaps you were going to ask why, if they had
- 3 agreed to a particular provision in the BGE
- 4 merger, they had not agreed or not proposed --
- 5 what we have is a proposal, no agreements -- they
- 6 had proposed something different in this case.
- 7 That would be an appropriate question.
- 8 But what they would agree to or commit to on the
- 9 stand, I really -- I want to get away from this
- 10 negotiations and these what-ifs.
- MS. FRANCIS: Your question is the
- 12 question I wished I had asked, so I would like to
- 13 ask it now.
- 14 Does the witness need it to be read back?
- 15 THE WITNESS: The chairman's question or
- 16 your question?
- 17 BY MS. FRANCIS:
- 18 Q The chairman's question. She always asks
- 19 better questions.
- 20 A I've got it. I do not know the basis for
- 21 the difference in the two.
- 22 Q You don't understand the basis between

257 what you're proposing here and what's in the Exelon merger? I don't know why we had anything different from the Constellation/BGE ring-fencing commitments and the commitments we are making here. Who would know the answer to that question? Well, the counsel would, but he probably can't -- won't get up here. The -- can we let you know who would be the appropriate one to ask? 11 may end up being Mr. O'Brien, but I need to check, 12 and we will let you know before the morning. Thank you. Just before the necessary 14 15 witness testifies. Will do. 17 Q Focusing for a moment on provision 2 on paragraph 103, that limits petitions after three 19 years to situations where there is a material 20 change in circumstances. Did you see that? 21 Α Which testimony are you in now? 22 I'm sorry. I'm in the Maryland

258 settlement agreement. 2 Page 103, not of the exhibit --3 103. 0 Α Okay. Last line: And after three years may only do so if there's a material change in circumstances. A Yes. Do you see that? 10 Α Yes. Could you please explain to me why -- are 11 Q you able to explain to me why you did not propose that in the District of Columbia? I am not, and we will make sure that same witness who we identify will be able to fill in the blanks here. 17 Now I'd like to move on and talk about jobs -- Exelon's job commitments for the District 19 of Columbia. Now, I'd like to look at, please, 20 commitment 17 on page 4 of exhibit (4A)-2. 21 Α I'm there. 22 In that commitment, Exelon commits to,

- 1 quote, make a good faith effort to hire at least
- 2 102 union workers in the District of Columbia
- 3 within two years of the merger closing; is that
- 4 correct?
- 5 A Yes.
- 6 Q I read the phrase "good faith effort" as
- 7 suggesting that Exelon will do its best to hire
- 8 102 new union workers in the District, but at
- 9 least open the possibility that that goal of
- 10 hiring 102 new union workers of the next -- over
- 11 the next two years may not be achievable.
- 12 Is that the intent of Exelon's use of the
- 13 phrase "good faith effort" in this context?
- 14 A I believe it is achievable. There is --
- 15 there's work to be done for testing and screening
- 16 of candidates to pass the aptitude tests, and
- 17 that's where we have had issues in the past. But
- 18 I think, if we put the full forces of our
- 19 corporate HR supporting PEPCO, we will be able to
- 20 achieve the screening and the testing and get
- 21 the -- get them through the first part of training
- 22 to see if they'll make it.

- 1 Q So if you believe it is achievable,
- 2 please explain to me why those words, good faith
- 3 effort, were necessary.
- 4 A In some cases, there have been issues
- 5 with getting adequate pools of individuals
- 6 together that can pass the -- I believe the test
- 7 is -- it's a standardized construction test, CAST
- 8 test. And that would be the reason it was put
- 9 down there.
- 10 But our intent is -- we're facing a
- 11 potential retirement situation that I described
- 12 earlier. And that's not just at PEPCO; that's
- 13 across many of the infrastructure utilities.
- 14 Retirements coming on, and getting the pipeline
- 15 programs, the training programs up and running,
- 16 the training centers improved and the capability
- 17 to be able to move that many people through the
- 18 system is -- is a task, but I think we can do it
- 19 and committed to do it.
- 20 Q When the phrase "at least" is used in the
- 21 joint applicants' commitment to hire union
- 22 workers, is the phrase "at least" intended to

- 1 imply that in no circumstances would the number of
- 2 new union workers be less than 102, but there is
- 3 the potential for more than 102 union workers?
- 4 A Yes, definitely. Based off of the
- 5 attrition. If the attrition starts to escalate,
- 6 you need to fill in sooner versus later.
- 7 Q Doesn't the use of the phrase "good faith
- 8 effort" substantially undermine the notion that
- 9 Exelon will hire a minimum of 102 new union
- 10 workers?
- 11 A I don't think so. We're -- we're not
- 12 about making shallow commitments. We make strong
- 13 commitments, and we live up to our commitments.
- 14 We have a reputation of that. I wish the "out"
- 15 wasn't in there right now, just based off the way
- 16 it's being phrased by you. It is what we're going
- 17 to do. But there are troubles in -- there are
- 18 problems at periods in certain locales getting
- 19 adequate resources to be able to pass these tests.
- 20 Q So you wish the "out" was not in there;
- 21 is that a commitment --
- 22 A Yes, because -- I'll keep answering this.

- 1 We're committed to it. We're going to get it
- 2 done, but there was an out given. We probably
- 3 shouldn't have put the out in there. We're not
- 4 about shallow, loose commitments.
- 5 Q Am I correct that many, if not most, of
- 6 the new union workers that Exelon commits to hire
- 7 reflect anticipated requirements to replace
- 8 existing union workers who are either currently
- 9 eligible for retirement or are expected to become
- 10 eligible for retirement within the next couple of
- 11 years?
- 12 A It will be for that and displacing
- 13 contractors.
- 14 Q Would it be reasonable to assess that
- 15 hiring of at least some, if not all, of the
- 16 identified 102 additional union workers will be
- 17 necessary for PEPCO to offset retirements of
- 18 existing employees regardless of whether the
- 19 merger is approved?
- 20 A I think you need to ask Mr. Rigby if he
- 21 intends to do that or not. My understanding is he
- 22 will not do that.

- 1 Q Would some of the new union employees
- 2 that PEPCO would hire in the District be engaged
- 3 in activities related to the company's D.C. PLUG
- 4 initiative?
- 5 A I don't know that to be a fact, since
- 6 that is more of -- construction in nature. There
- 7 could be some work on that in terminations, things
- 8 like that, but I don't know.
- 9 Q Mr. Crane, during cross-examination by
- 10 Chairman Hughes in the Maryland proceeding, 9361,
- 11 did you testify that the commitment to hire
- 12 additional union workers reflected an effort by
- 13 the joint applicants to gain union support for the
- 14 merger?
- 15 A It was one of the issues that, in an
- 16 early meeting with the unions, that they described
- 17 as a problem and I agreed, and Mr. Rigby came up
- 18 with the commitment to hire if the merger goes
- 19 through.
- 20 Q But it was done to gain union support for
- 21 the merger?
- 22 A It was -- it was to -- a good faith

264 effort to show that we are willing -- employees are stakeholders here in the process, too, and that we are willing to commit to satisfy some of the concerns of the employees, and they are represented employees. Mr. Crane, I'd like to refer you to AOBA Exhibit 60. A I'm there. MS. FRANCIS: Your Honor, Exhibit 60 is from volume 4 of the Maryland transcript. It's 10 page 1 of 6. I have a cover page. But what I'd 11 like to focus on is page -- starting on page 964. 12 It's page 3 of the exhibit. Very bottom of the 13 14 page. 15 CHAIRMAN KANE: Have you numbered this 16 exhibit? 17 MS. FRANCIS: Your Honor -- oh, I'm 18 sorry. I believe this is AOBA 12. 19 CHAIRMAN KANE: Yes, 12. 20 (AOBA Exhibit Number 12 was marked for 21 identification.) 22 BY MS. FRANCIS:

265 Mr. Crane, would you please look at the 1 very -- you can see the very bottom of page 3 of 6. It says, Chairman Hughes -- very last line -first of all, the commitment was that -- a commitment made to the unions, was that part of a negotiation with the unions regarding support for this merger? 8 Mr. Crane: Yes. 9 Α Yes. 10 Now I'd like to focus on PEPCO Energy Q Services and their employees for a moment. 11 like to ask you to please focus on commitment 18 12 on page 4 of Exhibit (4A)-2. 13 Paragraph -- what did you say? 14 Commitment 18. It's on page 4 of 17. 15 16 Yes. 17 Q Is commitment 18 on page 4 of Exhibit (4A)-2 -- am I correct that the joint 19 applicants commit to relocating 50 PES employees 20 from Arlington, Virginia to the District of Columbia? 21 22 Α Yes.

266 Am I correct that this Commission does 1 not regulate the activities of PEPCO Energy Services? 3 A That's correct. Given that this Commission does not regulate PEPCO Energy Services, how will this Commission verify the number of actual PES employees that are relocated from Virginia to 9 D.C.? 10 How will they regulate it? Α How will they verify the actual 11 Q No. numbers that are relocated from Virginia to D.C.? 12 I don't know. We'll have to work out 13 that detail. We're committing to move the people here, 50 people. We will move 50 people, and we'll work out the details of the communications back to the Commission. 18 Am I correct that there is nothing in 19 commitment 18 in Exhibit (4A)-2 that requires PES 20 to maintain any specific number of employees in 21 D.C. after the transfer is completed? 22 A No, it does not make that.

- 1 Q Am I correct that the joint applicants
- 2 specifically do not commit to maintain at least 50
- 3 PES employees in the District?
- 4 A That is not in the commitment. We intend
- 5 to work on that business and grow that business.
- 6 We would anticipate there would be more
- 7 employment. We're keeping that business live and
- 8 we're making the investment to move it. So it's
- 9 not the intent to scale it down.
- 10 Q Is there anything in commitment 18 in
- 11 (4A)-2 that requires ongoing reporting of changes
- 12 in the number of employees of PES that are located
- 13 in the District of Columbia?
- 14 A No, there's nothing there.
- 15 Q Am I correct that PES presently leases
- 16 the office space it occupies in Arlington,
- 17 Virginia?
- 18 A I'm not aware of those details.
- 19 Q Who would that be?
- 20 A I'll find an answer. We'll get the
- 21 person -- one of the people coming. McGowan. He
- 22 just raised his hand.

268 Am I correct that since PES withdrew from 1 the retail energy marketing business, the size of its operations in Arlington, Virginia in terms of numbers of employees has declined noticeably? I don't know the history of the staffing. McGowan? Q Α McGowan. Q Is it true that the space PES currently leases in Arlington, Virginia is substantially larger than is necessary to house its current 10 complement of employees? 11 12 I have no knowledge of that. Mr. McGowan Α will. 13 Last question in this line. Is it possible that PHI would decide to consolidate and move the operations of PES to its D.C. offices in the absence of the merger? 17 18 Α We typically do not comingle regulated 19 and non-regulated entities in the same facility, 20 just for clarity and accounting purposes. 21 I -- McGowan can tell you if there's any plans, or

what the plans are for the facilities.

269 I understand your answer, but you just 1 made a commitment to comingle. You just said that you're going to have 50 employees move to PHI downtown --I don't know if they're moving into PHI If they are, they would have to be downtown. walled off. I don't know the details on that. 8 Now, please turn to page 3 of your conformed rebuttal testimony. Looking --10 Α I'm on page 3. Looking at lines 9 through 10, you state, 11 Q Importantly, these are not empty promises, but 12 instead are backed by specific enforceable 13 commitments. 14 15 Is that correct? 16 Yes. 17 Q Is it your position that each of the commitments presented in your conformed exhibit 19 that accompanies your rebuttal testimony, (4A)-2, 20 is an enforceable commitment? 21 Α Yes. 22 Q Do you believe that all of the

270 commitments that were listed in your -- I'll give you the page in a minute -- in your original Exhibit (3A)-1 were enforceable commitments? And that's in the Joint Applicants' Exhibit 2 -- Joint Parties', excuse me -- Joint Parties' Exhibit 2. Your question again is? I'm going to get the page numbers for you first --9 Α Oh, okay. 10 -- to make it a little easier. Q 11 Take a look at Joint Parties' Exhibit 2, page 11 of 113. I will ask my question again. Is 12 it your position that each of the commitments presented in the Joint Parties' Exhibit 2, pages 11 through -- 11 of 113 through 18 of 113 is also an enforceable commitment? 17 Α Yes. 18 Is it Exelon's position that its 19 charitable contributions and community 20 initiatives, commitment 22 in your Exhibit (4A)-2, 21 is enforceable -- excuse me, I gave you the wrong 22 cite.

271 Is it Exelon's position that its 1 charitable contributions and community initiatives, commitment 22 on page 4 of Exhibit (3A)-1, conformed, is enforceable by this Commission? Α Yes. Q Are you aware that this Commission does not presently regulate PEPCO's charitable 9 contributions? 10 Α Yes. Is Exelon asking this Commission to begin 11 0 regulating charitable contributions made by 12 Exelon, PEPCO or other Exelon subsidiaries at community initiatives in the District of Columbia? 15 No. We're just making a commitment that we will continue at this point, the highest run rate point that PEPCO has done. 18 Would you please describe for me the 19 methods and procedures that would be used to 20 enforce the minimum level of charitable 21 contributions to which the joint applicants commit 22 in this proceeding?

- 1 A I guess we have to work out those
- 2 details. In other areas we issue annual reports
- 3 on the charitable contributions. We actually have
- 4 a report that we send to our board on all our
- 5 charitable contributions in all our communities.
- 6 Q And how would the Commission verify that
- 7 report, sir?
- 8 A We'd give it to them and show them that
- 9 that's where the contributions went.
- 10 Q So you give it to them and they accept
- 11 it, and there's no independent verification. Is
- 12 that what you're suggesting?
- 13 A Yes, that's what I'm suggesting. I think
- 14 if we submit something, it's going to be factual
- 15 and truthful.
- 16 O Am I correct that because the charitable
- 17 contributions commitment is stated as an annual
- 18 average amount, there will be no way to assess
- 19 whether that commitment has been satisfied until
- 20 the tenth year is completed?
- 21 A That's not our intent.
- 22 Q Would you agree that the way this is

- 1 written, your commitment is written, that
- 2 shortfalls in the annual contributions that may be
- 3 observed prior to the tenth year would be
- 4 meaningless since, in year 10, Exelon could make
- 5 up for any of the shortfalls in the earlier years?
- 6 A I would think that there could be years
- 7 where there's highs and there could be some that
- 8 are a little bit lower. But what we try to do is
- 9 levelize our cash flows for commitments in all
- 10 other uses of cash to match our sources of cash.
- 11 So there's no motivation for us to go high, zero,
- 12 low, and then write it all at the end.
- 13 Q If at the end of ten years, this
- 14 Commission determines that Exelon had failed to
- 15 satisfy the charitable contribution commitment,
- 16 what action could the Commission take to enforce
- 17 the provisions of Exelon's charitable
- 18 contributions commitment?
- 19 A First of all, we have every intent to do
- 20 this. We will do it. It's our commitment. If we
- 21 did not, the Commission can tell us to, but we
- 22 won't put them in that position.

274 In the context of Exelon's commitment to 1 make a minimum level of charitable contributions in this proceeding, will that minimum level of charitable contributions become a necessary utility business expense for Exelon's utility subsidiaries in D.C. that could be recoverable from PEPCO customers? Α No. Shouldn't this Commission expect that whoever owns PEPCO's District of Columbia operations will also be a good corporate citizen 11 regardless of any commitment that may be made to a 12 level of charitable contributions? 13 Α 14 Yes.

- 15 Q I'd like to go back and look for a moment
- 16 at the merger agreement on page 39 -- page 39 of
- 17 the merger agreement.
- 18 A Okay.
- 19 Q Page 39 of the merger agreement, 11 lines
- 20 down from the top of the page, do you see a line
- 21 that starts, Regulatory failure shall mean? It's
- 22 11 lines down.

A Page 39 of the merger agreement? Q Correct. It's Exhibit 3. A 11, status of matters related to d completion of the transaction? Q No, you're looking at the wrong place. Exhibit 3. A Exhibit 3. A Exhibit 3. Q It says, Agreement and plan of merger. A Right. Page 39. Q Page 39. Start at the top of the page, and I count down 11 lines. And I see, Regulatory failure shall mean terms, conditions, liabilities, obligations, commitments or sanctions giving effect to the value of any negative effects, net of their benefits, that in an aggregate amount constitutes a material adverse effect on the condition. Do you see that? A So this is at titled at the beginning, Amended and restated agreement of planned merger. And on 11 lines down on mine, or before that is called paragraph C.			275
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17 condition. 18 Do you see that? 19 A So this is at titled at the beginning, 20 Amended and restated agreement of planned merger. 21 And on 11 lines down on mine, or before that is	15	of their benefits, that in an aggregate amount	
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21 And on 11 lines down on mine, or before that is	19	A So this is at titled at the beginning,	
	20	Amended and restated agreement of planned merger.	
22 called paragraph C.	21	And on 11 lines down on mine, or before that is	
	22	called paragraph C.	

276 Well, actually I'm looking at your 1 original agreement and plan of merger dated April 29th. I could probably find it in the amended one. Do you have original one so we can look at it? Because I believe they're the same in both. A No. MS. FRANCIS: Can I hand him a page? 9 CHAIRMAN KANE: Yes. 10 Ms. Francis, show it to counsel, first. 11 MR. LORENZO: If we can find the provision, we could find it in the --13 CHAIRMAN KANE: I'm sorry, Mr. Lorenzo. I can't hear you. 15 MR. LORENZO: Oh, I'm sorry. If we see the provision, we can find it in the --17 18 CHAIRMAN KANE: If you'd put your 19 microphone on, please. 20 MR. LORENZO: If we -- if we knew the 21 provision, we'll find it in the amended and 22 restated agreement.

277 CHAIRMAN KANE: Whichever way is easier. 1 BY MS. FRANCIS: It's on page 40 of the amended and restated agreement. I misspoke. Excuse me. Page 40. And it starts off with what words? Α It's 13 lines down. Q Α Conditions, liabilities, obligations? It's underlined, regulatory failure. Right in the middle of the page, page 40, paragraph -- I don't see a heading. 11 12 Oh, it's way down, yeah. Regulatory Α failure. 13 Okay. That's what I'm focused on, 14 15 please. 16 Α Okay. 17 Q Do you know the origins of that phrase, 18 regulatory failure? 19 The origins of the -- in any proceeding, 20 there is a potential that we do not get regulatory 21 approval. So we -- I believe that's the origin 22 is, as the lawyers were writing up the agreement,

278 if we have a failure in the regulatory process, would be my understanding. So are you saying it's intended to address where a commission either imposes burdensome conditions on your merger or just not approve it? Or such burdensome conditions that it was no longer -- we're no longer capable in closing, 9 yes. 10 Q Do you accept, subject to check, that the merger agreement between Exelon and Constellation 11 did not include any use of the phrase "regulatory 12 13 failure"? I'm not aware of what we had in that --14 or remember what we had in that. Would you accept that, subject to check? 16 17 Α Sure. Yes.

- 18 Q Mr. Crane, were you involved in the
- 19 negotiation of the agreement and plan of merger
- 20 presented as Exhibit 3 to the application in this
- 21 proceeding?
- 22 A I was kept informed. I was not at the

- 1 table negotiating.
- 2 Q Could you please tell me who from the
- 3 company participated in the negotiation of that
- 4 agreement?
- 5 A General counsel and his team.
- 6 Q Would you please tell me, what is your
- 7 understanding of the reason that the phrase
- 8 "regulatory failure" is required in this
- 9 proceeding but was not required in the
- 10 Exelon/Constellation merger agreement?
- 11 A I don't know why. It would seem normal
- 12 to have it in a merger agreement that parties
- 13 know, if it fails, how it breaks up. But why it
- 14 wasn't in the Constellation, I don't recall.
- 15 Q I'm going to ask you to reference
- 16 Exhibit 3 to the application again, which is the
- 17 agreement and plan of merger. Were PHI
- 18 shareholders required to approve the terms of this
- 19 agreement and plan of merger?
- 20 A I believe these were done -- were they
- 21 actually in the filing? I'm not sure down to this
- 22 level of detail.

280 Were Exelon shareholders required to 1 approve the agreement and plan of merger? I do not know what level of detail from this document was included into the filings. If this Commission should find a provision of the agreement and plan of merger to be unacceptable, would the joint applicants have the ability to modify the terms of the merger agreement to address the Commission's concerns? 10 I would think we would try to renegotiate if it was not overly burdensome. 11 Are you able to tell me what modification 12 to the terms of the merger agreement require approval of either PHI or Exelon shareholders or 15 both? No. Not without conversation with counsel. 18 You don't know the answer? 19 Α No. 20 Can the provisions of Exhibit 5 to the 21 application be altered without a requirement to 22 make parallel changes to be made to the provisions

281 of Exhibit B to the merger agreement? 2 MR. GADSDEN: I'm going to try again, Your Honor. I think that asks for a legal conclusion. MS. FRANCIS: Your Honor, I don't mean it as a legal question. We have two different sets of commitments. We have a merger agreement. I would like to know the process, or what Mr. Crane believes is the process, what must be altered going forward. 10 11 THE WITNESS: I don't know what the Commission would want that I could say would have 12 to be altered. And without discussion in the council, I would have to understand the process 15 that we would go through, since I haven't been through, altering or amending the plan. BY MS. FRANCIS: 18 What is your understanding of how much 19 latitude the joint applicants have to modify the 20 terms of their merger commitments needing to seek 21 PHI shareholder approval of changes or additions? 22 A I don't believe, from the merger

- 1 commitments, that we have any revisions that would
- 2 require a shareholder vote. The shareholder vote
- 3 was made based off of the purchase price and the
- 4 conditions around the merger. But the
- 5 commitments -- I'm not aware of anything that we
- 6 would have to go back to shareholders for.
- 7 Q What is your understanding of the extent
- 8 to which the joint applicants can modify the terms
- 9 of their merger commitments without review and
- 10 approval by the Exelon board of directors?
- 11 A Any revision we make on the merger
- 12 commitments would be reviewed and approved by the
- 13 board of directors.
- 14 Q And it's the board who makes the final
- 15 decision?
- 16 A Yes.
- 17 Q Mr. Crane, as CEO of Exelon, am I correct
- 18 that you must deal with significant financial
- 19 issues affecting Exelon and its subsidiaries?
- 20 A Yes.
- 21 Q Can I assume that you understand the
- 22 concept of return on investment?

- 1 A Yes.
- 2 Q If you had a business activity or a
- 3 service that provided Exelon a negative return on
- 4 investment, please tell me, what would that mean
- 5 to you?
- 6 A Well, we would have to look at that asset
- 7 or that business and determine if we could right
- 8 the ship by getting adequate returns back to the
- 9 right risk levels commensurate with the
- 10 investment, or we'd figure out how to do something
- 11 else with it.
- 12 Q When the purchase of PHI was considered
- 13 by Exelon, were analyses performed to assess the
- 14 expected impact of that acquisition on Exelon's
- 15 earnings and expected returns?
- 16 A Yes.
- 17 O Based on Exelon's initial customer
- 18 investment fund proposal for the PHI utilities and
- 19 the timing of the expected realization of synergy
- 20 savings, is there any time period for which the
- 21 acquisition of PHI by Exelon will have a negative
- 22 impact on Exelon's earnings?

- 1 A Not on earnings that would be
- 2 significant. It is more on negative cash flows to
- 3 maintain the -- to pay for the commitments and to
- 4 maintain the investment plans, it will take equity
- 5 infusion or cash infusion into PHI. So it's free
- 6 cash flow dilutive and, after the second year, the
- 7 earnings accretion begin to come in.
- 8 Q Do you recall that Witness Khouzami
- 9 testified in Maryland case 9361 that, under the
- 10 joint applicants' initial CIF proposal in
- 11 Maryland -- excuse me -- under joint applicants'
- 12 initial CIF proposal, Exelon expected the merger
- 13 to have a negative impact on its earnings during
- 14 the first year after the merger closing?
- 15 A First year, yes.
- 16 O And that's still correct?
- 17 A Yes.
- 18 Q Did you review the merger settlement that
- 19 was filed with the Board of Public Utilities in
- 20 New Jersey before the terms of that agreement were
- 21 finalized?
- 22 A Yes.

- 1 Q If the dollar cost of direct
- 2 merger-related benefits that Exelon initially
- 3 offered to the customers of PHI utilities -- in
- 4 other words, the \$100 million original customer
- 5 investment fund -- if that's more than doubled,
- 6 would the added cost of direct customer benefits
- 7 associated with the merger extend the period over
- 8 which Exelon would expect its acquisition to have
- 9 a negative impact on Exelon's earnings?
- 10 A It will have a slightly -- my
- 11 understanding, it would be a slightly larger
- 12 impact within the first year, the cost to achieve.
- 13 But the more pertinent is the reduction in free
- 14 cash flow.
- 15 Q What would offset the added costs of
- 16 expanded customer benefits?
- 17 A Nothing. It's a cost to achieve. It's
- 18 just a bigger check to write.
- 19 Q Are there any elements of Exelon's
- 20 present business investments that are expected to
- 21 continue to provide negative contributions to
- 22 Exelon's earnings for several years into the

- 1 future?
- 2 A There are multiple nuclear plants,
- 3 although improving from what they were back over a
- 4 year ago, that have negative cash flows and some
- 5 with negative earnings.
- 6 Q Are there any other lines of business
- 7 besides the nuclear?
- 8 A From earnings perspective, no. From cash
- 9 flow, yes.
- 10 Q Can I assume that none of those -- none
- 11 of the businesses involved regulated utility
- 12 services?
- 13 A The regulated utility, we've had negative
- 14 cash flows at BGE and ComEd because of significant
- 15 equity infusions to meet regulatory upgrades or
- 16 reliability upgrades.
- 17 Q Have you had negative returns on
- 18 investment in any of your utility businesses?
- 19 A Not negative, no.
- 20 Q If Exelon had a business activity or
- 21 service that provided Exelon a negative return on
- 22 investment, would you consider that a problem that

287 Exelon management would need to address? 2 Α Yes. To your knowledge, is there any significant segment of Exelon's current distribution utility operations that provides a negative return on investment? Α No. Q If Exelon had a distribution utility that provided Exelon a negative return on investment, what types of actions would you expect Exelon to 11 take? If it had a negative return, it means we 12 are under-earning on the investment and not being able to recover adequately our expenses. So we 15 would -- don't foresee how that would happen, but, you know, if you're going to speculate, you would first look at what the productivity of that unit 18 is, how are they providing the service in the most 19 cost-effective way, and then, from there, be 20 working within the jurisdiction within the 21 regulatory process to ensure we got a fair and 22 just return.

- 1 Q If Exelon had a distribution utility that
- 2 provided Exelon a negative return on investment,
- 3 would you expect Exelon to seek approval of
- 4 changes in rates and/or regulatory policies that
- 5 would restore the return on investment for the
- subject utility to a more acceptable level?
- 7 A Yes, along with ensuring that we're
- 8 operating at highest levels of productivity and
- 9 efficient spend.
- 10 Q Could you please tell me who among the
- 11 witnesses in this proceeding would be able to
- 12 address Exelon's rate-making practices and
- 13 policies?
- 14 A They're different in each jurisdiction.
- 15 I think Mr. O'Brien could give you the high-level,
- 16 being the utility expert through his career. But
- 17 there's -- each jurisdiction has its own nuances.
- 18 Q In the District of Columbia, it would be
- 19 Witness O'Brien?
- 20 A He would be able to or, for past
- 21 practices, Mr. Rigby.
- 22 Q I'm talking about Exelon's practices.

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- 1 Mr. Rigby?
- 2 A We haven't had a practice in the
- 3 District. So if you're talking about past -- if
- 4 you're talking about what our plans would be and
- 5 how we would approach it, it would be Mr. O'Brien.
- 6 Q And Mr. -- excuse me. I'm not asking
- 7 this question very well. It's late.
- 8 What I was asking is, if I wanted to know
- 9 Exelon's rate-making practices and policies in the
- 10 other jurisdictions, would I be asking Witness
- 11 O'Brien those questions?
- 12 A Yes.
- 13 CHAIRMAN KANE: Ms. Francis, it's 5:30.
- 14 Do you have an indication of how much longer you
- 15 might need with this witness?
- 16 MS. FRANCIS: It is possible that I could
- 17 finish within, I'm going to guess, 20 minutes.
- 18 CHAIRMAN KANE: 20 minutes? Thank you.
- 19 MS. FRANCIS: I'm talking as fast as I
- 20 can.
- 21 BY MS. FRANCIS:
- 22 Q In each of PEPCO's last three base rate

290 proceedings in the District of Columbia, PEPCO's entire residential class has been bound by the company, PEPCO, to provide a negative rate of return. Is there any major class of service for any of Exelon's current distribution utilities in any jurisdiction, ComEd, PECO or BG&E, that currently has a negative rate of return? 9 I am unaware of any. Would that be Mr. O'Brien? 10 Yes, he could confirm that. 11 Α 12 listening now, so I'm sure he'll check. 13 Would you agree that it is not good for the financial health of a utility to have a 15 negative return on investment for any major class of service? 17 It is definitely unique, nothing I've ever seen before. I don't know the basis for it. 19 It's something that I'd have to learn more about. 20 Unique in a negative way, correct?

the sure quite the details or the history behind

Well, it depends on the basis. I'm on

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291 it. 1 Now please turn to your rebuttal testimony at page 2. 2 of 17? Α No, I'm just in your rebuttal testimony. Are you with me? Α Yes. Now, at line 15 on page 2 of your rebuttal testimony, am I correct that you used the phrase "wish list" in your discussion of individual intervenors' positions in this case? 11 12 Α Yes. Could you please tell me, what are you 13 intending to convey to the Commission through your 15 use of the phrase "wish list"? It was, in some cases, nothing to do with this proceeding, but wanting to have other needs 18 met through this proceeding. 19 Would it -- was it also the purpose of 20 your use of that phrase when generically 21 addressing intervenors' positions to suggest to 22 the Commission that their requests are not based

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- 1 on appropriate or substantive considerations?
- 2 A Yes.
- 3 Q As we discussed earlier in this, during
- 4 my cross -- it feels like last week -- Exelon's
- 5 direct testimony in this proceeding initially
- 6 offered the District of Columbia a CIF of
- 7 \$14 million. We now have a proposal before us for
- 8 2.4 times that amount. We have also seen the
- 9 joint applicants' list of commitments expand from
- 10 12 commitments to 91 commitments.
- In the context of the offers that the
- 12 joint applicants now present, should this
- 13 Commission consider the joint applicants' initial
- 14 offer of \$14 million and a list of 12 commitments
- 15 nothing more than the joint applicants' wish list?
- 16 A No. I think it was -- it was prepared as
- 17 the offer that we felt met the test to satisfy
- 18 within each regulatory jurisdiction that we filed
- 19 in. And after engaging in conversations and
- 20 understanding some of the needs of some of the
- 21 parties, we were able to improve or increase in
- 22 value or in commitment structure.

293 MS. FRANCIS: Your Honor, I just may have 1 a moment. I'm looking through my notes and can wrap up. BY MS. FRANCIS: One thing I just want to go over with you briefly, just to make sure that the record is clear. Very early on in your cross you referred to my client, and I believe what you were talking 9 about was AOBA Alliance, Inc. 10 Α Yes. Okay. My client in this proceeding is 11 Q the Apartment and Office Building Association. 12 It's a nonprofit trade association, as separate 13 and apart from AOBA Alliance, Inc. 15 Do you understand that distinction? 16 I do, but I thought you represented them 17 on your -- as a client also, because I thought we 18 negotiated those purchase power deals with you. 19 But -- that's why I said your client. 20 That client is AOBA Alliance, Inc. 21 Α Yeah. I'm aware of that. 22 And the client here is a non-profit trade Q

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- 1 association. I just want to make sure you
- 2 understand they're separate corporations.
- 3 A I do.
- 4 Q Okay. Thank you.
- 5 I want to go back briefly to your tipping
- 6 point analysis that you spoke about. You stated
- 7 earlier, during cross with OPC, that you haven't
- 8 seen this tipping point analysis. Who would be
- 9 the person who would be responsible for the
- 10 preparation of such an analysis?
- 11 A Yeah, and I may have misspoke. I'm not
- 12 aware of one being performed, and I have not seen
- 13 one is -- is the clear way to say it.
- 14 The analysis would be performed as the
- 15 deal team, under the guidance of the general
- 16 counsel, would look at the effects of requests or
- 17 commitments. If you -- you know, if you look at
- 18 some of the first filings on the requests in the
- 19 District, the team valued them at over a billion
- 20 dollars for the District alone. That would hit
- 21 some tipping point in my mind. But we didn't do
- 22 the evaluation.

295 It's just -- you wouldn't get a return on 1 the investment if you multiplied that across the system. Do you know for a fact that the office of general counsel or somebody within that organization, or elsewhere in the company, did not perform that analysis? I don't know it for a fact, but I'm not aware of it being done and have not seen it. 10 I believe earlier in your Q cross-examination from Mr. Gray you were 11 discussing hiring new employees -- and please 12 correct me if I'm wrong. I believe you stated that PEPCO does not have enough resources to hire 15 new employees. Did I write that down correctly or 16 did I get that wrong? 17 Α That's my summary of the situation, but

Mr. Rigby is the best one to discuss that with.

I was just wondering, is that a budgetary

I just would like to explore that a

little bit more since you made that statement, and

constraint that you're suggesting that PHI has --

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296 or PEPCO has? Excuse me. Ultimately that is my understanding. Well, if it's a budgetary constraint, what would prevent PEPCO from reallocating its O&M budget or increasing its O&M budget and coming back for rate relief later? Α Would you ask Mr. Rigby that? MS. FRANCIS: Your Honor, I think that's all that I have. Thank you very much. 10 Thank you Mr. Crane. I'll move my exhibits at the end of 11 the -- when he leaves the stand. 12 CHAIRMAN KANE: Yes. 13 MS. FRANCIS: Thank you. 14 15 CHAIRMAN KANE: Okay. Thank you. will conclude our hearing for today. We will resume at 10:00 a.m. tomorrow morning. 18 Are there any procedural matters anyone 19 needs to bring up? Very good. Then we will stand 20 adjourned until 10:00 a.m. tomorrow morning. 21 (Whereupon, at 5:42 p.m., the above proceedings were adjourned.) 22

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